

CANADA

PROVINCE OF NOVA SCOTIA

IN THE MATTER OF THE
FATALITY INVESTIGATIONS ACT
S.N.S. 2001, c. 31

THE DESMOND FATALITY INQUIRY

TRANSCRIPT

HEARD BEFORE: The Honourable Judge Warren K. Zimmer

PLACE HEARD: Port Hawkesbury, Nova Scotia

DATE HEARD: November 29, 2021

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1 **NOVEMBER 29, 2021**

2 **COURT OPENED** **(09:34 hrs.)**

3

4 **THE COURT:** This morning we are scheduled to hear from
5 the Health Association of African Canadians. Previously, there
6 was an application to participate. It had been filed by Ms.
7 Sharon Davis-Murdoch, who is co-president of the Health
8 Association of African Canadians. In addition, we have Mr.
9 Robert Wright, who is the executive director of Peoples'
10 Counselling Clinic. We have Ms. Lana MacLean, who is a mental
11 health and emotional support counsellor, as well as Cynthia
12 Jordan, who is also a mental and emotional support counsellor.

13 I had previously indicated to Ms. Davis-Murdoch, who is
14 actually the applicant, that this Hearing is in the nature of
15 judicial format. It will be necessary for each of the
16 individuals to be sworn and we would hear from the applicant.
17 The format is a little different. We have a paper that was
18 filed on behalf of the Association. It has been marked as
19 Exhibit 347 and I think counsel would have a copy of that as
20 well. I think there will be some questions led by Inquiry
21 Counsel. We will try and direct the flow of that evidence in
22 that particular way. There will be some flexibility but,

1 primarily, that's the way we will deal with it this morning.

2 **EXHIBIT P-000347 - BRIEF - HEALTH ASSOCIATION OF AFRICAN**

3 **CANADIANS - NOVEMBER 22, 2021**

4 So good morning, everyone. Thank you for attending this
5 morning. I think the first order of business will be to have
6 each of the individuals sworn, please.

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1 LANA MACLEAN, sworn, testified:

2 ROBERT WRIGHT, affirmed, testified:

3 SHARON DAVIS-MURDOCH, affirmed, testified:

4 CYNTHIA JORDAN, affirmed, testified:

5

6 THE COURT: Mr. Russell?

7

DIRECT EXAMINATION

9

10 **MR. RUSSELL:** Good morning, everyone.

11 **PANEL:** Good morning.

12 **MR. RUSSELL:** Thanks for helping out with this Inquiry.

13 Your report and evidence, I'm sure, is going to assist Judge
14 Zimmer at the end of the day.

15 So I guess we could start by, I'll start with maybe some
16 introductions with everyone. If you could just tell us a little
17 bit about, I guess, who you are, what your occupation is. I'll
18 start with Ms. Davis-Murdoch.

19 I guess, Ms. Davis-Murdoch, would you tell us a little bit
20 about yourself and your occupation and your role with the Health
21 Association of African Canadians?

22 (09:40)

HEALTH ASSOCIATION OF AFRICAN CANADIANS, Direct Examination

1 **MS . DAVIS-MURDOCH:** Thank you, certainly. Good morning,
2 everyone. I'm Sharon Davis-Murdoch. I am a founding member and
3 the co-president of the Health Association of African Canadians.
4 I have been, I would say, officially retired from the Nova
5 Scotia Public Service where I served in many policy roles,
6 finally in the position of policy advisor to the Associate
7 Deputy Minister for Diversity and Social Inclusion for Health
8 Systems.

9 I am, since retirement, I do work in the community and help
10 to lead as part of the executive of the Health Association of
11 African Canadians. I also serve on the Dartmouth General
12 Hospital Foundation Board. I work with the Halifax Immigrant
13 Partnership and continue to work in health policy and social
14 justice broadly.

15 **MR. RUSSELL:** Thank you. Ms. MacLean, we do have a copy
16 of your CV. It's Exhibit 351. It won't be my intention to
17 review everything, obviously, in your CV but just as we did with
18 Ms. Davis-Murdoch, if you could give us sort of an outline of a
19 little bit about yourself and your current occupation.

20 **EXHIBIT P-000351 - CURRICULUM VITAE - LANA MACLEAN**

21 **MS . MACLEAN:** Thank you. My name is Lana MacLean. I am a
22 practising clinical social worker with a background and a

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1 specialty in the treatment of mental health and addictions with
2 people of African descent, particularly African Nova Scotians,
3 Caribbean, and new immigrants. I have a small clinical practice
4 here in Halifax and between 2011 and 2012 I was on the Board of
5 the provincial government's Together We Can, Mental Health and
6 Addictions Strategy. I've served on that Board until the
7 completion of the strategy. And, presently, I am a Board member
8 of the Nova Scotia Foundations Grants.

9 **MR. RUSSELL:** Thank you. Ms. Jordan, we have a copy of
10 your CV at Exhibit 354, much the same, we won't review all of
11 the details necessarily but if you could tell us a little bit
12 about yourself and your current roles and occupation.

EXHIBIT P-000354 - CURRICULUM VITAE - CYNTHIA JORDAN

14 **MS. JORDAN:** So my name is Cynthia Jordan. I'm a mental
15 health nurse. I've been nursing in mental health and addictions
16 since 2007. I've had various roles within the Nova Scotia
17 Health Authority within the addictions and mental health. I'm a
18 charge nurse with management over the years. Day treatment
19 program lead. Currently, I am in the role of clinical lead for
20 Pause Mental Health Line that is run out of the North End
21 Community Health Centre.

22 I just transitioned from a federal government job with the

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1 Department of National Defence. In that role, I was a Mental
2 health nurse in the addictions department treating members with
3 addictions and trauma, PTSD, amongst other mental health
4 disorders.

5 I also write cultural impact assessments under the Nova
6 Scotia Institute of Justice and I serve in various roles within
7 the community in terms of volunteering within the African Nova
8 Scotia community.

9 **MR. RUSSELL:** And, Mr. Wright, I guess you've probably
10 heard the question by now. So, sir, I wonder if you could
11 provide us a little bit about yourself and some background.

12 **MR. WRIGHT:** Sure. My name is Robert Wright. I'm a
13 practising social worker. I have a registered private practice,
14 which has been registered since 1997 in Nova Scotia. I have
15 specialties in the area of direct practice, forensics, and
16 trauma.

17 I have worked in a range of areas. I've worked in
18 education, health. I've worked in child welfare. I've worked
19 in Correctional Mental Health, where I was a mental health
20 specialist at the Washington State Penitentiary. And I have
21 been, for the last 11 years, the executive director of ... I've
22 been leading my own private practice which has evolved into the

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1 Peoples' Counselling Clinic.

2 In 2008 and 2009, I served on the Mental Health Commission
3 of Canada's Task Force on Diversity and was supporting the
4 publication of the Issues and Options paper, which was the
5 national review of the Mental Health system in Canada's response
6 to serving immigrant, refugee and ethnocultural Canadians. I
7 suppose that will suffice for now.

8 **MR. RUSSELL:** Okay, thank you. So what I had planned to
9 do is sort of break it into sort of sections, I guess, to make
10 it easier for us to navigate this morning. The first series of
11 questions is going to be in relation to sort of background and
12 the Health Association of African Canadians.

13 So I guess the first question I would have is, What is the
14 Health Association of African Canadians and where is operations
15 within Nova Scotia?

16 **MS. DAVIS-MURDOCH:** So I think that would be appropriately
17 answered by myself. The Health Association of African Canadians
18 is a nonprofit health association based in Dartmouth or, more
19 specifically, Cherry Brook, Nova Scotia. We were established in
20 2000. Our mandate is to inform health issues concerning African
21 Canadians. These include education, research, health care
22 delivery, and policy reform. The vision for our organization is

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1 thriving healthy African Canadian communities in Nova Scotia.
2 And the mission is to promote and improve the health of African
3 Canadians in Nova Scotia through community engagement,
4 education, policy recommendations, partnerships, and research
5 participation. I would say that we have a view and vision, as
6 well, to become a national organization, though we are and have
7 been focused in Nova Scotia since our establishment.

8 And so within our mandate as well is to create or to
9 increase awareness of health issues in Nova Scotia, to increase
10 representation of people of African ancestry across all levels
11 of the Nova Scotia health system, to advocate for and promote
12 the implementation of health system data with race, ethnicity,
13 language, and other diversity identifiers, to increase research
14 productivity, to increase community education and advocacy, to
15 promote dissemination of research findings to wide audiences
16 including community members, researchers, and various levels of
17 government, to develop the strategic partnerships to build
18 community capacity, to inform policy development and make
19 recommendations for health system policy change and action, to
20 build a strong and sustainable internal structure, and to
21 identify and apply lessons learned locally informed by systemic,
22 cultural competence.

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1 So in short, I suppose, I can tell you that we identify,
2 people of African ancestry among those who face health
3 disparities and inequities and consistent with literature on the
4 social determinants of health and growing understanding of the
5 structural determinants of health that is, the things that make
6 us sick, all of both the social and structural talk about that.
7 You know, the governing processes, the economic and social
8 policies that govern us, working conditions, housing, education,
9 all of those things that are touched or incorporated by both
10 social and structural determinants. And so we know that people
11 of African ancestry are among those marginalized groups, who are
12 likely to be fully aware of the risks for certain diseases and
13 disorders, suffer from higher rates of chronic disease of which
14 mental health is a chronic disease, have reduced life
15 expectancy, access care less frequently, and feel less
16 comfortable with the quality of care that they receive than
17 those who are well represented or are represented in the health
18 system. We work within an Afrocentric philosophy and we
19 continue to work for the well-being of our people through a
20 culturally competent approach that is transparent, trustworthy,
21 respectful, accountable, and established with integrity and
22 honesty.

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1 **Q.** I'm wondering, Ms. Davis-Murdoch, I guess if you could
2 tell us a little bit about examples of perhaps partnerships that
3 your organization has, maybe in Nova Scotia's mental health or
4 in a health care context and through Family Services resources
5 and how they're administered through the Province. So I guess
6 could you tell us a little bit about partnerships you may have
7 with those entities and structures within Nova Scotia?

8 **(09:50)**

9 **MS. DAVIS-MURDOCH:** Well, I think, first of all, it would
10 make sense to point out that the Health Association of African
11 Canadians is one of many organizations who are members of the
12 Decade of People of African descent or the People of African
13 Descent Coalition, of which Mr. Wright is an executive member.
14 And so our connection to Black mental health professionals of
15 all kinds comes in that collaboration.

16 As I mentioned when I was asked to introduce myself, I
17 worked in the Public Service for over 24 years and, in that
18 time, all of my work was in policy. So my policy connections to
19 Black mental health providers, to many policies, strategies,
20 including the Together We Can Strategy, which was established in
21 2012. I was one of the people instrumental in informing the
22 need for that strategy and then working alongside, if you like,

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1 who were developing that, who were aware of the recommendations
2 coming from that, and then in some measure, trying to implement
3 those recommendations over the years since 2012. As well, our
4 connection to the Nova Scotia Justice Institute as part of our
5 work with the Decade of People of African Descent Coalition is
6 well known and I think will be better articulated by my
7 colleague, certainly, Mr. Wright.

8 And so when you talk about partnerships that the Health
9 Association of African Canadians have had I think, you know,
10 they would be too numerous to mention but whether you're talking
11 about government at every level, we have collaborated with the
12 Province, we have collaborated with the federal government, we
13 have collaborated with community-based organizations, the
14 Alzheimer's Society, for example, Diabetes Canada, national
15 organizations, you know, and Nova Scotia Health, certainly, when
16 it was Nova Scotia Health Authority and now it is Nova Scotia
17 Health. So over these many years, our collaborations have
18 continued since our establishment.

19 Q. So you've pre-empted my question and I'm going to
20 direct it towards Mr. Wright. If you could tell us a little bit
21 about, I'm trying to understand the dynamic of the Coalition and
22 how that comes into play with the health association and,

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1 ultimately, service delivery models within Nova Scotia.

2 **MR. WRIGHT:** Well, the African Nova Scotian Decade for
3 People for African Descent Coalition is just that, a coalition
4 of Black organizations and individuals across the province who
5 initially came together several years ago to respond to United
6 Nations informants who were here in Nova Scotia going across
7 country to really give an update on Canada's response to meeting
8 the human rights expectations towards people of African descent.
9 And after that time, we decided, since we were all assembled in
10 responding to the United Nations, that we should keep working
11 together to that end.

12 So there are more than 30, almost 40 organizations that are
13 part of the Coalition and many other individuals. And so the
14 Coalition has working groups, for example, in the area of
15 justice, child welfare, health, economics, and the Health
16 Association of African Canadians is certainly taking the
17 leadership in the health work that is done on behalf of people
18 of African descent in Nova Scotia.

19 And when I think of collaborations, the Health Association
20 of African Canadians, I think of the work that we did in 2010,
21 2011, 2012, where as a result of the mental health review in
22 Nova Scotia, the Health Association of African Canadians was

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1 approached to work with the Department of Health to improve
2 mental health service delivery for people of African descent in
3 Nova Scotia. And the Health Association took the leadership in
4 building the team that did that work.

5 So the Coalition continues to try to work provincially, to
6 maintain a collaboration of people across the country in those
7 various sectors.

8 Q. Thank you. I guess we will move from sort of broad
9 into specific as we go. I think it's probably best for our
10 benefit to sort of orientate ourselves to sort of some broad
11 understandings in context and background. What I had planned
12 perhaps to do to keep it as easy as possible for the record
13 would be, I'll go by the way it's presented on the screen, so
14 starting with Ms. MacLean, Ms. Davis-Murdoch, Ms. Jordan, and
15 then Mr. Wright.

16 So my first sort of question is about Nova Scotia and
17 resources as it stands right now. And I guess, Ms. MacLean, I
18 will start sort of with you and then, if there's anything to
19 add, we would go in that sort of order with the Panel, if that's
20 suitable. Does that seem to work for you?

21 **MS. MACLEAN:** That's reasonable.

22 Q. Okay. So I guess my broad question is, as it stands

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1 in 2021, are there culturally specific mental health and
2 intimate partner violence Family Services resources for African
3 Nova Scotians in 2021?

4 **MS . MACLEAN:** Not to my knowledge in terms of specifically
5 culturally relevant service delivery within the health care
6 system itself or within the Department of Justice itself.
7 However, I know my colleague, Mr. Wright, can speak more
8 specifically to the initiatives with the IPV community. But in
9 terms of clinical supports to meet the unique and culturally
10 specific needs of the African Nova Scotia mental health and
11 addictions, there is no specific programs or service delivery
12 within, whether it's adolescent mental health or adult mental
13 health, to my knowledge.

14 So, Mr. Wright, I am hoping maybe you can piggyback and
15 speak a little bit to the intimate partner violence piece.

16 **MR. WRIGHT:** Sure. So just by way of context, the
17 Peoples' Counselling Clinic that I direct is a partner in the
18 services that are provided around the domestic violence court
19 here in Halifax and, as a result, my clinic is a member of the
20 Interagency Committee on Family Violence in Metro.

21 And I would say that there is no, as Ms. MacLean suggested,
22 no real focussed culturally specific service delivery to African

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1 Nova Scotians in the area of intimate partner violence and
2 sexual violence, although there has been recent movements where
3 there have been collaborations between the Association of Black
4 Social Workers and the Elizabeth Fry Society to begin to study
5 this issue.

6 And I know that ... I am a member of a research cluster at
7 the Dalhousie Schulich School of Law called CCLISAR. Don't ask
8 me the acronym but it's largely a group of legal researchers who
9 are studying the application of law to improve response of the
10 criminal justice system to sexual violence and intimate partner
11 violence. And one of the research projects that we are
12 undertaking was simply a literature review around culturally
13 specific initiatives for Black women, particularly. And, again,
14 that review found that there were no real systemic initiatives.
15 Again, like I say, there are some partnerships. There have been
16 some forays into this work where we've begun to see the need but
17 there has not been yet established a program. There is a small
18 group of Black women who are taking it upon themselves to
19 advocate for these services but as yet these services do not
20 exist.

21 **Q.** Okay. Ms. Davis-Murdoch, or Ms. Jordan, I guess,
22 anything to add to that? If there isn't, that's totally fine.

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1 (10:00)

2 MS . DAVIS-MURDOCH: I think that was well said.

3 MS . JORDAN: I agree.

4 Q. My next sort of question is, we talked about sort of
5 there isn't really any structure in place right now within Nova
6 Scotia for culturally specific resources in those areas. If you
7 could give us a sense of what it would look like in both,
8 examples of what it would look like in both health care in
9 mental health context and as well in a family services intimate
10 partner violence context.

11 MS . DAVIS-MURDOCH: Well, perhaps I will, if that is
12 acceptable, I will speak about the health piece and then ask Mr.
13 Wright to talk about the domestic violence aspect or intimate
14 partner violence aspect.

15 What we talk about and have talked about in the Health
16 Association of African Canadians with respect to recommendations
17 for the health system has always been that we would like to see
18 the development of cultural competence through training that is
19 inclusive of in factors such as anti-Black racism as part and
20 parcel of that cultural competence training. And what we mean
21 by cultural competence is the awareness, knowledge, skills, and
22 policies needed to serve people across diversity. When we talk

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1 about people of African ancestry specifically, the way that
2 cultural competence shows up in service delivery is through
3 culturally specific applications in the way that work is done,
4 in the way that clients are understood.

5 Cultural competence talks about having a sense of the
6 history and lived reality of the people that you are serving.
7 It talks about understanding that one size does not fit all and
8 that's where cultural specificity comes in and it talks about
9 the need for planning and service delivery that responds to the
10 unique needs of people.

11 Anti-Black racism is a social and structural determinant of
12 health. It is impacting the health of people of African
13 ancestry in all ways and the constant, and I know that my
14 colleagues have expertise in this area so I invite them to add
15 to this, but the stress of living with anti-Black racism, you
16 know, microaggressions on a daily basis and high level
17 structural racism, which means that you have a system that
18 doesn't meet your needs, that isn't represented by people who
19 look like you at all levels let alone at the highest level of
20 the system. That has an oppressive effect on people and,
21 indeed, affects their health.

22 And so when we talk about what we would like to see,

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1 certainly like to see training, education required of those
2 people, whoever they are, who provide service to people of
3 African ancestry. That is a broad system-wide number of people,
4 right. So that that becomes part of how you do business in the
5 health system. That is part of your competence as a health
6 professional. And, indeed, the language of cultural competence
7 comes from the health professions, even though it is applicable
8 across all areas of government, all areas of society, but it
9 comes from health because the understanding of competency is
10 that one has to maintain competency. One cannot continue to
11 practice without maintaining competency. So it isn't something
12 that you do and you have it forever. It is an ongoing learning
13 process, lifelong learning that there's always something new to
14 learn, there's always an area in which you need to develop.
15 There are people who we are serving who have different life
16 experiences, who have as marginalized people experienced
17 childhood trauma, lived with systemic racism. And so
18 understanding that in how you serve them is very important.

19 So we want to see training. We would like to see
20 culturally specific approaches. We would like to see ourselves
21 in, we talk about it all the time, see ourselves represented
22 even in the health messages that are provided by government. I

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1 am also co-manager of the Association of Black Social Workers
2 and Health Association of African Canadian COVID-19 Response and
3 Impact Team. So throughout the pandemic, we have been available
4 to people of African ancestry providing information that is
5 culturally specific, providing town halls, providing resources
6 in communities because we understand the importance of cultural
7 specificity and we understand that service provision is not one
8 size fits all. And I think our work has informed not only work
9 in Nova Scotia but across the country because we have put that
10 first. And, indeed, culturally specific vaccine clinics are an
11 example of an outcome of that thinking.

