CANADA

PROVINCE OF NOVA SCOTIA

IN THE MATTER OF THE FATALITY INVESTIGATIONS ACT S.N.S. 2001, c. 31

THE DESMOND FATALITY INQUIRY

TRANSCRIPT

HEARD BEFORE: The Honourable Judge Paul B. Scovil

- PLACE HEARD: Port Hawkesbury, Nova Scotia
- DATE HEARD: September 12, 2023
- COUNSEL: Allen Murray, KC, Inquiry Counsel

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1 SEPTEMBER 12, 2023

1 COURT OPENED (09:32 HRS.)

2

3 **THE COURT:** Good morning, everyone.

4 **COUNSEL:** Good morning, Your Honour.

5 THE COURT: Just before we begin, and prior to counsel 6 making their submissions, I would like to first extend my 7 heartfelt sympathies to and condolences to the families who suffered from those tragic events that occurred on January 3rd, 8 2017. My thoughts as well extend to the close-knit communities 9 10 of Lincolnville and Big Tracadie and surrounding area, which 11 were clearly shaken by what occurred with the passing of 12 Aaliyah, Shanna, Brenda, and Lionel Desmond.

I was extremely touched by the testimony of Cassandra 13 14 Desmond, who outlined the pride of their family and the military 15 service that went back several generations and, as well, Lionel taking the oath and obtaining the rank of corporal. 16 I noted 17 that his oath of allegiance was hung in his grandparents' home and survived the fire that destroyed that home close to a year 18 after the events of January the 3rd. Cassandra Desmond was a 19 20 driving force to have this Inquiry to provide answers and recommendations to help heal and possibly ensure that events 21 22 like this never take place again. Her efforts were extensive

OPENING REMARKS

and I'm sure exhausting and I personlly thank her for her 1 perseverance. And I also want to thank her for bringing home 2 the personal background of this tragedy. The Desmond family 3 were all affected by Lionel's arriving back from Afghanistan a 4 broken man. An Inquiry like this needs to know the human face 5 of the events that we're dealing with. Cassandra very much 6 achieved that and I again thank her. It couldn't have been easy 7 going through this. 8

9 I was also moved by Albert MacLellan aka Junior's testimony. Here is a man who himself suffered from PTSD taking 10 11 the time to dig in and make sure the arrangements were made for 12 the funerals of the deceased. The enormity of that task taken 13 on by Mr. MacLellan is something that made a mark on me. How he 14 was able to accomplish what he did is nothing short of a miracle 15 and, as Canadians, we should be very appreciative of his work 16 and active service in the military, as well as I said before, that of Lionel's and the number of family members that chose to 17 18 serve our country.

19 The evidence of Chantel Desmond, Diane Desmond, Katlin 20 Desmond, the affidavits of Richard and Thelma Borden, as well as 21 the evidence of Sheldon Borden, Shonda Boparai Borden created a 22 further and necessary picture of the human side of this tragedy.

OPENING REMARKS

I appreciate the frustration and difficulties the families 1 faced, not only from the events of January 3rd but from working 2 to try and get answers, the very trying effort of sitting 3 through 59 days of testimony that ended up being spread over 4 several years and now well being stuck with me. I know that 5 6 everyone wants to know when this report might be done. It would be disingenuous of me to provide a date. What I can do is to 7 undertake to complete this as quickly as I can and in the manner 8 9 which brings in the recommendations that are useful and can assist in averting, if possible, this type of tragic incident 10 11 from happening again.

Coming in from when I have, I have an appreciation of the enormous task that an Inquiry is. And I want to thank counsel who have put in a great deal of effort and, particularly, Inquiry Counsel, Mr. Murray, who has been very helpful to me. And support staff, who are always essential, and my hats are off to Ms. Acker and those who have assisted, including the Sheriffs who have been here throughout this process.

I called counsel today to determine if they had any further representations that they wanted to make to me. I can indicate I have read all their written submissions. I have also either read or viewed or both, their final submissions to this Inquiry.