12 So just to explain what that looks like and how it is
13 realized, if you like, the training, the approach, the
14 application in the health system. So we would like to see
15 people build this competence throughout their careers. We would
16 like to see service that is culturally specific in nature. We
17 would like to see research that prioritizes our needs so that we
18 can understand those things that are happening in community.
19 Understand perhaps in a comparative way what happens in urban
20 Nova Scotia as compared to rural Nova Scotia and I think this
21 case or the fatality certainly points that up in many ways.

22 So cultural competence understanding isn't just about race

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1 though race is foundational. It is also about gender. It is
2 also about sex and gender identity. It's also about rurality
3 and those who live in urban areas. It's about age. It's about
4 class. It's about difference and understanding how all of those
5 things impact the health of people.

6 So, with that, I would ask Mr. Wright to talk about the
7 other aspect.

8 Q. Sure.

9 **MR. WRIGHT:** If it's okay, I'll defer to Lana, if she'd
10 like, to talk about culturally specific services around mental
11 health and maybe I'll talk about intimate partner violence.

12 **MS. MACLEAN:** Sure. Thank you, Robert, and thank you,
13 Sharon, and everyone. So I have the privilege of working
14 predominantly with the African Nova Scotian community around
15 mental health service delivery and there are specific cultural
16 adaptations that we can do as clinicians with conventional
17 treatment services or treatment delivery models that the
18 conventional system fails to put some operationalization into.
19 So there are programs and services, service delivery models that
20 when leveraged within the context of cultural capacity and
21 cultural competency, that mental health clinicians can develop
22 and deliver more effective mental health services delivery.

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1 So that would be looking at an adaptation in our screening
2 tools for people in community groups like Family Services.
3 They're usually very standardized. You could look at the
4 screening tools used, the assessment tools used, and the
5 delivery of treatment, particularly whether it's individual
6 therapy or couples therapy. There has to be an acknowledgement
7 of race in the room and not to give some consideration to that
8 as a clinician, it's a failure to actually develop and implement
9 culturally responses to people who are coming to you, whether
10 it's a mental health crisis or a family crisis. So those skills
11 and tools and delivery of the mental health and addictions has
12 to take into consideration as well the community structure in
13 which people are living and thriving or surviving it.

14 **(10:10)**

15 So, as Ms. Davis-Murdoch spoke to, the needs of mental
16 health service delivery in rural Nova Scotia has to have a
17 different particular cultural adaptation because the rural
18 experience of Black people is different than the urban
19 experience of people who are of African descent. Access to
20 resources. If you are aware, that means 80 percent of Black
21 mental health clinicians reside in HRM, if not a higher
22 proportion of those.

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1 So looking at cultural adaptations, access to services in
2 the mental health delivery models needs to be actually pivoted
3 to give consideration to the unique needs of certain
4 communities. So that if we look at the Upper Big
5 Tracadie/Sunnyville/Guysborough community, for example, where
6 access to mental health services is not just about
7 transportation. It's also about supporting the cultural
8 literacy development within those communities so they have a
9 better awareness of what mental health looks like, what crisis
10 looks like, when people are having a psychiatric break, to when
11 people are experiencing anxiety. So people of African descent
12 show up differently around anxiety. We show up differently when
13 we're in a psychiatric crisis. And to have a cultural
14 understanding of what that looks like requires a tremendous
15 amount of cultural humility in our practice. So there has to be
16 some humility. There must be cultural capacity and cultural
17 competency development and there has to be at least at minimum
18 some access or resources, particularly in rural Nova Scotia, to
19 how do we pivot to provide a service delivery model to those
20 communities that leverages something like what we're doing
21 today, virtual care, or so people have access to those supports.
22 What does it look like for Family Services associations in

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1 this province wherein 90 percent, if not all of their staff, are
2 people who tend to be of the dominant culture and the
3 recruitment and retention of people of diverse communities to
4 support the work that they do. So the networking of the
5 community groups that conventionally service these communities,
6 particularly women who are trying to leave or trying to navigate
7 intimate partner violence in the African Nova Scotian community,
8 there are all these very culturally specific nuances around the
9 level of individual capacity versus the community's capacity and
10 resiliency.

11 So the use of certainly mental health services in the
12 communities of the Guysborough/Tracadie/Upper Big Tracadie
13 communities, and Lincolnville, tend to have always pivoted to
14 the church and, you know, accessing, having relationships and
15 community connections to those kinds of resources is one way
16 that you look at what we call cultural adaptations to divide and
17 support people, like networking and mentorship within those
18 facilities.

19 So I think if we look at mental health service delivery, we
20 need to take into consideration what does that look like from
21 cradle to grave or from, you know, from birth to end of life in
22 terms of the delivery of services and the culturally specific

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1 needs based on people's presentation. And that is, again, I
2 think from a mental health perspective requires some level of
3 cultural competency building within the individual practitioner
4 and within the organization, but more importantly, to looking at
5 how do we develop cultural adaptations to treatment models and
6 access to service delivery, particularly to rural communities
7 and leveraging best practices to ensure that that happens.

8 **Q.** Thank you.

9 **MS. MACLEAN:** Mr. Wright?

10 **MR. WRIGHT:** Yes, thank you, Lana. I guess my colleagues
11 have spoken a lot about the kinds of things that are necessary.
12 If I can go back to your question, you were saying what would a
13 system look like? Well, I think that you have in Ms. Murdoch,
14 you have a health policy specialist, and in Ms. MacLean, Ms.
15 Jordan, and myself, you have clinical specialists. And I think
16 in 2012 when we were involved, the Health Association of African
17 Canadians was involved with the Department of Health to develop
18 an African Nova Scotia Mental Health and Addiction initiative,
19 we put forward a vision for what a better system would look
20 like. That system had three deliverables. We were going to
21 conduct two conferences to provide the training that Ms. Murdoch
22 spoke of needing, culturally specific training.

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1 So I would say what would a system look like? A system
2 would look like a system that regularly housed province-wide
3 conferences and training that brought practitioners together to
4 consider the mental health, addiction, and intimate partner
5 violence and response needs of people of African descent.

6 The second deliverable was the implementation of an on-line
7 curriculum that would be a baseline for providing all mental
8 health clinicians with expertise or know-how in terms of how to
9 respond to the very things that Ms. MacLean spoke to.

10 And the third deliverable was the creation and the
11 maintenance of an African Nova Scotian mental health and
12 addictions network of professionals. We did effect the
13 conferences, only the two. The conferences were not continued
14 after the termination of the project. We did create the content
15 for a curriculum but the Department of Health did not sustain
16 the resources to translate that curriculum into an on-line
17 program that could be housed, maintained and delivered by the
18 regular system of mental health upgrading or training that is
19 done strictly in the system. And in terms of maintaining the
20 African Nova Scotia mental health and addiction network, when
21 the project ended, the Province and the health authority
22 disbanded that network. The network that exists today is being

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1 maintained and supported by private individuals as volunteers.
2 It is not being sustained by the health system.

3 So I would say that there are a couple of things that what
4 would a system look like. Well, although there are Black
5 clinicians employed across this province, there is no formal
6 network or centre of excellence for Black mental health service
7 delivery as there are in other areas of practice. For example,
8 there are specific clinics around attention deficit disorder,
9 autism spectrum disorder. There is a special initiative for
10 sexually aggressive youth. So the Province does have the
11 capacity to create centres of excellence that bring together
12 experts around a particular topic area or population and that
13 that centre of excellence then can be the centre of providing
14 the capacity for helping all clinicians to increase their
15 understanding and to have a place to refer to when they have a
16 client that they may not understand.

17 So the creation of a centre of excellence, the support of
18 the development of the network of mental health clinicians who
19 are Black who can support that network, and I think a centre of
20 excellence on intimate partner violence for people of African
21 descent.

22 There is a network of largely women-serving agencies in

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1 this province that make up the Transition House Association of
2 Nova Scotia and to, in some places, there have been small
3 initiatives to have that system be responsive to the needs of
4 Black women. I would say that largely those services have not
5 well served women of African descent in this province. And I
6 think that members of the Transition House Association would say
7 so.

8 And so there is a need for a centre of excellence for
9 intimate partner violence in Black community and that might be
10 in the form of a specific Black transition house that would
11 serve as a centre of excellence that could serve and be a
12 reference point for all transition houses across the province,
13 for example.

14 And the last thing I would say is that one of the things
15 that is essential is that we not just apply mental health
16 practices to Black people in a way that is just re-packaging
17 things that already exist for white people. As Lana said, there
18 are very specific ways in which mental health manifests itself
19 and I would say that intimate partner violence is simply an
20 expression of problematic mental health issues. So violence is
21 supported by a lack of wellness or illness.

22 **(10:20)**

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1 And I think that one of the things we need to recognize is
2 that mental health and intimate partner violence is impacted
3 significantly by systemic racism and racial trauma and that, as
4 we think about people, particularly working in the Armed Forces,
5 we have some understanding of the trauma that exists when one
6 works in that dynamic. I think we are only beginning to take
7 into account the fact that racial trauma in the Armed Forces has
8 a very unique shape and that I think something that we are aware
9 of that currently the Department of National Defence is involved
10 in a class action lawsuit about systemic racism within the
11 Forces and that one of the things we should take away from that
12 is to consider what is the effect of the systemic racism that
13 one would experience in the Armed Forces on one's mental health
14 and how might that affect a person's violence.

15 So I guess that would be my comments.

16 Q. My question was ... Sorry, Your Honour.

EXAMINATION BY THE COURT

19 (10:22)

20 THE COURT: Mr. Wright, I am going to just interject for
21 a moment because I just want to ask Mr. Wright a question.

22 Mr. Wright, you were referring to the project, you called

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1 it the project, what was the name of the project?

2 **MR. WRIGHT:** I think I was speaking of the African Nova
3 Scotian Mental Health and Addictions Initiative.

4 **Q.** Okay.

5 **MR. WRIGHT:** That was undertaken by the Health
6 Association of African Canadians after the mental health review
7 in Nova Scotia.

8 **Q.** And when you say that there were three deliverables
9 and you mentioned the three of those. Those deliverables were
10 determined by that group or were they developed in some other
11 format or in some other kind of organizational structure.

12 **MR. WRIGHT:** They were developed in consultation with the
13 Department of Health. So when the mental health review came out
14 it demonstrated that African Nova Scotians were poorly served by
15 the mental health and addictions system. So the Department of
16 Health came to the Health Association of African Canadians and
17 said, Can you develop a project to help us respond to this need?
18 And so as we developed the contracts, we negotiated these
19 deliverables and these were the deliverables that we thought
20 would help us move the system from where it was in its
21 competence to a greater place of competence.

22 **Q.** When did that begin and when did it end? Can you give

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1 me some idea of the timeframe?

2 **MR. WRIGHT:** I think it was 2009 to 2012 but, no, Lana's
3 shaking her head.

4 **MS . DAVIS-MURDOCH:** It began in 2012.

5 **MR. WRIGHT:** 2012.

6 **MS . MACLEAN:** 2012 to, we ended, I think, our final
7 report, 2016.

8 **MR. WRIGHT:** Okay, very good, thank you.

9 **THE COURT:** 2016.

10 **MS . MACLEAN:** Uh-huh.

11 **Q.** So I take it that the Health Association's support
12 ended at that point, is that the reason why it simply didn't
13 continue?

14 **MR. WRIGHT:** Not the Health Association support. The
15 Department of Health and the Nova Scotia Health Authority's
16 support.

17 **Q.** Sorry, that's what I meant, was the Nova Scotia Health
18 Authority's support.

19 **MR. WRIGHT:** Yes.

20 **THE COURT:** And was there ever any discussion or
21 explanation or what the rationale was for discontinuing the
22 support of the Nova Scotia Health Authority at that point in

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1 time?

2 **MS. MACLEAN:** To my knowledge, I believe there was a shift
3 in the Department of Health and Wellness. The senior person
4 within that department at the time was championing the
5 initiative had retired and then there was an organizational
6 shift in which the support folks who were championing this with
7 the Nova Scotia Health Authority, there was an organizational
8 shuffle and then we met briefly with the then Director of Mental
9 Health and Addictions, Mr. Trevor Briggs, who said he was going
10 to look at how to continue implementing the program, and then
11 they have never gotten back to us as far as my understanding,
12 Sharon and Robert. They failed to reconnect and they, from my
13 perspective, Your Honour, it didn't become a priority. And now
14 we consistently have been advocating for the re-implementation
15 of those three pillars and there's been so many organizational
16 shuffles that, again, it has not become a priority.

17 **MS. DAVIS-MURDOCH:** So if I could, your Honour, the 2012,
18 Together We Can Mental Health and Addictions Strategy happened
19 and it happened and there were recommendations across many areas
20 and certainly the Health Association of African Canadians'
21 representation in the strategy was but one, but one set of
22 recommendations. As happens with many government strategies,

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1 recommendations are put forward and not necessarily implemented.

2 So that strategy had its recommendations. I'm sure it
3 informed future work of the Department of Health and Wellness.
4 I myself, as I have said, retired from, at least from the public
5 service in 2015. So, in time, there has been more work done or
6 more policy emphasis on mental health and addictions, certainly,
7 but in terms of specific implementation of that strategy, it
8 probably has, you know, either been reconfigured or, as many
9 recommendations in strategies happen, not implemented
10 completely. This happens with government strategies and
11 government programs of many kinds.

12 THE COURT: Thank you. Mr. Russell.

13

DIRECT EXAMINATION (Cont'd.)

15 (10:27)

16 **MR. RUSSELL:** Just following up with His Honour's
17 questioning, you did talk about the time and effort that went
18 into the three deliverables and what I take from the information
19 is that it sort of just got left in about 2016 and, for lack of
20 a better phrase, the government might have pulled out of the
21 implementation of their end of, I guess, the deal, I guess, or
22 the arrangement. You've mentioned that the importance of sort

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1 of cultural competence and ongoing commitment to that and the
2 overriding importance. And I guess with every new government,
3 there are comments made about change and perhaps government of
4 the day today has indicated a commitment to mental health. So
5 do you see it as sort of time to revisit with the government,
6 the current government, the deliverables that were researched,
7 developed back in 2012 and move towards that commitment in 2021?

8 **MS. DAVIS-MURDOCH:** Well, I would like to ... I certainly
9 would hope that my colleagues will add to what I'm about to say,
10 but absolutely. In fact, we have articulated that, the Health
11 Association of African Canadians, has talked to representatives
12 from the government quite a number of times. Now this is
13 actually, what I want to say is quite a number of times since
14 2016 but since this new government has been formed, the Houston
15 government, certainly there have been conversations about mental
16 health. We've been asked to talk about the health system
17 generically and we have been involved in, I personally have been
18 involved in two conversations around sort of health policy
19 overall, but certainly mental health being part of that.

20 Now a point that I would like to make is that as a policy
21 person trained in that area throughout my career, I certainly
22 have also been very aware of government policy development and

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1 promise. And with this new government, there has certainly been
2 tremendous emphasis on mental health and the importance of even
3 a restructuring of mental health has been named. And one thing
4 that stood out and that I have referenced with representatives
5 from the government is that this government wants to boost the
6 mental health and addictions budget by 30 percent. They
7 certainly have opened a specific new office, if you like, of
8 mental health within or connected to the Department of Health
9 and Wellness. I mean that's specific and it is significant in
10 terms of change.

11 **(10:30)**

12 But one of the areas it referenced, it's "the government"
13 referenced during the election and have perhaps referenced it
14 less since but I'm looking forward to hearing more about it, is
15 that they are talking about allowing private practitioners,
16 including psychologists, counsellors and social workers to bill
17 the Province to provide care to those without private insurance.

18 This is a huge and progressive policy deliverable, should
19 it be delivered, because what that means then is that people who
20 did not have access to this number of diverse, qualified and
21 culturally relevant and culturally competent providers will now
22 have or will have with the funding that government has proposed

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1 an opportunity to see practitioners, to see them more quickly,
2 to see people who look like them and who understand their
3 individual and, as Black people, unique lived experience.

4 And so I can tell you that we certainly look forward to
5 that as being a policy deliverable and, indeed, we know even in
6 other areas of Canada, that there has been emphasis on one-on-
7 one culturally competent therapy by Black therapists who people
8 can relate to. That there's work going on in Toronto around
9 this where Black therapists are able to help people of African
10 ancestry deal with various trauma, including anger, depression,
11 anxiety, grief, racialized incidents that happen, you know, on a
12 regular basis to our people. All of this impact is acknowledged
13 and is part of the go forward that is happening in Toronto.

14 So if we could have our providers such as the highly
15 competent people on this, who are presenting with me today be
16 available and be funded by the system what a difference that
17 would make. So that's my ...

18 Q. Thank you.

19 **MS. JORDAN:** And if I could ...

20 **MS. DAVIS-MURDOCH:** Yes.

21 Q. Yes, Ms. Jordan.

22 **MS. JORDAN:** And if I could just add to that, the

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1 importance of cultural competent care delivery services is
2 imperative because when folks do not receive cultural competent
3 services it causes further harm. There are actually additional
4 aggressions that happen, people aren't validated and they walk
5 away more frustrated from systems, which adds to the trust or
6 lack of trust within the system.

7 And folks, particularly people of African Nova Scotian
8 descent, when they reach out for services and they don't get the
9 sense that their stories are actually authentic or true or even
10 validated, it is causing further injuries and further
11 frustrations for individuals. so this type of work is really
12 imperative.

13 And I would say that, you know, in terms of policy I've
14 worked in the federal government for some time and I've seen
15 policies that are great policies, but oftentimes on the ground
16 folks struggle with implementing those policies. How do they
17 work? How do you implement policy into practice, into every day
18 work? That's often a challenge.

19 So, in terms of, you know, the policy or the cultural
20 responsive training that Robert spoke about in developing the
21 online and the conferences and creating organization oftentimes
22 I believe systems get stuck. They have the information but they

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1 have no idea in terms of implementing those policies. And it
2 sounds like, you know, there is certainly room for that in terms
3 of recommendation, in terms of, you know, figuring out what do
4 policies look like in practice in terms of cultural competent
5 care.

6 **Q.** Thank you. My next sort of area that I'd ask that we
7 explore is in terms of we touched upon it sort of barriers to
8 mental health and domestic or intimate partner violence family
9 resources.

10 I'm wondering if you could sort of generally define for us
11 what is systemic racism and how does it exist within the
12 structure of (1) mental health service delivery in Nova Scotia;
13 and (2) with domestic violence intervention resources and family
14 intervention resources?

15 I phrased it obviously saying it does exist within those
16 structures, certainly correct me if I'm wrong, but I guess it's
17 ... so the question is sort of twofold: Is what is systemic
18 racism and how does exist or does it exist within those two
19 entities?

20 **MS. DAVIS-MURDOCH:** Robert, would you like to take this on?

21 **Q.** And certainly ...

22 **MS. DAVIS-MURDOCH:** You have a definition right near where

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1 you are.

2 Q. Certainly feel free to sort of, I guess with
3 permission of His Honour, rephrase my question if I haven't
4 quite asked the question even properly.

5 **MR. WRIGHT:** Well, thank you for the question. I think
6 that systemic racism is something that we are beginning to
7 understand exists. And I say that because in recent history as
8 various portions of our society, institutions in our society,
9 have been challenged with systemic racism or the presence of
10 systemic racism in their midst there have been some notable
11 leaders in Canada who have resisted acknowledging the existence
12 of systemic racism. There have been chiefs of police. There
13 have been leaders in field of Correction and others.

14 And so I guess I'd like to start by saying systemic racism
15 is real and it exists. Systemic racism, sometimes we speak
16 about institutional racism or structural racism is a term that
17 refers to a form of racism that's embedded in our society, and
18 it's embedded in our society in our laws, in our policies, in
19 our regulations, in the constructions and the bandaids of our
20 institutions and that that's present in all sectors. It's
21 present in criminal justice, employment, housing, healthcare,
22 education, politics and electoral representation.

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1 People might think it doesn't exist in some areas like oh,
2 maybe the fisheries. Well, actually it does exist in fisheries.
3 People of African descent historically had tremendous
4 involvement in fishing as a part of their subsistence economy
5 and now it's hard to find a person of African descent who is in
6 the fisheries.

7 In land, well, actually the way Black people were given
8 access to be resident on land was systemic racism in terms of
9 many not being given actual land grants but given occupation
10 permits and we hear about it in the news today that makes it
11 difficult for them to take any economic benefit out of that land
12 or even to pass it on to their descendants.

13 So systemic racism is that; the racism that's embedded in
14 our institutions. And we should not be surprised that systemic
15 racism exists because if Canada is a colonial state founded by,
16 you know, Europeans who came to this land, then we need to
17 recognize that the Europeans who came here that racism was the
18 original sin that they brought, right. So Canada was founded
19 on, in part, the attempted genocide of First Nations and the
20 enslavement and, at the very least, the exploitation of people
21 of African descent.

22 **(10:40)**

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1 And so our initial practices in policing, in health, in
2 education, in all of these areas marginalized these populations
3 and we are continuing to live the consequences of that systemic
4 racism today. So that even if we woke up tomorrow and there was
5 not a single person who harboured a single feeling of ill-will
6 towards people of other races we would continue to live the
7 consequences of systemic racism in all of these areas because
8 it's embedded in the structures. So that's systemic racism.

9 If we want to think about how that has existed in
10 healthcare, for example, we can talk about how Black communities
11 are not located in close proximity to healthcare service
12 delivery. We can talk about the under-representation of Black
13 people in the healthcare profession because of the
14 discrimination in education.

15 We can talk about the fact that health education is
16 woefully devoid of any kind of powerful education about the
17 healthcare needs of people of African descent.

18 We can talk about the fact that in this era of evidence-
19 based practice if there has been an active absence of
20 investigation of the healthcare needs of people of African
21 descent then we have no evidence on which to base our healthcare
22 practices to people of African descent. And so, in fact, I

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1 would have to say that this is one of the reasons why the
2 African Nova Scotian Mental Health and Addiction Initiative was
3 dropped. Because one of the leaders, one of the major leaders
4 in mental health said, Well, that's not evidence-based so let's
5 just drop it.

6 So this is, again, systemic racism. The absence of the
7 things needed to make the case for our needs. And Ms. Davis-
8 Murdoch has been a leader in trying to get the infrastructure in
9 place just to do good research in health of African Nova
10 Scotians. So we see an absence of personnel, an absence of
11 knowledge, an absence of proximity and an absence of the
12 structure actually pay any amount of attention to the mental
13 health needs of people of African descent.

14 We see this similarly in the lack of family services.
15 Again, there are in the Province of Nova Scotia some family
16 resource centres that are dedicated to people of African
17 descent, most notably in Halifax and Digby, but again, that
18 sector is woefully devoid of resources and personnel to meet the
19 needs of African descent.

20 The intimate partner violence community, again, we are not
21 well serving the needs of women. And not to suggest that women
22 can only be victims of intimate partner violence and only men

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1 can be perpetrators, but just to be simplistic, we are poorly
2 serving the female victims of domestic violence. And if we are
3 poorly serving female victims of intimate partner violence, we
4 have not even begun to understand and unpack the Gordian knot
5 that is the experience of Black male perpetrators of domestic
6 violence and the history of systemic racist violence that Black
7 men are subjected to and how that affects their mental health
8 and how it manifests in the violence that they perpetrate.

9 Our current models, the Duluth Model for understanding
10 domestic violence does not begin to touch and explain Black male
11 domestic violence perpetration. So systemic racism affects us
12 from top to bottom in these sectors.

13 **Q.** And, Mr. Wright, at one point we are going to get into
14 the perspective of Black males within that system and we'll
15 certainly go back to that because it's a very ... it's an
16 excellent point and it's something I wish to explore further
17 this morning as we move along.

18 So with that, page 1 of the report, it indicates, there's a
19 passage there that says, about the fourth paragraph down, it
20 says: "Inability to access informed and culturally specific
21 health resources and culturally competent care is a recurring
22 reality."

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1 That is put right into the report, which has been marked as
2 an exhibit today, Exhibit 347. The Panel has certainly touched
3 on that as we've gone along this morning. I guess my question
4 is twofold again is how much of a recurring reality is this and
5 could you please sort of explain that important passage in the
6 report.

7 I don't know if there's someone on the panel that wishes to
8 sort of take the initiative on that question.

9 **MS. DAVIS-MURDOCH:** Cynthia, might you be able to talk
10 about the recurring things that you have seen at the sort of,
11 I'm going to say coalface, you know, where you are and what
12 you've seen through your career about this recurring reality?
13 Would you mind sharing that with us?

14 **MS. JORDAN:** Sorry, just had to make myself ... So this
15 is ... sorry, what paragraph is that, paragraph number 4?

16 Q. So, yes, it would be the fourth paragraph down.

17 **MS. JORDAN:** Mm-hmm.

18 Q. It ...

19 **MS. JORDAN:** "It's recognized that systemic racism
20 impacts all aspects of service delivery in Nova Scotia as
21 highlighted."

22 Q. Sorry, it's the fifth paragraph, my mistake.

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1 MS. JORDAN: Okay. Sorry.

2 Q. It starts with: "Inability to access informed and
3 culturally specific health resources and culturally competent
4 care is a recurring reality."

5 So I guess the question there is how much of a recurring
6 reality is it and ...

7 MS. JORDAN: Yes.

8 Q. ... if you could explain that passage.

9 MS. JORDAN: Mm-hmm, absolutely. So, yes, it is a
10 recurring reality. It's a recurring reality when folks actually
11 try to access services within the current systems that exist.
12 So, you know, folks oftentimes will experience microaggressions.
13 I'll give you a specific example.

14 When folks bring racism say, for instance, to the forefront
15 as part of their issues that they're bringing to a clinician.
16 When those incidents aren't validated oftentimes what you hear
17 sort on the back end is is that folks are playing the race card.
18 That's often a word that we hear that's often thrown around
19 which is impactful to the individual folks.

20 Basically, they're met with judgments versus dealing the
21 feelings or the emotions or the actual experience that the
22 person is bringing forward. So oftentimes one's own judgment

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1 when they don't come with a cultural lens of providing services,
2 oftentimes the needs of the individuals are not being met within
3 sessions and actually it continues to cause further harm.

4 And that happens on a regular basis. It happens ... so
5 when folks ask then for a cultural relevant individual, say, for
6 instance, if there is a Black clinician available for services
7 that's often viewed as something very negative. Like why are
8 they looking for a clinician who is of African Nova Scotian or
9 African descent, you know, for a treatment.

10 So when we talk about the forms of discrimination that we
11 experience within health systems that is discriminatory within
12 itself in terms of people's interactions with folks from the
13 healthcare system who are not culturally competent.

14 **(10:50)**

15 **Q.** Okay, thank you.

16 In the report it indicates at various points and I may be
17 paraphrasing a little bit, but in the report it indicates that
18 there is aspects of mistrust within the African Nova Scotian
19 communities as it relates to the Nova Scotia healthcare system
20 and the system that delivers the model of intimate partner
21 violence or family intervention services.

22 I wonder if you can give us an idea or an understanding of

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1 what this mistrust is, kind of where does it originate, and how
2 does it play out?

3 **MS. JORDAN:** Yeah. Historically there has been a
4 mistrust and it's something that we learn as a young person. If
5 we go back historically there's the Tuskegee Experiment that
6 happened within the United States with Black men, particularly
7 in terms of syphilis.

8 There's other examples within the United States around
9 healthcare system, you know, experimenting with, you know,
10 vaginal surgeries for Black women within the New York area back
11 in, I believe, it was the 1940s/'50s if I'm not mistaken. I
12 don't have that information here with me.

13 But there's been a general mistrust even when it comes to
14 dental care. Oftentimes, you know, historically there was
15 certain anaesthesia or anaesthetics that were not made available
16 to Black people that were made available to White people.

17 So these are historical experiments that happened in
18 learning well, what are the effects of syphilis in Black men if
19 they're not treated. So there was the idea that they were
20 telling the individuals that they were receiving say, for
21 instance, the antibiotic but they were actually given placebo in
22 those particular cases. And for Black women in terms of, you

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1 know, surgeries that were done, experimental surgeries in terms
2 of fistula repairs.

3 So there has been an underlying mistrust within systems,
4 and that carries forth in terms of generationally. When folks
5 go to healthcare services and they don't receive, you know,
6 adequate care then we're less likely to actually access those
7 services.

8 You know, in terms of, you know, the Guysborough area
9 oftentimes what has happened is is that folks will, within the
10 Black community in general, they will not actually seek services
11 early on. Oftentimes they seek services later in the duration
12 of an illness. So did that answer your question?

13 Q. It certainly did, yes.

14 **MS. JORDAN:** Yeah. It's historically built into our ...
15 if I could say, we learn from an early age, and sometimes it's
16 not something that's necessarily communicated verbally, it's
17 communicated through behaviours.

18 **MS. MACLEAN:** If I could add slightly to Cynthia's
19 comments. When we look at the impacts of intimate partner
20 violence, particularly on Black women, one of the cultural norms
21 that we learn very early is that the Black men may not be
22 treated fairly within the criminal justice system so we see a

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1 disproportionate number of Black men being incarcerated and, as
2 Black women, we do not want to be complicit in having our Black
3 men be sent to jail as part of the history of what we see in
4 terms of how Black men and Black women are treated within the
5 criminal justice system.

6 But the others, that there's these cultural nuances and
7 cultural norms is that we can't take our business outside the
8 home. That, you know, to talk about it is actually, you know,
9 threatening to the community, as it sees us as fractured, it
10 sees as our vulnerabilities.

11 And that historically servicing agencies like Family
12 Services associations, like the Nova Scotia Health Authority and
13 the IWK do not always have people who have a lens that
14 understand who we are and our cultural practices and may already
15 see us with deficits as we walk in and then these deficits get
16 layered and amplified. So then, you know, I've heard in my
17 practice that people just ... you know, they see us walking in
18 and they already think that, you know, well, you know, that our
19 parenting isn't good enough or that, you know, what do you
20 expect, you know, Black men are raging all the time or Black
21 women are loud and boisterous.

22 So these stereotypical images and how systemic racism plays

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1 within institutions that are supposed to deliver these services
2 don't always have cultural competency built into them and it
3 gets even more unique and more nuanced when you're in rural Nova
4 Scotia. To have, you know, someone who is employed by Family
5 Services Association, who feels comfortable in asking clearly
6 what does that mean to be a Black woman or a Black man who's
7 experiencing, you know, domestic violence. Because there are
8 some cultural pieces to that that really speak to some of own
9 histories; it speaks to some of the fragilities within the
10 community as well as the resiliencies in the community.

11 And as I said earlier, there are pieces within the
12 community that people historically pivot to for those supports,
13 like the church or elders in the community, and it gets even
14 more intimate and more challenging in rural Black communities
15 where relationships are very intimate and closely intertwined.

16 **Q.** So you pre-empted the very next question, and I guess
17 before I request His Honour perhaps take a morning break, is
18 that if you could sort of explain to us is there a unique aspect
19 of that when you look at African Nova Scotians in a rural
20 community versus an urban?

21 **MS. MACLEAN:** Absolutely. There's several unique aspects
22 to that. One, of course, is like we spoke to around access to

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1 resources that, you know, in Halifax we have more resources
2 because we're an urban centre versus a rural community where
3 people who, even in the African Nova Scotian community, and if
4 you're a professional in those communities you already know the
5 professionals in the White community and so there's some double
6 jeopardy for you to disclose that, you know, you're experiencing
7 domestic violence. Well, you know, the White community may not
8 feel safe or that you're trying to, quote-unquote, save face so
9 you don't look as if you're a vulnerable person.

10 There's all these nuances because of we are a people who
11 are relational and our relationships build our capacity and our
12 resiliencies but they also make us very vulnerable. And what I
13 mean by that is quite simply the smaller the community the more
14 intimate the community, the more the people can kind of pivot to
15 say that, you know, let that happen in that family. If Lana or
16 someone needs help they'll come and use the informal social
17 supports that they need.

18 But most of those supports that historically were in the
19 community are no longer in rural communities as we know them
20 because of the out migration of the resources and people. So
21 there's those small nuances to access to resources that are
22 culturally specific and historical within those communities to

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1 access, but also the internalized racism that people may
2 experience if they want to access those supports in smaller
3 intimate communities in rural Nova Scotia.

4 Because you know the executive director of the transition
5 house because I'm the social worker in the community and if the
6 violence is happening to me, I don't feel safe to actually
7 access that because I maybe have to work through my own shame
8 issues and my own issues around disclosure of what that looks
9 like and the impacts it may have on my family and my community.

10 Black women don't ... and I would say the conventional
11 wisdom around White feminist ideology which is a lot of how
12 transition houses and family services are built upon, don't take
13 into consideration what I call a womanist or a Black feminist
14 lens on how they deliver services either.

15 **MS. JORDAN:** And I'll just add to that if I may. From
16 working within the system, being of African Nova Scotian
17 descent, oftentimes when we advocate for culturally responsive
18 services we often become a target as being resilient or being,
19 you know, stigmatized as, you know, angry or resistant or
20 resilient to the way in which businesses often run within the
21 system. So that comes with its consequences as well.

22 So the lack of knowledge and information around anti-

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1 oppressive and anti-racism behaviours oftentimes, those
2 particular incidents are not viewed as anti-oppressive when they
3 are actually anti-oppressive.

4 **MR. RUSSELL:** Your Honour, that's sort of a ... I'm
5 thinking of the Panel and I guess everyone in the room, sort of
6 a natural starting point, I guess, or ending point.

7 **THE COURT:** All right. Thank you, Mr. Russell.

8 Folks, we generally take a morning break and take an
9 afternoon break, and if you're still here in the afternoon we'll
10 have one as well, but for now I think we'll take a break. It's
11 almost 11 o'clock and perhaps 15 minutes or thereabouts should
12 be sufficient for people to maybe just stretch a little bit and
13 have some refreshment, all right. So we'll return about 11:15
14 or thereabouts. Thank you.

15 **COURT RECESSED** **(11:00 hrs.)**

16 **COURT RESUMED** **(11:17 hrs.)**

17 **THE COURT:** Mr. Russell?

18 **MR. RUSSELL:** Thank you, Your Honour. Just before we move
19 to the next portion, a comment was made very early on that said,
20 and it's in the report, "We rarely see ourselves reflected in a
21 healthcare context." I certainly didn't want to gloss over that
22 and I would ask, perhaps, the Panel, if someone could explain to

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1 us what that is, and why is it important in 2021, and what is
2 needed? And the line is, "We rarely see ourselves reflected in
3 a healthcare context."

4 **MS. DAVIS-MURDOCH:** So I think we probably all could speak
5 to that. I will start by saying that what I would mean by that
6 would be that we do not see ourselves reflected in the, you
7 know, even in visuals of healthcare programs. It's beginning to
8 change, but it has been my experience that if there is a new
9 program, if there is a new, even a healthcare message about, you
10 know, in the early days of the pandemic, for example, the Health
11 Association of African Canadians reached out, talked to
12 government, talked to public health about the fact that we were
13 not being reflected in the messaging. We weren't seeing
14 ourselves in the advertisements, public service announcements.
15 There was no wording, nor pictures, that would have reflected us
16 to have, you know, that message sent to us about how important
17 we were to the whole piece.

18 **(11:20)**

19 When you go to a healthcare institution, you know, there
20 are too few of us represented in the institution as providers.
21 It's not to say that there are not providers, of course there
22 are, but there are too few; there are too few in key areas.

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1 There are too few, you know, when you're looking for, for
2 example, even a referral or, you know, you're in need of
3 psychiatric care, there are too few of us who are psychiatrists.
4 There are too few of us who are family physicians. There are
5 too few of us who would be in primary healthcare settings among
6 primary healthcare teams. So we don't see ourselves whether it
7 is in the pictures, in the wording, in the messaging that
8 government sends out, as is the work of the government. The
9 work of government is policy, to provide information to people,
10 to provide health services that meet the needs of people. Where
11 are we? You know, think about even dementia care. The Health
12 Association of African Canadians has forged, and continues to
13 build, a relationship with the Alzheimer's Society of Nova
14 Scotia, and I'm sure they would not mind me saying that in the
15 early days of that relationship was the understanding that we
16 did not see ourselves reflected in the services that they
17 provide, in the language that they use, in the ways in which we,
18 as a people, would see ourselves in need of dementia services
19 when we know, anecdotally, that we may well be
20 disproportionately affected by dementia. And I say,
21 "anecdotally" because one of the main concerns and areas of
22 advocacy for the Health Association of African Canadians has

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1 been to have health data which has race, ethnicity, language
2 identifiers so that we might know our health status, so that we
3 might know the level of utility or utilization that we have in
4 the health system. How many of us are in programs? How many of
5 us are being served with new ideas? And when I say "new ideas",
6 new proposals from the healthcare system. How many of us see
7 ourselves there?

8 So there's a dearth of reflection administratively,
9 clinically, in health messaging, in advertisements, in health
10 research, a lack of prioritization when we, in fact, are a
11 marginalized population, or marginalized populations, for whom,
12 you know, the underservice disproportionately affects us.

13 One of the other areas, if I could just add, which is of
14 some concern - a lot of concern, actually, is the area within
15 the prison population. We are disproportionately, you know,
16 evident in the prison population; yet, I cannot identify
17 culturally-specific programming that helps our people behind
18 bars, and were recently, in fact, talking specifically to people
19 in the prison setting, and with their permission and with their
20 support, a few inmates themselves who described how they were
21 not receiving service that had anything to do with them. They
22 weren't comfortable with it. They couldn't relate to it and

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1 they were, you know, extremely underserved and very frustrated,
2 and it was heartbreaking to not be able to know of a time or be
3 able to point to a point in time, you know, when that was going
4 to change. I can only say that we would continue to be
5 advocates for service.

6 So I think I've given you many examples of where that lack
7 of seeing ourselves reflected exists, and I invite my colleagues
8 to add to that.

9 Q. Okay. If there isn't anything else from the Panel on
10 that, I would move to the next question.

11 Page 6 of the report, at the bottom of the first paragraph,
12 it references, it says: "The Black Learners Advisory Committee
13 Report on Education, filed in 1995 with the Department of
14 Education, spoke to disparities among African Nova Scotians and
15 addressed recommendations to address systemic inequalities for
16 Black learners."

17 That applies, obviously, in an education context. My
18 question is, has there been any sort of study similar to that
19 within Nova Scotia as it relates to what we're primarily sort of
20 speaking about today which is access, mental health services,
21 health services, family intervention services? Has there been
22 sort of a level of an advisory committee as it relates to those

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1 areas within the province; and, if not, is there any benefit to
2 having one? Sorry for the long-winded question.

3 **MS. MACLEAN:** To my knowledge, there has not been anything
4 formalized. It has always been on the side of people of
5 interest, like the Decade for People of African Canadians or
6 Nova Scotians. It's been work that people have championed off
7 the side of their desks trying to leverage that same kind of
8 opportunity that the Department of Education did with the BLAC
9 report to pivot something to health and to community services.

10 So, to answer your question, to my knowledge, there has not
11 been such a targeted approach to give us those kinds of outcomes
12 and a path and a direction forward, with the exception of the
13 small pieces that were named within the Together We Can mental
14 health strategy.

15 **Q.** So the question ... Oh, sorry, go ahead. I believe
16 ... was it Mr. Wright?

17 **MR. WRIGHT:** I just wonder if Ms. Davis-Murdoch might
18 speak to the African Nova Scotian Health Strategy which is a
19 much more modest approach than the Black Learners Advisory and
20 what resulted from it.