OPENING REMARKS

So it's not necessary for counsel to re-cover that type of ground. But, again, I'm here so that people can make those submissions that they want me to hear. So, Mr. Murray, I am going to ask you to go first but, at the end, I will cycle back to you to see if you have any comments on what other people have said. So, Mr. Murray. SUBMISSIONS BY MR. MURRAY

1 (09:36)

2 <u>MR. MURRAY:</u> Thank you, your Honour. I will be brief. 3 First of all, Your Honour, I would like to thank you for 4 undertaking the task of overseeing and presiding over the final 5 stages of the Desmond Fatality Inquiry and for agreeing to 6 finalize the report that will ultimately be filed with the 7 Provincial Court.

8 As Your Honour knows from having read the transcripts and 9 having looked at the evidence, that we have been on a long journey here which has been, I think for counsel and for the 10 11 parties involved, both a rewarding and a challenging one, not 12 the least of which among those challenges was a global pandemic. 13 But we are nearing the completion of this process and I think, 14 ultimately, it will result in a report that will be of benefit to all of the people of Nova Scotia. Like you, I want to again 15 16 express my condolences to the families and acknowledge their 17 patience as we've worked through this process.

As Your Honour knows, and as those who have followed the Inquiry know, the Ministerial Order that created this Fatality Inquiry tasked us to look at a number of issues. Of course, among those was the date, time, place, cause, and manner of death of the deceased. But we have also been tasked to look at

such things as the provision of mental health services in the 1 Province of Nova Scotia, including for occupational stress 2 injuries, the acquisition and access to firearms, the access by 3 4 provincial medical practitioners to federally held mental health records and health records, and the provision of domestic 5 violence intervention services. The Inquiry has heard from a 6 7 number of witnesses, as Your Honour has commented on over many days, and we've assembled a large body of evidence. 8

9 Certainly, the issues that we touched on in our submissions and in the evidence, those are issues that continue to be of 10 11 import to the people of Nova Scotia and the work surrounding 12 those issues is not static. Work has been done over the last year but those issues, including resourcing of treatment for 13 14 mental health, access to firearms, and domestic violence intervention services continue to be of importance to the people 15 16 of Nova Scotia.

As Your Honour has commented, all counsel made submissions last year based on the evidence that we heard. Inquiry Counsel made submissions and today, it's not my intention to expand upon those or to add to them. I would continue to rely on those. But, again, I just want to express my gratitude to you and the fact that I look forward to us ultimately completing this

1 process and filing a report with the Provincial Court that will 2 be of benefit to the families and to all the people of Nova 3 Scotia.

4 Those are my comments this morning, Your Honour.

5 <u>THE COURT:</u> Thank you. Now we're going to the Attorney 6 General for Canada, which would be Ms. Ward, I believe.

7 <u>MR. WARD:</u> Good morning, Your Honour. I am here with my 8 colleague, Melissa Grant, from the Atlantic Regional Office of 9 Justice Canada. It is not our intent to make any further 10 submissions unless something arises that we would like to 11 respond to. So we would ask the Court for that opportunity, if 12 it should arise.

13 **(09:40)**

14 <u>THE COURT:</u> Certainly. Thank you. The AG from Nova 15 Scotia, Mr. Anderson?

16MR. ANDERSON:Yes, good morning, thank you, Your Honour.17Glen Anderson, here with Catherine Lunn, for the Province. We18don't intend on making any additional submissions to those made.19THE COURT:19Thank you. Moving on to Mr. Macdonald.20MR. MACDONALD:21further submissions.

22 **THE COURT:** Thank you, I appreciate that. From the Nova

Scotia Health Authority. I think I'm getting old, I can't see
 whose names are up there, but ...

3 **SUPPORT STAFF:** Daniel MacKenzie.

4 **THE COURT:** Mr. MacKenzie.

5 MR. MACKENZIE: Yes, good morning, Your Honour.

6 **THE COURT:** Good morning.

MR. MACKENZIE: Yes, I am here on behalf of the Nova
Scotia Health Authority. We have no intent to make any further
submissions at this time but thank you for the opportunity.

10 <u>THE COURT:</u> And give my best to Mr. Rogers, he'll know
11 why I'm adding that. Thank you.

12 MR. MACKENZIE: Will do.

13 **THE COURT:** Ms. Miller.

MS. MILLER: Good morning, Your Honour. Thank you. On behalf of Chantel Desmond, my client, a personal representative for Brenda Desmond, and also co-sharing representation of Aaliyah Desmond, we rely on our submissions, written and oral, that were made in April of 2022.

Thank you for noting for the record that you have reviewed all of those submissions and, with that, we have no intention to make any further submissions at this point. Thank you, Your Honour.

1	THE COURT:	Thank you,	Mr. R	odgers?
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22		SUBMISSIONS	BY MR	. RODGERS

1 (09:41)

2 <u>MR. RODGERS:</u> Thank you, Your Honour. Your Honour, Adam 3 Rodgers, and I represent Cassandra Desmond, who is the personal 4 representative of the late Cpl. Lionel Desmond. I do have some 5 remarks.

I guess I want to acknowledge first the highly unusual 6 7 nature of the situation in which we find ourselves. First, maybe the more unusual part of that situation is that you've 8 9 given an opportunity to 10 or 12 lawyers to speak and, other than Inquiry counsel, I think I'm the only one that has taken 10 advantage of that opportunity. I feel like I'm at a ballfield 11 12 and I'm the only one that wants to take batting practice. Ι don't quite get it but that's fine. I don't mind taking a few 13 14 extra swings.

15 <u>THE COURT:</u> I'm sure that they feel that their batting
16 has been done and they're quite happy with what I have.

17 MR. RODGERS: Thank you, Your Honour.

18 The other, of course, unusual part is the fact that Judge 19 Zimmer has been replaced by yourself in the role of Commissioner 20 on the Inquiry and I've referenced the textbook by Professor Ed 21 Ratushny a few times, sort of the leading book on inquiries, and 22 looking across the country and the history of inquiries in

Canada, and I couldn't find any example of another situation or 1 2 precedent where a judge or a commissioner has been replaced at this stage. And it's not a situation where a judge has died or 3 4 become unavailable for health reasons but, rather, as the hearings drew to a close, Judge Zimmer reached the somewhat 5 6 arbitrary mandatory retirement age of 75 and thus required 7 extension by regulation of the Provincial Executive to continue in this role, which seemed to be a fairly routine matter to 8 9 approve. And certainly when the Inquiry started, pre-pandemic, probably nobody was concerned that age 75 would become an issue. 10 There were several short extensions of several months at a time 11 12 granted and then, this June, the Province refused to grant any 13 further extensions and so here we are.

14 But I have already spoken out publicly about the quality 15 and impact of that decision and I do not intend to repeat what I 16 have said here today and, while it would be easy perhaps and fair to be critical of the lack of consultation with the parties 17 18 or to speculate on the potential motives on the part of the 19 Justice Department, the decision is now a fact and my client is focussed on the future remaining hopeful that there will be high 20 quality recommendations emerging from this process. And 21 22 certainly, Your Honour, we are not here to be critical of you,

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quite the opposite, in fact. It's to your great credit, I would say, that you've agreed to take on this unusual and difficult task and I suspect there was likely a limited pool of judges who had the capacity to take on the role and possibly there may have been some institutional or individual reluctance to be seen to be legitimizing in a sense a flawed process. So we do thank you for that.