21 **MS. DAVIS-MURDOCH:** Well, thank you, Mr. Wright. Let me
22 just say that the African Nova Scotian Health Strategy is the

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1 property of Nova Scotia Health, okay?

2 **MR. WRIGHT:** Yeah.

3 **MS. DAVIS-MURDOCH:** It is not the property of the Health
4 Association of African Canadians.

5 **MR. WRIGHT:** Exactly.

6 **MS. DAVIS-MURDOCH:** We, as an organization, certainly
7 helped to initiate ... in fact, it was initiated at one of our
8 collaborative sessions with government where we have lots of
9 those, in which someone identified the need for a strategy many,
10 many years ago. And, indeed, you know, continuing to knock at
11 that door, what happened was that there was a strategy committee
12 put in place. The representatives, including myself from the
13 Health Association of African Canadians, were on that committee,
14 as were others, as were others. And we worked and met, and
15 worked and met, and worked and met for years. I'm trying to
16 think. It might have gone back to and, you know, I took an oath
17 to say everything that I knew absolutely, so I'm going to say
18 I'm not a hundred percent sure that it was 2016, but it was
19 pretty close to that year when we began.

20 **(11:30)**

21 The African Nova Scotian Health Strategy has yet to be
22 released publicly. Recommendations were numerous in that

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1 report. Professor Ingrid Waldron was the author of the report,
2 though the recommendations certainly came from people across
3 this province. And, certainly, even specifically, portions of
4 recommendations came from the Health Association of African
5 Canadians. We presented the report and recommendations to Nova
6 Scotia Health and that was before the last election. A new
7 government is in place, in fairness, not that long but, for all
8 of those years, that strategy has sat with recommendations that,
9 you know, certainly were numerous, but could have been responded
10 to, or at least responded to in part, as government often does,
11 or Nova Scotia Health could do. You know, we accept these
12 recommendations. We refer to or we defer on the others and so
13 on and so forth. None of that has happened to date.

14 **Q.** Could you indicate when that work took place? I'm
15 just trying to put it in context of when it took place. And
16 then there's now this delay in the report that supposedly has
17 excellent recommendations that, at the end of the day, there's a
18 need to implement and act upon those. Can you tell us? I might
19 have missed it but when was that work done?

20 **MS. DAVIS-MURDOCH:** I'm going to say, approximately, okay?
21 I'm going to say approximately between 2016 and completed
22 certainly by 2020.

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1 Q. Okay.

2 MS . DAVIS-MURDOCH: And if not before then, okay, because
3 the recommendations had to be in before the writing of the
4 report took place, as you can imagine. So it has been in place,
5 completed, for probably three years, if not more.

6 Q. And was your Association provided with any sort of
7 understanding or explanation as to why the report is yet to be
8 sort of released?

9 MS . DAVIS-MURDOCH: Well, with the previous government,
10 there was certainly commitment to undertake the release of that.
11 Senior officials from Nova Scotia Health recognized that it was
12 a long process and that they wanted to be responsive. With the
13 change in government, I'm sure that, you know, probably the same
14 response is there, but with the new government, we have seen no
15 release of the strategy. So I'm sure that perhaps they want to
16 look at what recommendations they feel that they would like to
17 implement. Perhaps they want to suggest different directions
18 for others, I could not say, but where we are is that it is not
19 in the public domain.

20 Q. Okay.

21 THE COURT: Excuse me. Do you know that the report has
22 a title? Have you been advised as to what the title of the

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1 report that has not been released is?

2 **MS . DAVIS-MURDOCH:** I'm not sure of the working title now
3 but, suffice it to say, it is well understood as the African
4 Nova Scotian Health Strategy.

5 **THE COURT:** Okay.

6 **MS . DAVIS-MURDOCH:** That is the language that everybody
7 refers to and would understand.

8 **THE COURT:** And I take it that you've never seen a copy
9 of it.

10 **MS . DAVIS-MURDOCH:** Well, as part of the Advisory Committee
11 we, in fact, provided the substance, if you like, of the report
12 and we're there as part of the presentation to Nova Scotia
13 Health of the report and recommendations, and that was under the
14 previous government. So, to that extent, I have seen it, but it
15 is not ours to release, Your Honour, as you would understand.

16 **THE COURT:** Oh no, I appreciate it, but I take it that
17 there's recommendations that relate to, for instance, mental
18 health?

19 **MS . DAVIS-MURDOCH:** Yes. High level recommendations around
20 mental health. And you can imagine that I don't want to be
21 floating that or even referencing it very much more because it
22 would be inappropriate, I think, to do so. But many

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1 holistically looking at services, looking at needs within mental
2 health, within physical health, within even support of advocates
3 in the province who are pushing forward improved healthcare for
4 people of African ancestry. At the highest level, those things
5 are included, Your Honour.

6 **THE COURT:** I'm going to interject again, but I'm going
7 to collect my thoughts before I do, so I'm going to let Mr.
8 Russell continue here. Thank you.

EXHIBIT P-000348 - "TOGETHER WE CAN" - ORIGINAL REPORT

9
10 **MR. RUSSELL:** Thank you, Your Honour.

11 Similar to that area, and I know His Honour had asked
12 questions earlier about Together We Can, and we do have that as
13 an Exhibit 348. Of I may, I'm going to reference various
14 portions in the original report which I understand was 2012.
15 It's Exhibit 348. Just for context, I'm going to put portions
16 of that report to the Panel and then I propose to have a series
17 of questions.

18 Together We Can, I guess starting on page 6 of that report
19 from 2012, under Guiding Principles, page 6, the second guiding
20 principle, and I'm certain the Panel is well familiar with this
21 report, it says: "Offer health equity. Opportunity for health
22 for all regardless of age, gender, ethnicity, religion, sexual

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1 orientation, or socioeconomic status."

2 So that's listed under a Guiding Principle. Page 22 of the
3 report, it refers under Aboriginal and Diverse Communities, it
4 reads:

5 Mental illness and addictions cross all
6 boundaries in our society including gender,
7 income, ethnicity, race, geographical
8 location, sexual orientation, and language.
9 These characteristics must be taken into
10 consideration when looking at the factors
11 that influence mental health and addictions
12 and when developing programs and delivering
13 care that meet the needs of all Nova
14 Scotians.

15 And then, in particular, under Diverse Communities, it
16 says:

17 Many members who are members of specific
18 communities have not been served
19 sufficiently by the mental health and
20 addictions care systems for generations.

21 Based on what the Advisory Committee
22 learned, diverse populations in Nova Scotia

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1 that require specific attention when it
2 comes to mental health and addictions care
3 include:

4 First Nations and Aboriginal citizens;
5 African Nova Scotians;
6 Acadian/Francophone Nova Scotians;
7 New immigrants to Nova Scotia; and
8 Lesbian, Gay, Bisexual, Transgender,
9 Intersects, (LGBTI, as it then was)
10 communities.

11 And then it references an action plan. I promise there's
12 questions at the end of this. And the action plan is:

13 Set up diversity implementation groups with
14 representatives from new immigrant,
15 Acadian/Francophone, African Nova Scotian.

16 And it lists other communities. And then, finally, at page
17 25 of the report it says under Recruitment, it identifies:

18 First Nations citizens and people from other
19 diverse communities would like to have
20 diversity better represented among members
21 of mental health and addictions care teams.

22 This is an ongoing challenge.

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1 And it lists the second action, then it says:

2 Expose young people from diverse populations
3 to mental health and addictions needs in
4 their communities and encourage them to
5 explore the career opportunities in these
6 fields.

7 Looking at that report, and they're the various passages, I
8 believe, your report had made reference to. This report, in
9 2022, would be released approximately a decade ago. So my first
10 question is, and it refers to this being a five-year plan, why a
11 five-year plan, I guess, and is there value in this being
12 implemented beyond a five-year plan, based on your level of
13 expertise?

14 **MS. MACLEAN:** Well, as someone who sat on that particular
15 Board, I'll take accountability for why it was a five-year plan.
16 My memory and recollection was, at the time, those senior
17 leadership within the Department of Health and Wellness wanted
18 to have some specific outcomes and actions and have the
19 Department of Health and Wellness at the time be accountable for
20 those outcomes. And we also recognized around the table, those
21 of us who sat on that committee, the urgency, because we were
22 seeing such major significant gaps in the service delivery to

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1 those particular targeted communities. Some of those
2 communities had infrastructure already in place that could
3 leverage certain pieces, like our First Nations mental health
4 and addictions communities. Other communities did not have
5 those same levels of infrastructure.

6 **(11:40)**

7 So the reason we put five years, to the best of my
8 knowledge, was a level of accountability to those communities
9 that were identified and to have action by government to ensure
10 that there has been implementation and some meaningful dialogue
11 with those communities.

12 To my knowledge, the advisory committee piece that was
13 spoken to, I believe, on page 24 of the report, there was an
14 attempt by those of us who sat at that table to continue the
15 work as part of coaching and getting some community buy-in.
16 Again, I believe, when there was a change within the government
17 at the time, organizationally, all those pieces and all those
18 initiatives - particularly, those recommendations - just got
19 lost in the shuffle. And those of us who were volunteering our
20 time to sit around that advisory committee at the time just got
21 moved into our regular jobs. It was, again, work off the side
22 of most of our desks. At that time, people like Patti Melanson

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1 was working with homelessness, and myself and a few other folks.
2 So the initiative to do the work was there. The support to do
3 the work was not formalized in a way that allowed that work to
4 be championed and to be continued within those diverse
5 communities.

6 So, yes, there was a hope and a willingness at the time,
7 and I do believe, when government systems change, things get
8 lost, and that committee got lost.

9 Q. I guess that's why I ... Mr. Wright, go ahead, sorry.
10 I think you were going to say something.

11 **MR. WRIGHT:** Well, I would just like to draw the
12 contrast. So we had the Black Learners' Advisory Committee
13 Report and, as a result of that, which was, again, created by
14 community demand, we've now, 40 years later, we see tremendous
15 infrastructure in education designed to address the needs of
16 people of African descent. We have data in education, so we
17 know how Black students are doing. We have a provincial
18 infrastructure in African Canadian Services Division within the
19 Department of Education. We have school board administrators,
20 race relations coordinators, and we have student support worker
21 programs where every school has access to, and a person of
22 African descent who is there to support Black students. We have

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1 recruitment of Black educators. We have the Delmore Buddy Daye
2 Learning Institute and the curriculum development. We have
3 graduate level programs for Black educators. So we have a
4 significant number of vice-principals, principals, and now even
5 guidance counsellors who are people of African descent. So we
6 saw that the system of education, although there's much work to
7 be done there, the demands and the needs of the African Nova
8 Scotian community was translated into structural systemic
9 services to meet the needs of people of African descent.

10 Unfortunately, and I'll be plain, the systems of health
11 have not done well to respond systematically to the similar
12 needs despite the fact that Together We Can identified it. And
13 Together We Can, again, was not a specific inquiry into the
14 needs of people of African descent, but certainly evidenced the
15 needs of people of African descent. And Ms. Davis-Murdoch
16 shared with you that the African Nova Scotian Health Strategy
17 has, in my words, languished. There has been a single
18 individual hired within the Department of Health or the Health
19 Authority. I'm not quite sure where that position is located.

20 **MS. DAVIS-MURDOCH:** The Health Authority.

21 **MR. WRIGHT:** Within the Health Authority - Nova Scotia
22 Health - a single individual hired to shepherd that strategy.

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1 So if you take/compare what has occurred in health to what the
2 response was in education - Health being a department with a
3 budget significantly higher than the Department of Education -
4 we would see that the Department of Health's response to the
5 needs of Black Nova Scotians has been paltry and nearly
6 insignificant.

7 **Q.** Thank you. Consistent with sort of that line of
8 questioning about ...

9 **THE COURT:** Mr. Russell, sorry.

10 **MR. RUSSELL:** Sorry. Yes, Your Honour.

11 **THE COURT:** Just let me ask a question. Mr. Wright, why
12 do you think that is?

13 **MR. WRIGHT:** I'd reference our earlier discussion of the
14 nature of systemic racism. There is systemic racism, top to
15 bottom, in all of our systems, and that systemic racism will
16 only give way through the concerted efforts of members of a
17 community continuing to press. Education had its Black Learners
18 Advisory Committee review and it was a - what would I call it -
19 a provincial tragedy and demand that was sustained for the last
20 40 years. Health, and particularly mental health, has not had
21 its Black Learners' Advisory Committee moment. And, as tragic
22 as this fatality review has been, perhaps this will be that

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1 moment for health and community service that delivers those
2 programs to support families around domestic violence. Only
3 time will tell whether or not this Commission, this Inquiry,
4 serves that function, and only time will tell whether the
5 government and the delivery systems of health and community
6 service are responsive.

7 **THE COURT:** Thank you. Mr. Russell?

EXHIBIT P-000349 - "TOGETHER WE CAN" - PROGRESS UPDATE

9 **MR. RUSSELL:** Following up with that line of questioning
10 as it relates to ... and I know we're talking about a previous
11 government. This present government is just operational since
12 the summer and just getting established but I want to ask you a
13 few questions about the report that was released five years
14 later. We have that marked as Exhibit 349 and, in particular,
15 page 4 of that report. So the government of the day had
16 released this supplemental progress report under Together We Can
17 and, in particular, there are three paragraphs that I would like
18 to, and I know you're very familiar with this, draw your
19 attention to. It says, the first:

20 Treatment for mental health and addictions
21 isn't a 'one size fits all' approach. We
22 know there is a lot more to learn about how

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1 we can best work with First Nations, African
2 Nova Scotians, and other individuals whose
3 cultural experience plays a role in both
4 their illness and their recovery.

5 The second paragraph reads:

6 We have worked with these communities to
7 develop training and awareness to help
8 clinicians work more effectively with First
9 Nations people, African Nova Scotians, and
10 with immigrants.

11 And then the last paragraph, it says:

12 We have worked with Health Association of
13 African Canadians to better train clinicians
14 about the needs of African Nova Scotians.

15 The Health Association of African Canadians
16 has also organized two conferences in the
17 past two years on the mental health and
18 addictions needs of African Nova Scotians.

19 Later, we'll ask you about those two conferences, but for
20 the purposes of this ... so this is the supplemental report. It
21 is telling the public in this publicly-released document that
22 they have worked with those communities, including African Nova

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1 Scotians, and it's developed training and awareness. I believe
2 the word "paltry" was used. How accurate, sort of, is this as
3 it relates to the reality of what has happened in that period of
4 time between 2012 and 2020? Are you able to comment on that?

5 **MR. WRIGHT:** I would say, to be plain, that Ms. MacLean
6 and I have probably been two of those individuals most
7 significantly involved in training initiatives around mental
8 health in Nova Scotia as it relates to people of the African
9 Nova Scotian community. And I think we've explained to you
10 earlier that what is being referenced here is likely the African
11 Nova Scotian Mental Health and Addiction initiative that she and
12 I were both consultants on. They reference the conferences
13 specifically. What they fail to say is that they disbanded the
14 network and did not translate the curriculum that we developed
15 into a platform so that it could continue to be informing mental
16 health clinicians and practitioners in perpetuity.

17 **(11:50)**

18 So I would say that although those statements are accurate,
19 they do not tell the full story of the lack of efforts that have
20 been made to thoroughly ensure that the needs of people of
21 African descent are understood comprehensively by practitioners
22 in mental health and addictions.

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1 Perhaps Ms. MacLean would want to further or confirm what
2 I've said.

3 **MS. MACLEAN:** I would confirm what you've said, Mr.
4 Wright. I think that was a snapshot at a particular time in the
5 middle of the work and did not accurately reflect moving forward
6 to 2021, moving into 2022, any meaningful investment.

7 **Q.** Okay. And just in there, they specifically reference
8 - the government of the day that oversaw this work, said
9 "significant progress". Would you say, at the time, there was
10 significant progress, you indicated that it was disbanded, and
11 since this 2016 up until 2021, have you seen significant
12 progress? Would you agree with that?[^]

13 **MS. MACLEAN:** Actually, I've seen less progress and a
14 slippage back to the ... less attention to culturally-specific
15 needs in the mental health and addiction portfolios. It's not
16 become a priority. It has become ... the focus within those
17 portfolios has shifted around meeting particular outcomes that
18 have very little to do with appropriate service delivery to the
19 African Nova Scotian community, to members of the Indigenous
20 community, and to the LGBTQ+ community. There has been no
21 significant movement, to my knowledge, since that report/update
22 came out in 2016.

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1 **Q.** And I understand, Ms. Davis-Murdoch indicated that,
2 more recently, there has been some collaboration with the Health
3 Association of African Canadians. I'm curious to know, up until
4 recently, how was the collaboration between where we left off in
5 2016 and where it was in the early days of 2021? How was the
6 level of collaboration between this supplemental report and at
7 that point?

8 **MS. DAVIS-MURDOCH:** I would say that there have always been
9 individuals who were interested in reaching out to the Health
10 Association of African Canadians to, you know, to talk to us or
11 to ask us opinions about - very often, to ask us opinions about
12 papers or work that's been going on.

13 When I was employed as a public servant with Department of
14 Health and Wellness, for example, I sat on the Advisory
15 Committee of the Dementia Strategy, okay? So I was involved
16 then. That would've been 2014/'15, approximately, because I
17 retired in 2015. There has been ... since then, certainly, I
18 have personally received calls on behalf of ... they're asking
19 me, on behalf of the Health Association of African Canadians,
20 what my feelings were about how the system was supporting our
21 populations, and had lengthy conversations with public servants
22 from the Department of Health and Wellness about mental health.

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1 And, in fact, I suppose, within the last, oh dear, the last
2 several months, I applied, on behalf of HAAC, the Health
3 Association, to funding looking at the needs of Black women.
4 And, in that, specifically identified the need for a primary
5 health care alternative or option for Black women.

6 I was also, and HAAC was as well, through me, instrumental
7 in building the Nova Scotia ... or establishing the Nova Scotia
8 Brotherhood Initiative which is a primary health care model, and
9 they have been in existence, or put it this way, they have been
10 established since 2015 and provide primary health care,
11 including mental health care services. And so the latest
12 request then was to have an option or a primary health care
13 equivalent, I'm going to say "equivalent", for Black women
14 called the Nova Scotia Sisterhood Initiative. We've been
15 advocating for that since 2017. One of the partners we work
16 with, as I've said, we work with everyone, has been the
17 Dalhousie Medical School, and we have collaborations with them
18 in which some of their medical students work with HAAC in-
19 service learning so that they can get a sense of what we're
20 doing, you know, be involved in it, and learn from that
21 experience. And one of the students, quite a few years ago,
22 wrote a paper about the need for a Nova Scotia Sisterhood

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1 Initiative, and we have been advocating for that consistently.

2 So what happened as an outcome of our writing that proposal
3 was, for the first time, our organization, the Health
4 Association of African Canadians, received a significant grant
5 compared to what we have received in the past, to support our
6 proposal which was to build and establish the foundation for a
7 primary health care model called the Nova Scotia Sisterhood
8 Initiative and part of that was for mental health services
9 specifically for Black women. And, foundationally, what we want
10 to do is to kind of build some resources that will be in place
11 for, you know, many years such as, you know, videos and virtual
12 group therapy, in keeping with what Ms. MacLean has talked
13 about, the need for virtual care so that it's accessible to
14 people throughout the province.

15 So we have put forward those as the kinds of resources we
16 want to work with Nova Scotia Health to establish so that when a
17 fully-funded primary health care model called Nova Scotia
18 Sisterhood Initiative is established and our undying hope is
19 that that will be in the next fiscal.

20 So that gives you a sense of what that collaboration, what
21 that outreach, what those connections have been. We are waiting
22 to reap the benefits because, as my colleague, Mr. Wright,

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1 pointed out, the need for Black health infrastructure is a
2 resounding need and one that the Health Association of African
3 Canadians have advocated for since its establishment. But,
4 certainly, you know, one of the foundational pieces is primary
5 healthcare, and so we need that, and we need those two primary
6 healthcare models as part of that. And we need people at every
7 level of the health system, including in administration.

8 And so one of the other things we advocated for, as part of
9 our work around the African Nova Scotian Health Strategy that I
10 referenced, was that there be an individual in the Nova Scotia
11 Health infrastructure whose job it was to indeed advocate to
12 inform the system about the needs of people of African ancestry.
13 And that was an early recommendation of the Strategy so it was
14 foundational to the rest of it, if you like, and that was agreed
15 to. And so that person has been hired and she is in place.

16 So I think that that really is as transparent and, you
17 know, that is as much as has really taken place between the
18 Health Association of African Canadians and government over that
19 time.

20 **(12:00)**

21 Q. Okay.

22 **MS. MACLEAN:** If I can, for a moment, just ...

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1 **Q.** Sure.

2 **MS. MACLEAN:** I just want to just draw our attention to
3 the fact that there was a child also involved in this particular
4 matter - a fatality.

5 **Q.** Yes.

6 **MS. MACLEAN:** And one of the aspects that we have failed
7 to draw our attention to is the mental health needs of children
8 and adolescents who have been significantly impacted in terms of
9 their mental health and wellness. And my company, which is Lana
10 MacLean & Associates, has been contracted by the IWK to look at
11 what a service delivery model would look like to develop an
12 African Nova Scotian program specifically within the HRM
13 jurisdiction. So that is a work-in-progress simply because we
14 recognize, and we've been having a lot of attention to adult
15 mental health, but there has to be some attention drawn to the
16 impact, that the children have significantly suffered through
17 this particular fatality and their own mental health issues. So
18 I believe we need to have a broad-spectrum look at just at
19 mental health issues. As I conceded earlier, it's, you know,
20 from cradle, from maternal mental health, to senior mental
21 health. And in between there is significant impacts around the
22 mental health needs of adolescents in the African Nova Scotian

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1 community that go unrecognized until those adolescents are in
2 conflict with the law or until those adolescents are having
3 significant addictions and mental health issues that could've
4 been some early prevention-related work.

5 So I wanted to say, there is something afoot within the IWK
6 Mental Health and Addictions program to look at the unique,
7 specific needs of the African Nova Scotian community. It is a
8 very jurisdictional-specific program that I think they're
9 looking at building and we're in the process of trying to
10 leverage that and, you know, and working with the senior
11 leadership of the Mental Health and Addictions program at the
12 IWK, both in terms of administration and in psychiatry. So
13 there are small, gradual ways forward that there will be some
14 hopefully systemic change.

15 Q. I wonder, Ms. MacLean - and, again, the goal here was
16 to start broad and then, as we go, more specific - when we had a
17 discussion in preparing for today; in particular, you made a
18 reference to the community where the Desmond/Borden family,
19 where this tragedy had happened, and you used an example. You
20 gave us some insight about the children that went to school
21 there. I guess if you could perhaps, for His Honour's benefit,
22 explain what you became aware of as a result of this tragedy as

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1 it relates to children and adolescents within the community
2 where it happened.

3 **MS. MACLEAN:** Certainly. Just for a little piece of
4 history and context; so, in Halifax, during 2016, there was a
5 series of murders of young Black men in the North End, about six
6 or seven, and what was happening in those vulnerable communities
7 was that children were being sent home, suspended. Children
8 were having reactive behaviours. Parents were not necessarily
9 attending to the psychological wellness of their children. And
10 so it led to, at one school in the metro Halifax area, several
11 children being suspended. People were not recognizing that they
12 are actually having a trauma response. And so HAAC ... I was
13 hired at the time to do some work in the Metro area to help
14 support the Department of Education, African Canadian Service
15 Division, to offer some clinical supports because no trauma team
16 activation was provided to those children as it would have been
17 offered to white children at the time when there are like crises
18 in the school system.

19 When the Desmond Fatality occurred, one of a colleague who
20 is a teacher, knew about those particular services that were
21 offered and recognized that the same pattern was happening to a
22 lot of the young Black children who were just not affect-

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1 managing well in their school in the Guysborough/Antigonish
2 County where there was more suspensions, children were
3 preoccupied, having a lot of trauma responses, a lot of anxiety.
4 And the educators at that time were responding to their
5 behaviour as being oppositional and not looking at it from a
6 trauma-informed perspective. So children were being bussed out
7 of their homes, driving past the crime scene that happened,
8 being triggered on their way to school, and no one was attending
9 to their mental health needs. And, hence, again, you know,
10 being sent into other areas of the school for in-school
11 suspension because you can't bus them back home.

12 So there was a tremendous amount of impacts happening that
13 no one was taking notice of except for this one particular
14 teacher who spent time with her class trying to just settle them
15 and doing some emotional coaching with them. And what was
16 pulling out was the impacts of the loss of the little girl in
17 this matter, the impacts of hearing adults talk and not have
18 answers. They were watching people in the community increase in
19 their substance use that was occurring as a way of managing
20 their own emotional crises, and this group of children in the
21 Guysborough/Upper Big Tracadie and Lincolnville area were just
22 left alone.

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1 So one of the things that happened was that HAAC was
2 contracted with the Department of Education, African Canadian
3 Services Division at that time, to develop "Mental Health 101"
4 literacy programs to different rural Black communities,
5 specifically to be targeted at the Antigonish/Guysborough/Upper
6 Big Tracadie/Sunnyville/Lincolnville communities.

7 We went back. We were there previous to this incident once
8 and then we came back again when this incident happened and
9 spent a fair amount of time helping parents learn how to
10 recognize what was happening for themselves, emotionally and
11 psychologically, but also what they were seeing in their
12 children.

13 Q. And I guess sort of my question is, that's in response
14 to a tragedy and we've learned a lot about mental health and
15 addictions, about preventative. So if you're looking at
16 children that are part of a community and the trauma that's
17 inflicted on them - passing the crime scene going to school,
18 seeing their behaviours - I guess, do we need a trauma for the
19 government to sufficiently contract with those providers that
20 can be preventative even before tragedies or without tragedies?
21 I'm trying to articulate the question, but I think the Panel
22 will certainly understand it.

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1 **MS. MACLEAN:** Yes. My interpretation of the question is,
2 the only time in which Black mental health gets attention is
3 when there is a significant crisis, and when the community then
4 has an outcry instead of looking at interventions and
5 recognizing the intergenerational traumas that all African Nova
6 Scotian communities have experienced in this province.

7 So when there's a crisis, then there is ... And,
8 unfortunately, this money came from the Department of Education,
9 the African Canadian Services Division, not from the Department
10 of Health and Wellness and not from the IWK at the time. So,
11 again, the attention to the unique needs of our communities
12 speaks to the history of anti-Black racism and speaks to the
13 impacts of how systemic racism is seen and not responded to in
14 culturally-responsive ways, particularly to the African Nova
15 Scotian youth and children and families.

16 **Q.** So I guess a logical question from that is, do we need
17 to see, I guess, perhaps more of a commitment to resources aimed
18 at prevention without waiting for a tragedy to happen or without
19 waiting for an impact to be seen?

20 **MS. MACLEAN:** I'm a believer in concurrent treatment
21 options. Yes, prevention, but also intervention and also
22 treatment. So it's a three-pronged approach, I think, as a

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1 clinician, so there has to be some intervention work. How do we
2 do that? Most of that work and from best practices is around
3 parenting. It's recreation and leisure interventions with
4 African Nova Scotians or people of African descent. It's
5 developing mental health literacy in communities which is the
6 work that this particular project brought forth. And I keep
7 coming back that we are constantly doing project-based work, and
8 to go back to what my colleague, Mr. Wright, said, it needs to
9 be infrastructure work, and where there's some rootedness and
10 there's some accountability instead of the community always
11 hobbling together to respond to something which should be our
12 human right, which is access to care. And that does not happen
13 in a timely manner, particularly to African Nova Scotians in
14 rural communities, let alone, you know, folks in the urban
15 community can reach out and make a call to the 90 or 80 percent
16 of Black clinicians that they know.

17 **(12:10)**

18 **Q.** And, I guess, before we move particularly to the
19 Desmond and Borden families, there were aspects of your report
20 and we talked earlier about, you'd advised the Court about sort
21 of data, empirical sort of proof that sometimes people tend to
22 require. But is it very much a reality ... and you set out in

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1 your report; forgive me, I don't have the page number, but
2 African Nova Scotian communities have fared - in terms of
3 employment opportunities, financial advancement, education, and
4 access to health - fairly poorly compared to other in the
5 general population. Is that accurate?

6 **MS . MACLEAN:** Yes.

7 **MR . WRIGHT:** Yes.

8 **Q.** And, as well, it was indicated in your report that
9 Nova Scotia has a history of not acknowledging properly the
10 contributions of African Nova Scotians within this province. Is
11 that an accurate statement as well?

12 **MS . MACLEAN:** Yes.

13 **Q.** My question, as a result of those is, in 2021, what is
14 the impact of that, the over-representation of lack of
15 employment opportunities, financial advancement, education,
16 access to health care, coupled with that sort of lack of
17 acknowledgment of contributions? What role does that play on
18 someone's mental health even from an African Nova Scotian
19 community? Even if they're not going, seeking help, what is the
20 day-to-day impact on members of that community as a result of
21 this, if any impact?

22 **MR . WRIGHT:** Well, if I could take that, I would just say

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1 that we would expect that that would result in poor mental
2 health, as evidenced by increasing sense of isolation and
3 disconnection from community; depression. One of the things
4 that we don't think about as a mental health thing, but out-
5 migration. When African Nova Scotians leave Nova Scotia to go
6 elsewhere for these opportunities, then they experience
7 isolation, disruption from their cultural location. And we
8 should also see that depression, anxiety, these sorts of mental
9 health problems, manifest then in increased substance use,
10 increased aggression. I often say that the mental health
11 issues that are experienced by people of African descent are
12 more often responded to by the criminal justice system than the
13 mental health system. So if you have people who are
14 experiencing depression, who are experiencing hopelessness, who
15 are experiencing anger, who are experiencing increased uses of
16 substances, you can imagine how that manifests in their
17 interactions with each other within the home and within the
18 community, and then that is then responded to by 911 calls,
19 right? And we see this. I mean I am the pioneer of a thing we
20 call "Impact of Race and Cultural Assessments" which is, you
21 know, enhanced clinical presentence reports for people of
22 African descent who are being sentenced by the criminal courts.

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1 And those reports - both Ms. MacLean and Ms. Jordan are also
2 authors of these reports. We are that first wave of clinicians
3 who are developing this model. And, to a person, when we do
4 these reports, we are uncovering the unmet sociocultural,
5 socioeducational, social, psychological needs of Black folk who
6 are being sentenced for crimes.

7 **Q.** So I would ask ... you had used a number of terms that
8 we know were repeated by various health care providers that were
9 involved in interacting, diagnosing, and treating Lionel
10 Desmond, and they noted depression, anxiety, substance abuse,
11 increased aggression in the context of throwing of objects or
12 hitting of objects within the family home that was described as
13 sort of traditionally out of character for him, and a recurring
14 theme - a very recurring theme - was this concept of isolation.
15 And that word has been used an awful lot during this Inquiry.

16 From your perspective, and you're somewhat obviously
17 familiar with the facts as they were called during this Inquiry,
18 are you surprised to see that at all?

19 **MR. WRIGHT:** Sadly and tragically, no.

20 **Q.** And why is that?

21 **MR. WRIGHT:** Well, I think we reference in our report the
22 work of Professor Joy DeGruy-Leary. Professor Joy DeGruy-Leary,

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1 in her PhD work, talked about this thing we call "post-traumatic
2 slave syndrome", and post-traumatic slave syndrome is kind of a
3 way of describing how Black folk have experienced this legacy of
4 systemic racism that is embedded even in our epigenetics, you
5 know, the multigenerational history of trauma that is compounded
6 by the current experiences of systemic racism that we experience
7 every day. And she says that this manifests in many ways.
8 Principally, she talks about vacant esteem, right, which is
9 really this, if you can think about it, this kind of suppressed
10 capacity for feeling things. It's a numbing. It is a drawing
11 into oneself which is, itself, kind of a self-isolating thing.
12 One cannot feel one's emotions. One cannot express them to the
13 people with whom you're in a relationship.

14 So she talks about vacant esteem and a propensity for
15 aggression and violence. And we need to understand that when
16 she speaks of this, she speaks of this not to suggest that Black
17 people are inherently more aggressive or violent than white
18 people, but what she's saying is that the history of trauma
19 experienced by Black people that is paired with an inability to,
20 and a lack of opportunity to have that addressed and treated
21 results in this anger that is untreated, that then is triggered
22 in ways that makes Black people more reactive to the triggers

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1 that they experience in society. And then, of course, the other
2 thing is the lack of access to treatment in healing resources.

3 **Q.** We've heard from Shonda Borden who had testified. She
4 had explained that if Lionel Desmond was at work, she said he
5 would come back ... he had been living with Shonda and Shanna in
6 New Brunswick and he'd experienced incidents of racism at work
7 and he would come home. They'd say that he'd be very sort of
8 activated. He'd be upset about the dishwasher. He would
9 ruminate on that and almost continue. Is that sort of perhaps,
10 I don't want to be overly simplistic, but is that perhaps
11 connected to what it is you're saying?

12 **MR. WRIGHT:** Certainly. And, again, I did not treat Mr.
13 Desmond, so I wouldn't want to be overly simplifying, but I
14 would say that those kinds of behaviours are consistent with the
15 kinds of things I've described.

16 **Q.** Okay. In terms of the Desmond family, your report
17 indicated that you learned or you've set out a bit of the
18 history about the Desmond family in the community. I'm
19 wondering if you could indicate that for the Court, what it is
20 that you learned about the Desmond history, I guess, in the
21 community?

22 **MS. MACLEAN:** Cynthia, you probably are best to speak to

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1 that.

2 **MS. JORDAN:** So what is your question, more specifically,
3 sorry? The history in terms of mental health, in terms of
4 social determinants of health, or access to services?

5 **Q.** I guess if you could tell us a little bit about,
6 historically, the Desmond family, and a little bit about them
7 and how they came to their community; what you learned.

8 **(12:20)**

9 **MS. JORDAN:** Okay. So in terms of the Desmond family,
10 the Desmond family would be a migration of the Loyalists,
11 historically, to the Guysborough area. In terms of
12 "historically", there are some Indigenous roots as well, in
13 terms of the Aboriginal community, within the Desmond family.
14 I, myself, yield from the community of Lincolnville as well. I
15 know the family, however, I don't know specific individuals of
16 the family, but I do know that the experience of those within
17 the Guysborough/Lincolnville area have experienced racism within
18 the education system. There was a documentary done in the '80s
19 on the racism experience within the school system. In terms of
20 segregated schools within the Lincolnville area, the last
21 segregated school closed in the early '80s. The last segregated
22 school to actually close within the province, or within Canada,

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1 actually, was actually in Lincolnville.

2 There's been huge marginalization of the community. Income
3 has definitely been an issue within the family. Access to
4 employment. In terms of education and literacy, there have been
5 huge disparities in terms of education for individuals. And
6 physical environment, housing issues in terms of having adequate
7 housing has been an issue within the community. The Desmond
8 family, within itself, was a family home that housed
9 multigenerational individuals.

10 In terms of healthy child development, definitely impacted
11 by race and culture within the community in terms of racism.
12 Health services virtually non-responsive in terms of culture and
13 issues of race.

14 So when we look at communities such as Lincolnville, Upper
15 Big Tracadie, and Sunnyville, there has been a lot of
16 disparities in terms of all of the determinants of health when
17 we look at those; when we look at the physical environments,
18 when we look at, you know, health services, education, and so on
19 and so forth.

20 So there are huge, huge issues in terms of culturally-
21 appropriate services and education over the lifespan, over many,
22 many, many generations within the community.

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1 **Q.** And are you able to comment ... I asked specifically
2 about the Desmond family, but are you able to comment about the
3 Borden family as well and whether or not they would've
4 experienced much of the same structures and ...

5 **MS. JORDAN:** Absolutely. Absolutely. Some of the same
6 would be across all families within all communities within the
7 rural area of Guysborough County and across Nova Scotia in
8 general.

9 **Q.** Okay. I'd like to move into "Mental Health 101" that
10 was raised earlier, and in terms of Health Association of
11 African Canadians, their role in attending Guysborough pre and
12 post-tragedy. So, I guess, to start is what is the "Mental
13 Health 101", the Black experience workshop, and, (2) why was
14 there a particular focus on rural communities?

15 **MS. JORDAN:** Well, there was a particular focus on rural
16 communities due to lack of access in terms of culturally-
17 relevant services in comparison to those within urban centres.
18 We did focus on urban centres as well, but there was more of a
19 focus in terms of the rural communities.

20 So when we take a look at "Mental Health 101" from a
21 cultural lens, we were looking at the impacts of race. We used
22 material from Dr. Joy DeGruy, as Robert had mentioned, and also

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1 Dr. Williams, in terms of the impact of race on health and how
2 that impacts. And the premise of the groups was to give a base
3 understanding and some validation to folks that what they've
4 been experiencing and how they've been feeling is important, and
5 to give some literacy around those particular experiences.

6 Part of the focus of the "Mental Health 101" sessions as
7 well focused on resources - what are available resources across
8 the province - and, also, what are some healthy ways of coping
9 with stress, with anxiety, with depression, and all the other
10 things that impact mental health.

11 So that was, in essence, how the "Mental Health 101"
12 sessions were structured, and very different from, you know,
13 traditional kind of mental health that you would receive within
14 a health authority. So there was a huge focus on race and how
15 race impacts health.

16 **Q.** How often do these workshops take place? Is there
17 sort of a structured ability to have these workshops or how
18 frequent are they?

19 **MS. JORDAN:** Well, this was a specific project that was
20 in collaboration with HAAC and with the Department of Education
21 and it was a time-limited workshop. So we had, and maybe Sharon
22 could speak specifically to this, but it was over a period of, I

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1 believe, one year. The hope was that we could continue these
2 workshops, however, it was a project; it wasn't something that
3 was basically implemented as part of a service delivery program.
4 So, in terms of projects, they have a start and they have an end
5 date. So those resources were used; they were used effectively.
6 Folks were asking for more. They were seeking more information.
7 The responses in terms of the surveys, folks were feeling that
8 it was meeting their needs, but they needed more - more
9 services, more in-depth information - and folks were even
10 seeking information around, you know, individual treatment in
11 therapy and that sort of thing that would help them to do more
12 long-term work around, you know, identifying emotions, having
13 that emotional regulations literacy, and understanding on how
14 they cope more effectively within the stressors that they
15 experience.

16 **Q.** When did these workshops take place?

17 **MS. JORDAN:** They took place between 2017 and 2018. They
18 may have trickled into 2019 a little bit, Lana, but I don't
19 think. I think 2018 was the end. It was one year.

20 **MS. MACLEAN:** So there was two cycles of the programming.
21 So the Department of Education, African Canadian Service
22 Division, under their direction, they targeted the rural

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1 communities noting that there was significant conversations
2 happening with students - the Black student support workers,
3 regional educators from the Black Educators' Association. They
4 were all coming to the Department of Education saying, We need
5 some information, some supports. Again, at that time,
6 SchoolsPlus and all those other programs were not necessarily
7 implemented in those particular communities as they were
8 enriched and provided in the Halifax or HRM area.

9 So, at the time, the African Canadian Service Division
10 asked HAAC to actually - Sharon, if I'm correct - to really
11 focus on Digby/Yarmouth/Sydney/Amherst, anywhere outside of
12 Metro, but particular attention down to the
13 Antigonish/Guysborough/Sunnyville community. And that was pre-
14 Desmond and we were there because folks were just trying to work
15 through issues of stigma around mental health, showing people
16 that there are Black mental health clinicians in the system;
17 just developing rapport and relationship and giving some, what
18 we would call "Mental Health 101" basic mental health literacy
19 and how it shows up in Black lives.