8 But I do just want to mention a few points. The Inquiry 9 began hearings on January 27th of 2020. This was over three years after the shootings. It was a year before Minister Feury 10 called the Inquiry and it took 15 months to locate and prepare 11 12 the venue in Guysborough. Then, of course, the COVID pandemic 13 hit and we lost a year, much of which was used to renovate the 14 Port Hawkesbury courthouse, where we find ourselves today, after 15 the Guysborough Municipal Building site was deemed to be no 16 longer COVID compliant. Although, if you ask people at the Municipality, they will tell you that they were not asked 17 whether the existing site could be COVID compliant. 18

From the last day of submissions in April of 2022 to June was 14 months and Judge Zimmer sending correspondence that we have seen that he expected to have been done the report in August. So it would have been 16 months total. And, as you

pointed out this morning, Your Honour, and Judge Zimmer points out, the Inquiry held 56 days of hearings, heard from 70 witnesses, had 9,000 plus pages of exhibits from a database of nearly 60,000 documents. And unlike the Mass Casualty Commission, this is a judicial inquiry and so there was no staff assistance in digesting or filtering the material or in writing any portions of the final report.

8 So it's like, in a sense, writing a well-researched 9 academic book, which professors who are dedicated to that kind of tasks and sometimes take years to do. In a justice system, 10 11 months can seemingly go by fairly quickly at times waiting for 12 decisions on much less complex matters. I recently waited five 13 months for a routine decision on a half day Chambers' matter. 14 The average time for a Supreme Court of Canada decision, average 15 time, is five months. **Gladue** reports can sometimes take three 16 or four months on a sentencing situation. And the Mass Casualty Commission took six months to deliver their report with a 17 18 similar volume of material, three commissioners, and dozens of 19 staff helping out.

20 Something else Judge Zimmer mentioned in his letter to 21 counsel is that he had requested a response from the Department 22 of Justice about a key recommendation from the Mass Casualty

Commission on the established policy regarding how domestic 1 violence cases are dealt with in Nova Scotia. He wanted to know 2 what the Province was planning to do with the Mass Casualty 3 4 Commission recommendation to replace the mandatory arrest and charging policies for intimate partner violence. Those were 5 good recommendations. I think most who followed the Mass 6 Casualty Commission would agree and, if adopted, would certainly 7 affect the recommendations out of this Inquiry as to whether 8 9 Cpl. Desmond and his family had access to appropriate domestic 10 violence intervention services.

Apparently now, according to Judge Zimmer's letter, the Province has not responded to Judge Zimmer with a formulated position on the issue and the Attorney General has chosen not to make remarks here today. So, unfortunately, Your Honour, you are left perhaps to speculate as to what that response might be and how it might affect your report.

17 So certainly while anxious for the report to come and be 18 released publicly, the timeframe was not unreasonable but, as 19 I've said, I want to focus more on the forthcoming report from 20 Your Honour.

21 So, yes, it's very unusual to replace a judge in an 22 inquiry, really at any stage let alone during the writing of the

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report, but it's not as unusual in other kinds of court 1 2 proceedings and, in fact, there's a provision in the Criminal Code, s. 669.2, which talks about what happens when a judge 3 needs to be replaced in a criminal trial and it's all sort of 4 under the rubric of s. 11(d) of the Charter, which is the right 5 to a fair trial. S. 669 talks about replacing a judge and it 6 7 really focusses on whether adjudication of the matter has been made. So, in a criminal trial, if the adjudication has been 8 9 made and the person has been found guilty of something and a judge needs to be brought in for sentencing, well, that's okay. 10 11 If it's in the middle of a trial, then you need to start the 12 trial over, unless it's a jury trial because the jury in that 13 case is making the adjudication. But sometimes when you get 14 partway through a trial and have to start over with a new judge, 15 then you might use transcripts, the parties may agree to use 16 transcripts of the existing trial when starting over to shorten the new trial. And so there's a distinction whether there's a 17 judge alone or a judge and jury, depending on who the trier of 18 19 fact is. And the consensual introduction of transcripts is similar to an agreed statement of facts and it's very useful. 20 21 (09:50)

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So here in this situation, in the Inquiry situation, which

is different but not entirely so, adjudication has not yet been 1 made but the process of adjudication has started and it appears 2 to be fairly far along. Judge Zimmer said in June that he had 3 4 approximately 200 pages written, which had gone through a preliminary proofreading process with additional edits to 5 follow. He said that those edits and additions would guide the 6 final portion of the report including discussions and 7 recommendations. 8

9 So, Your Honour, it seems that you have two options before 10 you to consider as you complete your report. You can review all 11 the evidence and start from scratch, or you can take what Judge 12 Zimmer has already written and complete that report from sort of 13 a hybrid perspective considering both his and your views.