20 And then the second rotation of that was those particular
21 communities that asked for a second return with HAAC, to come
22 back to those communities because a lot of folks couldn't make

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1 it to the first session, heard about it, and wanted to come
2 back. So, on average, we were running, and at least if my
3 memory serves me correctly, about 30 to 40 participants in the
4 Guysborough/Antigonish/Sunnyville/Tracadie group, total. So
5 about 30 persons the first time around and about another 30
6 participants a second go round. There was a high level of
7 interest. And, particularly after the Desmond Fatality, people
8 were just really needing a place to process, and it became
9 almost like a process group the second time we were down in that
10 area because there was also other suicides that were happening
11 in the community as well, that happened post the fatality.

12 **(12:30)**

13 **Q.** So, I take it, for this two-year period, there was a
14 pretty active ability to deliver these workshops and there were
15 benefits for members in the community. They were actually
16 seeking for you to come back. And I took it that just prior to
17 maybe 2019, it stopped. Is there any particular reason why it
18 stopped?

19 **MS. MACLEAN:** I go back to saying everything is a project-
20 based ...

21 **MS. DAVIS-MURDOCH:** Our continual ... our lived reality, as
22 the Health Association or African Canadians, I mean you're

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1 pushing me to say it, so we do not receive operational funding.
2 All of our funding is project-based. We hope that that's going
3 to change, right? We hope that's going to change. We advocate
4 for it to change, but we have struggled for the last 21 years,
5 based on our passion ... those people who are in leadership
6 positions of HAAC, those members, such as Lana, such as Cynthia,
7 who have a commitment to serving. And Robert was with us in
8 those early days and, you know, he's saturated with all of the
9 demands on his time. But the fact is that HAAC receives, you
10 know, project funding; it's finite. We do it, we deliver it, we
11 offer recommendations, and then we are not in a position to do
12 anything else except have government hear the recommendations
13 and act on them. And there are, you know, many, many grants out
14 there. The federal government has numerous grants; the Province
15 has grants. You do your best to navigate which one is most
16 applicable and which one will give us the opportunity to work on
17 areas of priority, you know, but our organization is largely
18 unfunded as a structure. And so all of us, including the co-
19 presidents, of which I am one and a founding member, are
20 volunteers. We are volunteers because we are passionate about
21 the health of our people and we need that infrastructure and we
22 need to be supported to help the system improve the health

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1 outcomes of our people. That's the reality.

2 **MS. MACLEAN:** And, Mr. Russell, just as a follow-up to Ms.
3 Davis-Murdoch's comments, there's such a tremendous amount of
4 passion to respond to the mental health needs of the community,
5 that after the Desmond Fatality - because Shanna and Lionel were
6 not part of the African United Baptist faith; they were of two
7 different faith communities - the community had reached out to
8 the African United Baptist Association, the AUBA, because
9 there's a large cohort of that community that is connected to
10 that faith and asked what could the church do? And the church
11 sent down teams of laypastors and pastors to help the community
12 process some of the race-based trauma they were experiencing,
13 some of the complex grief they were experiencing. That's all
14 volunteer when that really should've been serviced by the mental
15 health infrastructure that should've been culturally responsive
16 to the community.

17 So the community leveraged what they could at the time
18 without the support of the Nova Scotia Health and without the
19 IWK's support. That's all community work, unpaid work, because
20 we care about the people who live in those communities.

21 **Q.** So this is a little leading, I guess, but is the take-
22 away that the approach has been problematic in the sense that by

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1 contracting this important work that has a start date and a stop
2 date, there can be projects for sure, but when it's ... you've
3 got a set allotment of funds for this project with a start and
4 end date but, really, this issue of what we're discussing today
5 about access to these two important areas of services for
6 African Nova Scotians needs something that is not a model, that
7 is contract work on an ad hoc kind of basis. Does it need
8 something that is more fluid, that there's a structure of
9 consistent sharing and part of an ongoing structure that's
10 built? Am I getting that ...

11 **MS. DAVIS-MURDOCH:** Absolutely.

12 **Q.** Okay.

13 **MS. DAVIS-MURDOCH:** Yes.

14 **THE COURT:** Mr. Russell, it's about the time we would
15 usually break for lunch. If it's an appropriate time to take a
16 break then perhaps we'll do that at this time.

17 **MR. RUSSELL:** Yes, Your Honour.

18 **THE COURT:** All right, thank you then, Mr. Russell.

19 So this is the time we would normally break for lunch. We
20 take approximately an hour for lunch, and so if we could have
21 you back, say, at 1:30? All right, thank you very much, and so
22 we'll adjourn for the lunch break. Thank you.

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1 **COURT RECESSED (12:35 hrs.)**

2 **COURT RESUMED (13:34 hrs.)**

3 **THE COURT:** Mr. Russell?

4 **MR. RUSSELL:** Thank you, Your Honour. Welcome back,
5 everyone.

6 I guess sort of picking up where we left off, earlier this
7 morning you spoke about the need for increased African Nova
8 Scotians within the healthcare system in terms of professionals,
9 whether it be social workers, psychologists, psychiatrists, and
10 that that's an identifiable need that is hopefully going to be
11 working towards that end goal of having a more diverse
12 representation within those various professions and deliver the
13 expertise.

14 My question, I guess, would be unfortunately, I guess,
15 right now in 2021, Nova Scotia is ... in those professions,
16 whether it be social workers, psychologists, psychiatrists, ER
17 physicians, it's predominantly non-African Nova Scotian and,
18 obviously, as you've discussed, there's some limits with that.

19 What can be done in terms of an action item, I guess, to
20 start ensuring that those individuals in those professions who
21 are not from the African Nova Scotian population are delivering
22 competent, culturally-appropriate healthcare to someone, say,

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1 like Lionel Desmond or Shanna Desmond that would present
2 themselves in the ER?

3 **MS. DAVIS-MURDOCH:** From a policy perspective, I think it
4 would be, as I've said before, very important to have training
5 built into the system. And I know that Mr. Wright referenced,
6 you know, the importance of continuing to have conferences and
7 mechanisms in which you can bring together people who are
8 already in practice. But I think that there should also be
9 built into the recruitment and the hiring ... you don't hire
10 physicians, specifically, because they are independent
11 professionals.

12 However, as part of their preparation to practice, medical
13 school and so on, that understanding the importance of building
14 cultural competence, being able to respond to understand ways of
15 serving clients, that that be part of the system. So whether
16 it's within schools of health professions where those
17 professionals are independent or in the hiring of professionals,
18 as is done through Nova Scotia Health, that that be a
19 requirement at that point and that there be ongoing continuing
20 medical education as part of being able to provide care to our
21 populations. And I know others will have other ideas about
22 that, as well.

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1 **MS . MACLEAN:** Well, I do know that my college, my college
2 is the Nova Scotia College of Social Workers, as of 2020 has
3 implemented core competencies that all social work practitioners
4 need to prove they have some level of competency in. So both in
5 areas around indigeneity and Mi'kmaw history and knowledge of
6 intergenerational traumas, issues around some level of
7 competencies working within the African Nova Scotian community,
8 and working with other diverse communities.

9 So I think there needs to be a targeted approach towards
10 different colleges and different health professions to have some
11 level of accountability on the ongoing required organizational
12 practices and the ongoing education and health, like Ms. Davis-
13 Murdoch said, health literacy and cultural competency literacy
14 and be able to demonstrate that as a part of their license year.

15 How they demonstrate that would be, you know, certainly
16 through some forms of continuing education modules, some
17 opportunity to have a self-reflection team, every discipline
18 team may want to have something slightly different. But in
19 terms of what needs to happen with boots on the ground right now
20 for practitioners is I think the Health Authority and the IWK,
21 at least in this province, needs to acknowledge that anti-Black
22 racism exists in healthcare and that they have to have an anti-

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1 Black racism strategy and that that strategy is something ...
2 and continuing education where you get CME credits for different
3 disciplines, whether that's through their LMS online learning
4 mechanism, or through conferences that we have put together in
5 the past, which really speaks directly to the African Nova
6 Scotian experience which is one of those three deliverables that
7 Mr. Wright and Ms. Davis-Murdoch spoke to in the initial work
8 that we put together from the Together We Can strategy.

9 **(13:40)**

10 Q. Ms. Jordan, I wonder if I could ask you, from a
11 perspective of nurses within Nova Scotia, have there been any
12 strides or where is Nova Scotia in terms of the training that's
13 needed for nurses within Nova Scotia?

14 **MS. JORDAN:** Yes. So in terms of training just last week
15 there was an announcement, or within the recent weeks, that they
16 have increased a number of specific seats available to members
17 of the African Nova Scotian and the Indigenous community, which
18 is very encouraging.

19 There had been numbers of seats specifically available for
20 members of the African Nova Scotian community and Indigenous
21 community in the past. I know that those seats have kind of
22 sort of faded away, but it's encouraging to see that the number

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1 of seats available at the university level for those particular
2 programs are available.

3 What I would also advocate for is information from the
4 university perspective in terms of education around anti-Black
5 racism, anti-racism in general, and anti-oppressive advocacy and
6 how that would sort of, you know, pan out in terms of education.
7 I know the School of Social Work in the Masters Program
8 developed Senator Wanda Thomas Bernard at her time at the School
9 of Social Work in terms of the anti-racism, anti-oppressive
10 education that is available at the School of Social Work. So I
11 would definitely like to see ... or see a need for such
12 education within the nursing field, as well, for nurses that are
13 going through the programs.

14 Also what I would like to see is some leveraging within the
15 organization around the clinicians that they currently have
16 within the system to utilize individuals to their fullest
17 capacity to work within communities as well, the African Nova
18 Scotian and the Indigenous community.

19 So, yeah, so those are just a few things that come to mind
20 for me. I also see a need for support within the systems for
21 those working within the system. Because even though we become
22 employees of the system doesn't make us immune to racism and

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1 discrimination within the workplace. So there is a need for
2 support for individuals within the workplace that are
3 experiencing racism and discrimination as well.

4 **Q.** Okay. In terms of specifically as it relates to
5 Lionel Desmond, in your report you indicated the role of
6 concurrent disorders and concurrent, coupled with trauma and the
7 disorder. So in Lionel Desmond's case we know he had PTSD,
8 depression, substance abuse, which is alcohol, childhood trauma,
9 military trauma, and racial trauma. Those were some of the
10 variables, I guess, that went into the complexity that was
11 Lionel Desmond presenting in front of just about every type of
12 healthcare provider there was, whether it would be nurses,
13 psychiatrists, social workers, psychotherapists.

14 With that in mind, we had asked essentially every one of
15 those service providers what sort of reflection or how did the
16 fact that he was African Nova Scotian, how did that play into
17 whether it was a diagnosis and the treatment and there didn't
18 seem to be a lot of real reflection at the time under that
19 reality.

20 So with that sort of basic background, I'd ask you a series
21 of questions. I guess the first being, and you've touched on it
22 a bit, but why is it important for the professional to

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1 understand and see that someone like Lionel Desmond is African
2 Nova Scotian? So that he presents to himself the hospital or in
3 a session that's with a therapist or a psychologist, why is it
4 important for them to sort of see that Lionel Desmond is African
5 Nova Scotian and he's presenting with various mental health
6 disorders and trauma?

7 **MS. JORDAN:** It's important because unless you
8 acknowledge race as a determinant of health, you really don't
9 get to the core of some of the issues that folks present with
10 over the lifespan. When folks are presenting with mental
11 health, particularly folks from the African Nova Scotian
12 community, most are actually engaged when they enter into a
13 service by someone who is white. And if the individual is met
14 from the beginning with resistance around their experience, then
15 the alignment of the therapeutic relationship doesn't develop.

16 And in terms of treatment services, it is essential in
17 terms of having developed a therapeutic relationship with an
18 individual in order to work with an individual around any issue,
19 whether it be around race or trauma or depression/anxiety, et
20 cetera. So it's important to acknowledge those factors as a
21 contributing factor concurrently with the depression, anxiety,
22 PTSD, et cetera.

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1 Q. In terms of ...

2 MS. MACLEAN: If I can build on ...

3 Q. Sure.

4 MS. MACLEAN: Oh, sorry. If I can build on Ms. Jordan's
5 reflections, we're taught to take a really good social history
6 and a psychiatric history of individuals and to create what's
7 called a cultural formulation about how do those things impact
8 how you're going to look at treatment for individuals. And if a
9 clinician who is Caucasian or outside the African Nova Scotian
10 community doesn't do a cultural formulation about all those
11 aspects, then you're actually missing a significant part of
12 someone's history, particularly their social history.

13 So if you're taking a social history about, so how do the
14 impacts of racism ... you know, how does that look like in your
15 community, what was your experiences growing up with racism, how
16 did you resolve those things, so looking at resiliency points
17 but also clinically being able to have good conversations and
18 make race present in the conversations about what are some of
19 the resiliencies that you're able to bring forth, being someone
20 who has survived or been able to move through some systemic
21 racism issues, and building that into some treatment, but also
22 what were some of the challenges. What are some of the

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1 unresolved hurts? How do all these things manifest in our
2 community and formulating that to say, Well, how does substance
3 use present in the African Nova Scotian community? It presents
4 differently in some communities than in others.

5 So how did you learn, or what does that tell you about, you
6 know, like, for example, alcohol use? What we do know is that,
7 you know, within the African Nova Scotian community, it's better
8 to be seen sometimes with having an addiction than to be having
9 a mental health issue. Right? There's some ways of having that
10 be seen as a normative behaviour to coping with negative social
11 ... psychosocial stressors than to consider it as having a
12 depressive symptom or a depression. There's all these nuanced
13 pieces.

14 It also means the client has certain cultural literacy or
15 ways of explaining some other emotions and trauma. So when
16 someone in the African Nova Scotian community a colloquialism
17 is, My head is tight. I'm like feeling like my head's tight.
18 That is a sign for us of anxiety and depression versus what the
19 rote learning that we have taken on in our academic learning
20 through the DSM-V there's nowhere in the DSM-V that says, Look
21 for a condition that called "my head is tight".

22 So there's certain things that people of African descent

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1 know are ways that are colloquially nuanced to make that person
2 have understanding about what's happening in their lives, make
3 understanding of the intergenerational traumas that their
4 community or that they are taking on themselves. What does this
5 mean to be a successful person in the military and to have that
6 prestige? And what does that mean to the community? What does
7 that mean to you as an individual around self-esteem and self-
8 worth? It has lots of cultural nuances built into that.

9 And what does it mean then to be seen as somebody who is
10 vulnerable in those particular locations? It's not just about
11 the psychological impact it has on the person. But because
12 people of African descent live and work and breathe in
13 community, there's also community lenses on this particular way.

14 So if you're treating someone from the African Nova Scotian
15 community, you're treating the individual, you're treating the
16 family, and you're treating the community. It's a trifecta
17 approach.

18 **(13:50)**

19 **Q.** I guess consistent with sort of that and the concept
20 of mistrust that was imparted in the report, for example, Lionel
21 Desmond had spent a considerable period of time in the
22 Residential Stabilization Treatment Program in Ste. Anne's in

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1 Quebec. And it was noted in the report that towards the end of
2 his time there, they had reported that he had expressed a
3 growing distrust and suspicion as to whether or not the service
4 providers had his best interest in mind.

5 And it was sort of a little bit of a theme that would come
6 up with Lionel Desmond that he would sort of express sort of a
7 frustration or a little bit of questioning whether they had his
8 best interest in mind. When those clinicians were asked about
9 that, it was readily attributed to his diagnosis. It's his
10 PTSD. It's a symptom of his PTSD. That's why he is growing
11 suspicious.

12 As a service provider, from your perspective, is that maybe
13 ... perhaps could it be overly simplistic in terms of the answer
14 and explanation and would you normally explore it further?
15 Could you sort of give me a sense of that?

16 **MR. WRIGHT:** Perhaps I could speak to that a little bit.
17 When Ms. MacLean was speaking about, you know, taking a good
18 social history of a client, this is not just something that
19 you're hearing from three Black clinicians who happen to be here
20 in Nova Scotia. The **Diagnostic and Statistical Manual of Mental**
21 **Disorders** that's published regularly by the American
22 Psychological Association has a thing called a Cultural

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1 Formulation Inventory. So this idea of taking a good social
2 history that it takes into account a person's cultural location
3 and how they may be culturally interpreting their condition,
4 this is something that is supposed to be standard in mental
5 health service delivery today.

6 So, again, I don't like to wander into the area of what we
7 sometimes call the "dueling experts", but what I would say is
8 that if an expert provides a description or a discussion of a
9 client's symptoms and challenges without having a detailed
10 analysis of that person's cultural location and how that
11 person's cultural location may be affecting how they seek
12 service and how they interpret their problems, and how then the
13 service provider needs to be responsive to those things in
14 responding to their diagnosis, I'd say that the clinician is
15 doing a disservice to the field to simply account for all of the
16 difficulties that they're experiencing with their client as
17 being indicative of the client's diagnosis.

18 Q. Thank you. In terms of in your report, you spoke
19 about I think it was termed as "legacy of avoidance". I wonder
20 if you could tell us a little bit about the legacy of avoidance
21 within African Nova Scotian communities as it relates to; one,
22 intimate partner violence intervention services, that dynamic,

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1 and in terms of accessing mental health and health resources.

2 **MS. MACLEAN:** I can take a moment just to talk about the
3 legacy of avoidance in terms of mental health. I just spoke to
4 it just briefly. The issue of stigma and the impacts of stigma
5 still linger within the African Nova Scotian community around,
6 you know, someone being seen, quote/unquote, as crazy or not
7 being able to manage their home or not being able to manage
8 their lives. So with folks ... or don't want to be perceived as
9 having not the resources that they need to make things work and
10 be appropriate or to ... you know, to see themselves as having
11 more vulnerabilities in a world that already sees them as having
12 several deficits.

13 So in the African Nova Scotian community, sometimes you
14 just, you know, you minimize or you may avoid getting and
15 seeking help for those particular issues because you don't want
16 to; one, you know, be considered to have an issue that you
17 cannot control, or; two, that the issues of stigma and what will
18 other people think of you and, more importantly, what do you
19 think of yourself as someone who is maybe struggling with some
20 of those mental health or addiction issues.

21 So to minimize or to avoid is an ability just to have
22 things continue on, looking for psychosocial support in informal

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1 ways versus formal ways to get some resolution. So that's how
2 things historically may unfold within the African Nova Scotian
3 community. So the significant impact of stigma is the primary
4 one.

5 And the secondary is that we are a people who look at our
6 resiliencies more than our vulnerabilities, that you are to
7 struggle through things, you know, just to pray about those
8 things, to, you know, go to other locations for strength versus
9 to seek outside support, knowing that those outside support
10 agencies, as we just spoke to, don't necessarily get who we are
11 and, as Ms. Jordan said, causes additional harm. Because then
12 it reinforces some of the things that you already know in terms
13 of the legacy of systemic racism and anti-Black racism on the
14 African Nova Scotian community.

15 **Q.** Is this generally what you refer to in the report as a
16 multi-generational code?

17 **MS. MACLEAN:** Yeah. There's some of those code switchings
18 or codes. Yes. They're not formalized in any means or manner.
19 They require a complete nuanced kind of look. There are certain
20 things like, you know, in certain cultures or certain
21 criminogenic communities, you don't "rat people out". That's a
22 code, an unsaid code but a known code. And within the African

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1 Nova Scotian community, there's this intergenerational code that
2 is, you know, your mental health is, you know, secondary to your
3 physical health and, What is mental health?

4 Again, I would say our community is just starting to build
5 mental health literacy and starting to have some understanding
6 of those dynamics in their impact on our lives. It's something
7 that we have been not necessarily paying attention to because
8 there's competing priorities around survival issues, about
9 housing, food, core economic ... Maslow's Hierarchy of Need.
10 And down at the bottom is our health and mental health issues.

11 So, yeah, there's some of these intergenerational codes in
12 which we actually have in our community that sometimes ... well,
13 at times, places us at risk in terms of even talking about
14 issues of domestic violence or intimate partner abuse because we
15 don't want people to see our family or our community as being
16 vulnerable to those particular psychosocial stressors.

17 **MS. JORDAN:** And in addition to that, some of these codes
18 would also include like, We'll take care of ourselves. So,
19 oftentimes, we go to the church. If we go to the public system
20 for help, then we're going to be experiencing those stigmas and
21 be looked at differently. And, you know, even sort of the code
22 around calling the police, when you talk about, you know,

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1 Shanna's sister who didn't contact the police, some of the codes
2 within our community is is that, We'll handle that at a
3 community level, because if we involve the police, then those
4 systems cause further harms.

5 **MR. WRIGHT:** Yeah.

6 **MS. JORDAN:** They're not necessarily there to help us.

7 They cause further harm is the general overview of what happens
8 within the systems that are really built to protect and to help,
9 oftentimes we see them as more harmful.

10 **MS. MACLEAN:** Yeah, you'll see Child Welfare becoming
11 involved and children being removed from homes. That's a huge
12 risk factor to call in the police if you're in a domestic
13 situation. It re-traumatizes communities from that epigenetic
14 perspective that Robert had spoken to around, you know, another
15 state-sanctioned reinforcement or a state coming in to take our
16 children away. So there's all these balancing multi-dimensional
17 risk factors that we are kind of internally processing, but not
18 recognizing what it looks like in its totality and its level of
19 risk that we're operating under.

20 **(14:00)**

21 **MR. WRIGHT:** One thing that, if I could just add this,
22 not to prolong, but as I was mentioning CCLISAR, I was in a

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1 Panel on the weekend, we were discussing this issue. And a
2 report was presented there which was the report of the project I
3 had mentioned about looking into the issue of domestic violence
4 in the Black community. And I'm just quoting from that report.
5 "African Nova Scotian women are three times more likely to
6 experience violence than non-racialized women; albeit, being a
7 more vulnerable population, African Nova Scotian women have
8 fewer supports available to them." And then this statement,
9 "The reality for Black women is that when they call the police
10 ... 'when they call the police, they are possibly calling in a
11 death warrant for their partner'."

12 So, you know, with all of the news and all of the publicity
13 around police shootings and violence by police against Black
14 male bodies, especially, that is a dynamic that we need to
15 understand when we think about the avoidance of seeking supports
16 from the formal systems, particularly policing.

17 Q. And I guess, Mr. Wright, consistent with sort of the
18 information you're providing us there, I guess I'll put four
19 sets of sort of facts to you and perhaps if you can provide some
20 perspective or insight.

21 We know that Shanna Desmond, on several occasions, that she
22 did phone the RCMP when she said she had concerns for Lionel

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1 Desmond's well-being. There was one particular call where he
2 was in New Brunswick and he was threatening suicide. On the
3 date of the tragedy, she had phoned Naomi Society. She was
4 asking about the peace bond process for her and her daughter but
5 she didn't disclose her identity, she didn't disclose her name
6 and she didn't look for any assistance beyond that. It was very
7 ... just asking a general question.

8 We also know that Shanna Desmond's, and it was mentioned
9 earlier, sister Shonda ... she was provided with, what was very
10 clear on its face, what would be sort of very threatening about
11 Lionel Desmond and a firearm and he would have a firearm for
12 Shanna Desmond. And she talked about sort of the approach that
13 she would take and just trying to calm Lionel down and have a
14 discussion with him.

15 And then, finally, Shanna Desmond indicated, through Lionel
16 Desmond, to clinical care manager, Helen Boone, that Shanna
17 wanted to access couple's counseling privately as opposed to
18 going through Family Services Eastern Nova Scotia because she
19 was worried that people would find out and know whether it was
20 coworkers or other people.

21 So we have, I guess, Shanna Desmond does reach out to the
22 RCMP on certain occasions, reluctant to give her name and

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1 information to Naomi Society or ask anything further, prefer to
2 go privately so it can't be identified I guess, as she's
3 indicated, and a reluctance to sort of report the issue
4 surrounding possibility of a threat, which is on behalf of her
5 sister.

6 Can you offer any sort of perspective or commentary as to,
7 from her standpoint or from the standpoint of an African Nova
8 Scotian woman in that situation, and how her perception of
9 things may be? I hope my question is okay and it makes sense
10 but ...

11 **MR. WRIGHT:** Yes. I guess what I would say, and if
12 you'll forgive some stupid analogies, and, again, not having
13 been a person who treated any person in this family, but we all
14 have these situations where we could seek services, but we have
15 to overcome certain barriers in order to seek services.

16 So you go to the mall, you buy a bunch of things, you come
17 home and there's an item that you don't want or doesn't fit you.
18 You look at the item very seriously and you say, The hassle
19 that's associated with returning this item, is it worth it?
20 Right? We know the barriers. I'm going to call. They're going
21 to look at me. They're going to wonder, Why did ... did I
22 purchase it? Did I have a receipt? And sometimes we just say,

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1 It's not worth it. Because I've anticipated all of the
2 barriers.

3 So this is something that Black women, I think, and Black
4 people seeking services have to consider every time they have a
5 need. Where will I go? Look, if I call my church, they will
6 understand me even though they may not have resources specific
7 for me. But if I call 811, I'm going to talk to a nurse who's
8 going to ask me a bunch of silly questions. If I call 211, will
9 they really understand what I'm saying? If I go to my doctor,
10 will they have an understanding? If I call the people at Naomi
11 Society, will they have an answer for me? Will they violate my
12 confidentiality? Will my community know? I mean there are just
13 all of these barriers. So there are all of these barriers,
14 these stressors.

15 And for people of African descent who are already carrying
16 stress and trauma associated with contact with these agencies,
17 we navigate the contact with those agencies very carefully to
18 try to minimize the harm that they can do to us. And that puts
19 us in this precarious dilemma then of then suffering from not
20 seeking supports. And on the face of that, sometimes what we
21 will do is we'll say, You see there's an example of a person not
22 adequately seeking services when, instead, we should ask, Why is

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1 a person from that background psychologically seeing so many
2 barriers to accessing these services?

3 I don't know if that sufficiently answers your question.

4 **Q.** It definitely ... I believe it certainly does. And it
5 leads to another question of in Shanna Desmond's situation and I
6 know you only have parts. When it comes to family intervention
7 services, what can the Province do to take the responsibility
8 and use the effort to remove those barriers? Do you have any
9 sort of insight as to how a government of a day can ... what can
10 they do concretely to use direct efforts to remove those
11 barriers? I know it's a broad question, probably a very broad
12 answer, but I'm just trying to get a sense of ...

13 **MS. JORDAN:** No. And I think ... sorry. I think the
14 short answer is culturally responsive care teams. And, you
15 know, it's the same thing and it's like Lana alluded to in terms
16 of child protection. You know, if Black people do not fit a
17 certain script as what white people think we should fit, then
18 the automatic is to remove the kids from the home, which could
19 have been one of the looming things on the back burner for
20 Shanna in terms of involving the police.

21 Because we know any time that there is domestic violence
22 within the household, Child Protection gets involved. And,

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1 Black women, we protect our kids at all cost. We try to protect
2 our kids. Our families are very important to us. So anything
3 that threatens that unit is seen as a service or a system that
4 we don't want to have any sort of involvement with.

5 However, if I knew that I was going to see maybe Lana
6 MacLean who would come to my house after I, you know, maybe
7 called the police and dealt with an incident involving my
8 partner, that Lana MacLean would understand from a cultural
9 perspective in terms of what was going on and what the dynamics
10 are as opposed to seeing things through a lens that is a
11 Caucasian lens or a white lens that says, Your family should
12 look like this and this is what you should do.

13 So as a way of breaking down some of those barriers and
14 some of those judgements as having folks that look like us
15 within those systems that we actually deal with, that actually
16 can do an assessment and say, Well, you know what, I don't think
17 this child necessarily needs to be removed. We need to try a
18 different type of intervention that may not necessarily fit but
19 is more culturally responsive to the family.

20 Q. Mr. Wright, I know you were about to speak there. I
21 didn't ...

22 **MR. WRIGHT:** Well, I would just double down on what Ms.

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1 Jordan said, culturally responsive care teams and access to
2 Black experts in care; so even if there was a clinician who was
3 not Lana MacLean in Lincolnville, for example, but that person
4 had access to Lana MacLean, who was part of a team of provincial
5 experts in culturally responsive care.

6 **(14:10)**

7 The reality is that if every Black mental health
8 professional were deployed in these systems today, there
9 wouldn't be enough of us. So the white clinicians and people
10 who work in this system need to have access to us. And they
11 need to build their credibility in relationship with their local
12 Black community by showing that they have intimate connections
13 with Black clinicians who work in this network, who regularly
14 come through their area supporting them, providing workshops on
15 Black mental health and the like, so that there is this
16 generalized perception of all Black folk in Nova Scotia that my
17 local mental health family supports and resources are informed
18 and connected to the Black professionals who serve our
19 communities whom we love, know, and trust.

20 **Q.** Consistent with that, it's an area that His Honour had
21 explored a little bit or not a little bit, quite a bit with an
22 expert, Dr. Peter Jaffe, an expert in domestic violence/intimate

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1 partner violence. And he talked about a concept of a "warm
2 transfer". And I'm sure, as clinicians, you're all familiar
3 with a warm transfer of care.

4 He spoke about it in terms of the dynamic that is RCMP or
5 police interaction with Shanna Desmond. So they respond to a
6 situation that is Shanna Desmond isn't reporting that Lionel
7 Desmond has committed any criminal act or even suggesting it.
8 They're there because of concern she has for Lionel's well-
9 being.

10 And the concept of doing a risk assessment and sort of
11 gathering information which tells a full story which is a crisis
12 that really has many layers and it's unfolding. And in comes
13 this concept of warm transfer, which is the interaction with
14 Shanna Desmond and an opportunity to engage services for the
15 benefit of herself, her daughter, Lionel Desmond's mother who's
16 there and, ultimately, Lionel Desmond. From a culturally
17 competent lens, what does a warm transfer look like in that
18 scenario?

19 **MS. JORDAN:** So is it okay if I take that? So in terms
20 of, you know, culturally competent, warm transfer may look like
21 someone who actually ... like say, for instance, in my practice
22 if I have a client that I'm working with, I've built trust with

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1 that individual and I'm passing the individual over to somebody
2 else for a different level of service, then I may do an
3 introduction ... I will do an introduction and I will have
4 conversation before I do the transfer and say, This is what I
5 know about this individual. This is how this individual is
6 going to help you. This is what this individual knows about the
7 circumstances that you are facing. So it's like a transfer of
8 trust that the clinician doesn't have to then build and start
9 over and work from.

10 So when you have a transfer of care, if it's a face-to-face
11 and, you know, people of African descent are relational people.
12 We are highly relational. You know, oftentimes, we're in
13 conversations with individual. That's relationships. This
14 community that we talk about, the African Nova Scotian
15 community. That's relationship. That's Afrocentric. We exist
16 within community.

17 So you have to have these communities within healthcare.
18 You have to have them as they have been developed within the
19 education system. Okay? That has been developed, where you
20 have individuals on the ground that can do a transfer of care
21 for a different level of service, a different level of
22 treatment.

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1 And that person that they're passing the care over to
2 doesn't necessarily have to be of African Nova Scotian descent,
3 but they, as Robert spoke about, they would have done the work
4 within the community. They understand from a cultural lens what
5 is important and how to work with people within the African Nova
6 Scotian community.

7 And, therefore, when you have that warm transfer, you don't
8 hit barriers as often. Not to say necessarily there won't be
9 any challenges, but it strips some of those challenges away
10 because the person automatically knows, I can trust this
11 individual because they come recommended by Sharon, they come
12 recommended by Robert, they come recommended by Lana, and those
13 individuals who are well known within the community which they
14 trust. And that's how warm transfers work. It's about having
15 that face-to-face or today the Zoom, you know, one session where
16 the individual is transferring the care.

17 Q. I guess ... Mr. Wright, I believe it was you ... I'd
18 say approximately 15 years ago, you made a comment at a
19 conference and said, We are not all the same. And how important
20 is that recognition of "we are not all the same" when it is a
21 police officer engaging with Shanna Desmond on a call that's not
22 a criminal offence? It's just a call out of concern.

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1 MR. WRIGHT: Well, I think that not only are we not all
2 the same, you're belying my longevity in the field there, Mr.
3 Russell. Not only are we not all the same, we do not all have
4 the same experiences with different circumstances. Right? So
5 I've served, for example, as a child welfare professional for 13
6 years. And as a child welfare worker, when I'm knocking on the
7 door of a woman who is likely single, likely impoverished, and
8 likely threatened ... feeling threatened by her general
9 environment, I have to be self-aware that that woman will be
10 opening a door to a Black man of a certain size and it's my job,
11 as the professional, to know how that person is likely going to
12 respond to me.

13 So a police officer who wears a uniform and a flak jacket
14 and a gun, who embodies and represents policing with all of the
15 warts and pimples of policing in the 21st century that we've
16 become tragically aware of, has to know that when they call on a
17 person of African descent how that person will be interpreting
18 them in the lens of all of that history. Right?

19 And so for police officers to not be aware that different
20 people ... they need them to approach them differently based on
21 this complex mix of history and experience, for a police officer
22 not to understand that would be naive policing. And when a

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1 person wields tremendous authority, they have a real burden to
2 understand how that authority is being perceived by the people
3 that they wield that authority with.

4 Q. Thank you.

5 **MS. JORDAN:** So, for instance, when the police are called
6 and it's a Black woman, for instance, who has called the police
7 and police arrive at the home, typically what I would imagine
8 you would see is a woman who is calm, cool, and collected.
9 She's presenting in a certain way that is a protective factor
10 for her. She may appear that she's entirely together where,
11 inside, she is falling apart. Okay? That's one of the personas
12 that, as Black women, we often portray. We could be totally
13 anxious, fearful, et cetera, but to show any instance of
14 vulnerability reflects on us as a Black woman, that we're not
15 strong. So we fall into those stereotypes, the strong Black
16 woman.

17 And when the police arrive and it is a Black male, we must
18 understand it, too, from a historical perspective. Policing in
19 terms of during slave times was used to control and to keep.
20 You know, we wouldn't call them "police" back in the day, but
21 the folks who traveled the cotton fields who kept the slaves in
22 line, you know, kept them on plantations.

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1 You know, we look at that historically and then we look at
2 policing today and the criminal justice system. Oftentimes,
3 from a historical perspective, it's not about help. It's about
4 control. And it's about ... you know, it's not about, How can
5 we help you? How can we harm you? And that's historically what
6 Black people have experienced in North America. It's harm by
7 systems and not necessarily help.

8 **(14:20)**

9 So when Black men run from police, they may not be
10 necessarily running because they have done something. They may
11 be running because they fear what police will do to harm them.

12 Q. I'm wondering ... oh, sorry, Ms. MacLean. I didn't
13 know if you were going to say something.

14 **MS. MACLEAN:** I was. I was thinking in terms of the whole
15 concept of relationship. And what we do know is that in those
16 rural Black communities, police actually know who the people are
17 in each of those rural communities who are the "likely
18 suspects". And, you know, as Mr. Wright said, when you come
19 into those spaces and places where somebody like Mr. Desmond,
20 who maybe hadn't been known to the police for other ... maybe
21 potentially other behaviours or other risk factors that he
22 presented with, or there's certain family names in certain

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1 communities that get highlighted and that family becomes known,
2 I think when we look at how policing happens in rural
3 communities; one, it's mostly RCMP policing and not like, you
4 know, like city police. That those relationships are things
5 that I think have to be intentional to develop in these
6 communities. They're small.

7 You know, if you ask somebody in Sunnyville, Who are the
8 RCMP officers, I'm sure they can tell you who the three or four
9 RCMP officers are, where they live, and what their shift is,
10 right, as much as these officers can tell you about who lives on
11 certain streets in other locations.

12 So I think it's really imperative that when someone shows
13 up to speak to people in their homes or in their communities
14 that that relationship has to be built upon and that there has
15 to be a warm transfer from those policing agencies from one to
16 another around how they hand over a shift. Because, you know,
17 they do their 12 hours and they have to do a warm handover to
18 the next group of folks how are coming on to say, Listen, we
19 were just at so-and-so's house. These are some of the things
20 that got flagged. You might want to do a wellness check on them
21 somewhere during the shift.

22 Those are the pieces of like warm handovers or warm

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1 transfers that would be beneficial in terms of wellness checks
2 within certain communities or certain families that, you know,
3 that may have called but just was like concerned. Well, Black
4 folks don't call police with a "concern" most times. We call
5 the police because we're looking for an outcome because we're
6 trying to give and look for the best possible way to get someone
7 taken care of and because of some of the restrictions and ...
8 you know, I just think ... I always tell my ... when I do
9 teaching, I always tell psychiatrists and mental health
10 practitioners, When Black folks present at emergency departments
11 or where people call the police, it's not because we're curious
12 or we're looking for a wellness call. It's because there's a
13 crisis and we don't know how to articulate that. So we're
14 asking you to have enough cultural competency to actually ask me
15 the different kinds of questions in different ways. So I leave
16 it with that. I think ... you know, we don't show up unless
17 there's a crisis.

18 **Q.** I want to bring the Panel's attention to it's page
19 seven of the report and it's the last paragraph on that
20 particular page. If you can bear with me, I'll read in that
21 paragraph into the record and then there's a series of questions
22 with it and particularly based around ... I think it's something

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1 Mr. Wright had touched upon earlier, that from the perspective
2 of an African Nova Scotian male and the uniqueness and
3 importance of sort of that recognition and services geared
4 towards that particular person. So in that paragraph, and
5 there's a lot in there, it reads:

6 Mental health in the Black community is
7 something that can easily be unchecked or
8 left untreated. When it comes to mental
9 health, people tend to suffer in silence
10 which often applies heavily to Black men.

11 Years of racial oppression and the inability
12 to react or speak on an emotional level left
13 many Black men conditioned to suppress their
14 emotions. You were born into a world where
15 you were considered less than and reminded
16 of it constantly. You were forced to form a
17 tougher exterior and put mental and
18 emotional well-being on the back burner just
19 to survive, a mentality that has been passed
20 down from generation to generation. Black
21 boys and men are taught that they must be
22 strong and tough because the world is ten

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1 times tougher. They grow up and are taught
2 there are people who don't like you because
3 of their skin colour. It is tough to
4 swallow but they must come to terms with it
5 quickly.

6 So there's a whole lot in that paragraph and I guess if we
7 could start with breaking it down in terms of the clinicians, I
8 guess, came to know Lionel Desmond as someone that was diagnosed
9 with PTSD, depression, anxiety, substance use. They became
10 aware of some of his family and life stressors.

11 This particular analysis never did appear in any report or
12 in any sort of testimony and I'm wondering if you could
13 elaborate as to ... I guess break this down for us in terms of
14 why it's important for clinicians and healthcare providers and
15 family intervention services providers to appreciate this and
16 understand this, and what does it mean.

17 Again, sorry for the long question.

18 **MR. WRIGHT:** What does it mean? It means that a mental
19 health clinician cannot treat a Black man unless they understand
20 this, period, full stop.

21 **Q.** Okay.

22 **MR. WRIGHT:** This experience in terms of Black male

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1 mental health is ubiquitous. I'm not sure, and given the
2 history of North America and given that Black peoples are
3 founding peoples in North America, you know, with when Europeans
4 came to North America, they brought Black peoples with them on
5 the first ships that they came in.