In either case, it would seem that you would be taking and adopting the transcripts and exhibits as a collective agreed statement of facts in a sense, although no such consent has been sought, although I'm sure if it was sought, it would be forthcoming from all parties.

19 So of those two basic options before you, Your Honour, my 20 client urges you to adopt the latter of those two approaches. 21 Judge Zimmer has engendered credibility with the parties and 22 with the public throughout the Inquiry process. Again, compared

to the Mass Casualty Commissioners, who seem to say very little 1 during proceedings, other than these highly scripted 2 introductions and thank yous, Judge Zimmer often had pointed 3 lines of questioning for certain witnesses or else empathetic 4 and understanding acknowledgements of the difficult testimony 5 many of the witnesses provided. He also demonstrated an 6 7 appropriate degree of judicial independence, which gave the parties confidence that he would not pull any punches in his 8 9 recommendatoins, although that may have been what ultimately led to his inappropriate removal. 10

11 So, again, unlike the MCC commissioners, I would say that 12 Judge Zimmer had built up credibility in advance of his report, 13 the kind of credibility that would make implementation of his 14 recommendations more likely.

15 All of that is to say that it will be important, Your 16 Honour, for you to explain at some point, probably not today, but at some point in your report or somewhere, how you intend to 17 18 proceed. The question is whether you would be essentially copy 19 editing Judge Zimmer's draft report or will you be making your own wholly original conclusions? And I would suggest that it 20 would be important for you to be explicit as to when or if you 21 22 disagree with anything Judge Zimmer has concluded from the

evidence or formulated as a responding recommendation. And, by
 the way, I say all this about Judge Zimmer without knowing
 whether he has agreed with all or any of my submissions.

4 There are important areas of policy and process covered in the Inquiry. Certainly management of health records between the 5 6 federal and provincial governments seemed almost nonexistent and 7 so soldiers coming home to provincial health practitioners and facilities, they were coming home as unknown entities despite 8 9 having extensive treatment histories in some cases, as was the case with Cpl. Desmond. We learned that there were many gaps in 10 11 the firearms licensing and enforcement systems,

12 interprovincially, among agencies and where mental health issues 13 arose. And there were racial barriers to accessing health 14 services in Nova Scotia. Though despite these barriers, Cpl. 15 Desmond sought help again and again and again. And the biggest 16 issue perhaps is the treatment of post traumatic stress 17 disorder, which still requires significant study.

18 The most important factual conclusions from the perspective 19 of the family and conclusions I guess which you are urged to 20 adopt, Your Honour, is that Cpl. Desmond was almost certainly in 21 a disassociative state at the time of the shootings. There are 22 many examples of future oriented behaviour and concern for

personal health and appearance, as well as just details from the 1 day of the shooting, which I have overed in my closing remarks, 2 I won't repeat here, that were inconsistent with suicidal 3 4 ideation or homicidal intent. Multiple treatment providers testified that they have either witnessed Cpl. Desmond in 5 6 disassociative states or episodes or have commented on his 7 actions to that effect. So it seems, Your Honour, like an area that needs much more study. We heard from the experts that it's 8 9 not a well understood phenomenon and so finding that dissociation played a role here would have far reaching 10 11 reverberation for all those suffering with or studying post 12 traumatic stress disorder.

13 So, Your Honour, thank you for inviting the parties to make 14 these further submissions. My client's main concern when this 15 change was announced was that it might undermine the credibility 16 of any resulting recommendations and further erode public interest in the proceedings, which in the passage of time has 17 18 seemingly taken place. And that's all important when it comes 19 to implementation of forthcoming recommendations but, actually, I'm hopeful that the very unusual nature of this situation will 20 have the effect of increasing public interest in the final 21 22 product. This is important work which will have national

1 implications and so I urge you to undertake your role in this 2 process with all of that in mind.

3 Thank you, your Honour, those are my comments.

4 **THE COURT:** I just want to say it is my Inquiry. I've had the advantage of not only transcripts that I've reviewed 5 extensively, the exhibits that are there, as well the webcasts. 6 So I've been able to, particularly with the families, that made 7 a real impact in watching them. So all that is before me and I 8 9 will certainly make a report that's going to be fresh in my mind 10 and will address those concerns that you have gone through. But 11 make no mistake, this is highly important work. It's highly 12 important that I get things right and I'll do that.

MR. RODGERS: Thank you, Your Honour, and I know the family will appreciate your comments from earlier as well. Thank you.

16 <u>THE COURT:</u> Thank you. Stewart Hayne, or MacGregor, 17 sorry. Ms. MacGregor.

18 MS. MACGREGOR: Good morning, Your Honour.

19THE COURT:I apologize. I can't see the names on the20screen that's a bit far off. So that's my fault. So I wasn't21sure who would be speaking. So, go ahead, my apologies.

22 MS. MACGREGOR: That's no problem, Your Honour. We have

no further submissions to make. Thank you. THE COURT: Thank you. So I think that circles back to Mr. Murray, if there's anything you wish to say? MR. MURRAY: No, Your Honour. **THE COURT:** Anything further from any of the other counsel that might want to say anything further? MR. ANDERSON: Nothing, Your Honour. SUBMISSIONS BY MR. MACDONALD

SUBMISSIONS BY MR. MACDONALD

1 (09:58)

2 MR. MACDONALD: It's Tom Macdonald, Your Honour.

3 **THE COURT:** Yes, Mr. Macdonald.

4 <u>MR. MACDONALD:</u> Thank you. As you know, I represent the
5 Borden family.

6 THE COURT: Did I miss you?

7 <u>MR. MACDONALD:</u> No, not at the beginning, no. Your 8 Honour, just one comment with respect to Mr. Rodgers' 9 submission, and I know you've said you basically, it would seem 10 to me, you've looked at everything.

He mentioned a moment ago that it was, and I'm 11 12 paraphrasing, that it was clear, or some language to that 13 effect, that Mr. Desmond was in a disassociative state at the 14 time of the incident. And I would commend to you, Dr. 15 Theriault's report, he was the expert psychiatrist retained by 16 the Inquiry, by Judge Zimmer, and my clear understanding is that 17 Dr. Theriault was of the view that Mr. Desmond knew what he was 18 doing at the time. And so I wanted to point that out and it's 19 really Dr. Theriault's evidence and the cross-examinations that might be helpful in determining the disassociative state or not 20 21 issue.

22 Thank you, your Honour.

SUBMISSIONS BY MR. MACDONALD

Thank you, Mr. Macdonald. I think that THE COURT: might be it. Again, expressing my sympathies for the family and the community and also my great appreciation for everyone who worked on this Inquiry and the efforts that they put in. It's certainly something that gives you a good eye for what goes on when you come in at the stage that I did and I fully understand the work that's gone on and I'm utilizing it in all its entirety to make my report. So again, thank you, everyone. COURT CLOSED (10:00 hrs.) CERTIFICATE OF COURT TRANSCRIBER

I, Margaret Livingstone, Court Transcriber, hereby certify that the foregoing is a true and accurate transcript of the evidence given in this matter, **re Desmond Fatality Inquiry**, taken by way of electronic digital recording.

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Margaret Livingstone (Registration No. 2006-16) Verbatim Inc.

DARTMOUTH, NOVA SCOTIA September 18, 2023