6 So given the ubiquity of this experience for Black men and
7 given how long we have been here, it seems to me
8 incomprehensible that a mental health clinician could consider
9 their training complete if they did not understand that this is
10 the experience of Black men.

11 **MS. JORDAN:** And if I could just add to that, there was a
12 documentary released in 2015 entitled "The Mask You Live In".
13 It speaks about masculinity in terms of all men, but it's
14 particularly true. And they did a wonderful job in this
15 documentary depicting how the formulation of masculinity and how
16 that impacts our Black men.

17 We talk about in this paragraph in terms of, you know,
18 Black men suffering in silence, the way that they feel, not
19 being able to express their emotions; you know, that folks are,
20 you know, depressing their emotions or bottling them up for, you
21 know, lack of a better term.

22 We look at CBT, cognitive behavioural therapy. We look at

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1 thoughts, feelings, and behaviours. If a Black man thinks that
2 he is lesser than, and he's receiving all of these messages from
3 the society which he lives in, then that impacts how he feels
4 about himself and then it impacts the behaviours they exhibit.
5 Like this is ... you know, CBT is, you know, a therapy that is
6 evidence based.

7 And then we look at like, you know, showing vulnerability
8 in our ideas and how society constructs what is vulnerable. And
9 one thing we definitely don't want to look like in society, as
10 Black people in general, is vulnerable, particularly Black men.
11 So there's all this posing that takes place and behaving in a
12 certain way that depicts to the public that, I am not
13 vulnerable. In essence, what we are are vulnerable.

14 We look at Brene Brown's work in terms of vulnerability in
15 talking about expressing vulnerability as a strength versus as a
16 weakness. These are the essences in terms of the pieces in
17 which clinicians don't get an opportunity to get to because of
18 the barrier within themselves and not being able to identify
19 that this is not a strength, that this is a vulnerability. And
20 then how do we get to those vulnerabilities and how do we get to
21 working on expressing these emotions?

22 **(14:30)**

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1 Because we know that when we suppress emotions and suppress
2 experiences, it's like a bottle under pressure. So we have a
3 capped bottle that's constantly under pressure and these
4 feelings, these emotions are being suppressed. No place at all,
5 even when we go within the healthcare system seeking help, can
6 we express these emotions, because clinicians don't have a way
7 of understanding and navigating and maneuvering to get to those
8 emotions, particularly with Black men and Black people in
9 general because of the stigma that, you know, This person is
10 aggressive.

11 So when a Black man walks into the office with say, for
12 instance, a white female clinician a Black person is
13 automatically going to feel that this person is not open and
14 warm and receptive so this is not a safe person; I can't express
15 how I'm really feeling with this individual. That's at the core
16 essence of therapy. So folks have these stigma and these ideas
17 around what Black men are, what Black women are then they just
18 basically they don't get therapy.

19 **MS. MACLEAN:** If I can build on what Cynthia and Robert
20 were speaking to clinically, and with the particular nuance to
21 Mr. Desmond, to Lionel. So if you're taught in your family
22 community not to show vulnerability, you go into a profession,

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1 into the military, which actually reinforces that, that you
2 cannot be vulnerable, that you have to have a particular
3 exterior, the analogy of the bottle being shaken it's twice the
4 amount of pressure that someone like Mr. Desmond is under.

5 So, you know, I can't find safety to express my feelings in
6 a clinical setting because I've been trained at home or in a
7 community because of racism and I've been trained very
8 specifically in a military, you know, basic training to whatever
9 other trainings he's had around how to remove yourself
10 emotionally from situations that you're involved in when you're
11 in theatre. So I think there's some complexities that are even
12 layered around the intersectionality for Mr. Desmond that, as a
13 clinician, someone should have been able to interrogate slightly
14 differently.

15 That if the context of who I am in my discipline or in my
16 career has taught me certain things but I'm curious if anyone
17 has looked at how race and culture has also compounded on that
18 as well. So a clinician should be able to say well, Where else
19 did you learn this; How do we want to interrogate vulnerability;
20 How do we want to interrogate depression and trauma and what are
21 the intersectionality pieces of that in your life and how did
22 they get ... oh go ahead, Robert.

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1 **MR. WRIGHT:** No, if I can just say one thing, and again I
2 don't want to get into the territory of duelling experts, but
3 the fact that you have had testimony from mental health experts
4 and these issues have not come up through them, is indicative of
5 the challenge that we speak to today.

6 Lana and I have been involved provincially in mental health
7 reviews and federally in mental health reviews. We would be
8 perceived and again, you know, I'm not disrespecting Ms.
9 Jordan's expertise, but I'm saying we would be perceived as
10 leading experts in mental health service delivery in Canada as
11 it relates to people of African descent and I think we have a
12 pretty good handle on what those issues are. The fact that that
13 knowledge isn't more widely distributed within our systems and
14 isn't taken up by white members of our professions is indicative
15 of the systemic racism that we talk about.

16 Not to suggest that the clinicians that you have spoken to
17 are themselves racist, but that the systems in which they have
18 worked, the schools in which they have studied, even the
19 professional development that they have been exposed to once
20 they have entered their system of a service delivery has left
21 them devoid of the kinds of things that we're sharing with you
22 today, and that, I think, is fundamentally what must be changed.

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1 **MR. RUSSELL:** And along those sort of lines, repeatedly
2 throughout the Inquiry we learned there was a phrase
3 "instability" and that was very often used in Lionel Desmond's
4 interactions with healthcare professionals.

5 For example, after he leaves the Canadian Armed Forces and
6 he's involved with the Operational Stress Injury Clinic in New
7 Brunswick a psychologist and a psychiatrist indicate that they
8 can't get to trauma treatment for his trauma just as it relates
9 to the military because they say, We can never achieve stability
10 with him.

11 He goes to Ste. Anne's, which is a residential
12 stabilization in-house program with access to many professionals
13 and they indicate, We cannot reach stability with Lionel Desmond
14 to get to trauma treatment just as it relates to PTSD in his
15 military. Not talking about all the other stressors and
16 situations he's trying to navigate.

17 This broad concept of mental health stability or
18 instability, I guess from Lionel Desmond's perspective as an
19 African Nova Scotian male, what factors into his stabilization
20 as it relates to being culturally specific as it relates to him?

21 **MS. JORDAN:** So in terms ... sorry, Robert, would you
22 like to go first or should I?

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1 MR. WRIGHT: You go ahead, yeah.

2 MS. JORDAN: Okay. In terms of stability, oftentimes
3 within systems when we're working on, you know, issues of trauma
4 or other mental health issues oftentimes that stability refers
5 to substance use that's involved.

6 So if someone does not have stability around substance use
7 then working within the mental health part of the person who is
8 presenting with a concurrent disorder oftentimes it gets in the
9 way of treatment. I've seen many folks who've gone through
10 treatment and cannot gain stability in terms of the substance
11 use disorder. Because we know that substances blocks emotions,
12 okay. It helps to numb the emotional state of the person.

13 So when we think about stability, oftentimes within
14 treatment programs sometimes it means that the person is
15 presenting, they're still actively using. It may also mean that
16 the person hasn't been stabilized in terms of trauma treatment
17 there's a stability period which means that they have some
18 coping skills, they've developed some coping skills that will
19 get them through a period of time.

20 In treating someone with concurrent disorders such as PTSD
21 and addiction it can be quite complex. It requires multiple
22 teams or multiple skills of individuals on teams, not just

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1 someone who necessarily works with the trauma piece but also has
2 the addiction specialty as well, or at least the two are working
3 together in order to stabilize the individual.

4 It may be a common misconception that, you know, if you go
5 for trauma treatment then you're going to actually receive
6 addiction treatment as well. Not necessarily true. Someone can
7 go to trauma treatment and still be actively using up until the
8 point that they are actually in the trauma treatment.

9 So it may have been, and I don't know, as Robert said, I
10 personally I worked for the Department of National Defence but I
11 have not worked specifically with Mr. Desmond but I'm only using
12 my knowledge and my lens of what happens within systems often.
13 So when they talk about instability I believe that instability
14 probably had something to do with the substance use part of it
15 as well as the foundational part in terms of developing the
16 coping skills. And I think that one of the biggest issues with
17 getting to that point would be the lack of cultural competence
18 within the systems.

19 **MR. RUSSELL:** I guess I perhaps should have phrased it a
20 little differently in terms of at the time that they're saying
21 instability they certainly weren't suggesting that he was at the
22 time maybe actively heavily consuming alcohol. They talked

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1 about it more from sort of a mental health aspect. They
2 couldn't get to trauma treatment because there was so much
3 happening with him and he was destabilized.

4 **MR. WRIGHT:** Yeah.

5 **MR. RUSSELL:** So in that context I'm wondering perhaps I
6 guess Mr. Wright ...

7 **(14:40)**

8 **MR. WRIGHT:** So, yeah. Sometimes in trauma therapy we
9 often talk about the triphasic model of trauma treatment where
10 the first phase in treating trauma is helping the person find
11 calm. Calm or stability, right.

12 I think as Ms. Jordan mentioned sometimes if there is
13 active substance use you're certainly not going to get to the
14 trauma until you settle that down. But often with people who
15 have fairly complex and intersectional lives the thing that you
16 need to do to help them find calm is to engage with them and
17 their issues, right.

18 Probably one of the examples that I can give of this, and
19 again forgive me for the example but it's illustrative, that I
20 am sometimes contacted by the formal mental health system when
21 people get stuck in that system. And I remember quite some time
22 ago a colleague calling me and saying, Robert, we have a trans

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1 woman who's in our short-stay unit, we can't get them out,
2 they're stuck. They're a multi-emergency room user; they're at
3 the emergency department seven, eight times a month. They're in
4 the short-stay unit two or three times a month, can you try to
5 help them.

6 Now this is a person with a long history of trauma, deep
7 trauma, complex trauma we call it today, but the reason the
8 system was having trouble helping her find calm was because they
9 could not engage with her as a trans woman who was Indigenous
10 who was dealing with all of these additional things of race-
11 based trauma and trauma based in her sexual orientation and
12 gender identity.

13 So as a queer Black person I was able to engage with them
14 and work with them so that they could see that they were being
15 understood and once engaged in that therapeutic trusting
16 relationship because of my awareness of her intersectionality,
17 we were able to then do successful trauma work.

18 This is often the case, this inability to engage to help a
19 person calm in order to begin trauma therapy happens
20 disproportionately with people who live at the intersections:
21 queer people, Indigenous people, racialized people, immigrant
22 people. And it's that first piece of engagement that our

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1 systems have a really hard time with with people of African
2 descent.

3 So, if someone was not engaging ... you said that none of
4 the other clinicians you've heard from have talked about Mr.
5 Desmond as a Black man. Well, is it possible, and again I do
6 not want to come across as knowing better than those clinicians
7 or competing with them, but is it possible that understanding
8 Mr. Desmond as a Black man would have been essential to engaging
9 with him to enable him to find the calm that would then allow us
10 to get into his trauma?

11 It's a question. You know, I realize that I formed that as
12 a question but it is a possibility.

13 **MR. RUSSELL:** And that was definitely the purpose, is to
14 sort of get a perspective in assisting the Court in sort of
15 understanding what stabilization could have perhaps looked like
16 for Lionel Desmond and, again, at the end of the day that is for
17 His Honour to figure out, but when we get the whole perspective
18 it's certainly very helpful.

19 **MR. WRIGHT:** Yeah. Not to prolong, but I just would say
20 that Ms. MacLean and Ms. Jordan and I all do impact of race and
21 cultural assessments that are done disproportionately with Black
22 men. And part of our work with folk is to engage with them so

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1 that they can participate in the assessment process. And our
2 ability to engage with them is based on our ability to say, Hey,
3 I see that you are a brother, how can we help you to tell your
4 story? We understand some of your story by virtue of knowing
5 that you're a Black man, right.

6 **MR. RUSSELL:** And with that do you see some value in
7 Lionel Desmond's transition from military to civilian life and
8 how it intersected with various mental health entities along the
9 way? Is there value in a concept or an idea of engaging in that
10 sort of assessment but in a military to civilian life transition
11 for someone who is African Nova Scotian?

12 **MR. WRIGHT:** Absolutely.

13 **MS. MACLEAN:** Absolutely.

14 **MR. RUSSELL:** In terms of your report, at page 8 of your
15 report, I'm just trying to find the spot, it's the second-last
16 paragraph and it's the third-last line and it starts with
17 "Despite the challenges..." I'll just read it. "Despite the
18 challenges Black men often experience, it is important to note
19 that Mr. Desmond reached out for services but such services did
20 not appear to respond to his need. Such factors which could be
21 considered relevant are noted above."

22 I wonder if you could expand upon that and explain what do

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1 you mean by ... we know he reached out for services, in fact he
2 was very proactive in trying to do everything he could in his
3 abilities to get the help he needed, but you noted that services
4 did not appear to respond to his need.

5 Without trying to be too diplomatic and polite, I wonder if
6 you could sort of expand upon that from your perspective of
7 expertise and what do you mean by that?

8 **MS. JORDAN:** Who do you want to answer that question?
9 Robert?

10 **MR. RUSSELL:** If everyone wants to answer we can go in
11 turn for sure.

12 **MS. JORDAN:** Okay. So I guess I'll go first.
13 So "Despite the challenges Black men often experience it's
14 important to note that Mr. Desmond reached out for services.
15 Such factors which could be considered relevant as noted above."
16 And those factors are the disparities in the lack of treatment,
17 culturally-specific services in terms of the things that we've
18 noted throughout today: systemic racism, the lack of culturally
19 responsive services within the healthcare system. So he was
20 reaching out apparently, according to reports, but such services
21 just basically did not exist in terms of how he needed the
22 services to respond in terms of how Robert expressed in terms of

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1 engaging. You know, folks are going to go for services
2 necessarily but they're not necessarily going to engage in
3 services if they meet with resistance or a lack of understanding
4 in terms of what their specific needs are from a cultural lens.

5 **MR. WRIGHT:** The other thing that I would add to that
6 and, again, I don't need to be dramatic or salacious, but as a
7 Black man of a certain size I have to be aware of how I am
8 perceived when I go out in the world seeking services.

9 When I'm unhappy with a service or a product that I have
10 purchased I will often engage with people at a customer service
11 desk and very politely say, I think that this is a problem that
12 we can't resolve and that perhaps we should get some help in
13 resolving this problem. And I always say that because I
14 understand that if I get agitated at the customer service desk
15 that I can make a person on the other side of the desk
16 exceedingly uncomfortable by my size and my race.

17 What I'm saying is service providers are not immune to this
18 concept of cultural intimidation. The idea that service
19 providers can be frightened by how certain clients present that
20 hinders their ability to engage with such clients.

21 I think that if a person is not well, if their emotions are
22 not under control and that person is a Black man seeking

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1 services, I often wonder if the inability to serve that client
2 is mixed up with the service provider's inability to feel
3 comfortable and competent and confident and safe providing
4 services to such a person.

5 Now that's a dangerous thing to say out loud, but this is
6 the place to say it if no other place.

7 (14:50)

8 MS. DAVIS-MURDOCH: Yeah.

9 MR. RUSSELL: Yes.

10 MS. DAVIS-MURDOCH: I would just like to add, certainly not
11 as a clinician but as an observer and as a person who has
12 advocated for better services, something that we have repeated
13 and, you know, I don't even know who said it first, but that for
14 a lot of Black people, particularly Black men, the first
15 interaction they have with the mental healthcare system is in
16 the back seat of a police car.

17 So the criminalization of mental illness is a reality that
18 we are very aware of. And as people in community you are
19 concerned that that is where even reaching out for service is
20 going to take someone you love and care about as a community
21 member, as collective people, and certainly as a Black woman you
22 would be so concerned about that for your father, for your

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1 husband, for your boyfriend, for your son.

2 The suffering of Black mothers worried about getting
3 service for their children is such a familiar theme that we have
4 heard in the Health Association of African Canadians from the
5 beginning. How do we trust the system to care for our children,
6 but particularly our male children, and what is the risk that we
7 have to calculate in order to get care when we know how the
8 system responds.

9 And in this period of our evolution as people on this
10 planet and particularly in North America, you know all too well
11 that this time of Black Lives Matter-ing or not, this time of
12 police brutality, watching on television the murder of young
13 Black men, of children being apprehended by being in the wrong
14 place, simply by being in the wrong place, this informs our
15 anxiety, it informs our mistrust and it does so on an ongoing
16 basis.

17 So I am not a clinician but I am an observer and a policy
18 person who can tell you that that impact is significant for our
19 populations I would say across the African diaspora.

20 **MS. MACLEAN:** I just wanted to speak a little bit to what
21 you spoke of Mr. Russell, about Mr. Desmond seeking out and
22 seeking out. I want to speak to the resilience of his character

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1 in seeking out support. While you're psychologically
2 distressed, he's doing all the labouring, he's doing all the
3 work to connect with a service or service providers that will
4 hopefully match his psychiatric and cultural mental health
5 needs.

6 And I just want to just pause for a moment to say he did
7 his best with what he had in terms of the resources that were at
8 his fingertips. The resources didn't match his psychological
9 wellness or his cultural wellness or took notice of that in a
10 meaningful way. And I think it's really important to recognize
11 that as much as he was psychologically vulnerable he was still
12 seeking support. He was still looking for those resources and
13 we failed, "we" the collective society, to meet the needs of a
14 young Black man who was suffering and still wanting some
15 resources and just there was just no fit. So he was, you know,
16 perceived as the problem, not the service delivery agents as the
17 problem or the services themselves.

18 So I'd just like to pivot to say for as much as his
19 behaviour led to all this fatality, here's a young man Black man
20 who struggled to figure it out and there was no real place for
21 him necessarily to land that actually had enough cultural
22 clinical humility to say, Oh, why don't we case conference Mr.

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1 Desmond? Let's look at who can we leverage in the community to
2 help us, as Robert said, figure out a different clinical plan of
3 care. Everyone was siloed as he was trying to connect the dots.

4 **MR. RUSSELL:** I'm wondering, Your Honour, I have one more
5 question that's probably related to Ms. MacLean would be able to
6 answer, it's about the community, and then it would be into the
7 recommendations portion.

8 **THE COURT:** All right. I understand, Ms. MacLean, that
9 it's about 5 to 3 or thereabouts. I understand that you might
10 have to leave us at 3 o'clock?

11 **MS. MACLEAN:** I can get to 3:15, Your Honour.

12 **THE COURT:** All right. Well, what I'm going to do then
13 is maybe we'll have Mr. Russell address that question that he
14 has in particular to you at this time and we'll go to 3:15 and
15 we'll take a break at 3:15 or if we're concluded the question
16 and answer for you, and we'll take our afternoon break after
17 this question then. I take it that hopefully the others can
18 continue this afternoon with us for a while? All right. I
19 appreciate that ...

20 **MS. JORDAN:** Yes.

21 **THE COURT:** Thank you. Go ahead, Mr. Russell.

22 **MR. RUSSELL:** So, Ms. MacLean, you're in a bit of a unique

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1 position in that you have information that you can tell us what
2 Shanna Desmond, Lionel Desmond, Aaliyah and Brenda's and their
3 families' community, what their perceptions were of their
4 experience in accessing resources after the tragedy.

5 I'm wondering if you could tell us very briefly what were
6 some of the things you heard from community members after this
7 tragedy and specifically as it relates to resources or maybe the
8 lack of resources.

9 **MS. MACLEAN:** Certainly. Post the fatality when we went
10 back into the community there was a lot of folks struggling
11 psychologically with trying to understand what has happened and
12 its impact on the community's mental health and mental status.
13 People were activated themselves and needed a space and we had
14 the privilege of providing that space when we were offering
15 those sessions for people to get to a place, as Robert said, of
16 calm.

17 So people were speaking to the fact that, you know, a lot
18 of young Black men who choose the military as a career,
19 particularly from the Sunnyville, Lincolnville and Upper Big
20 Tracadie communities realize that these young Black men are, you
21 know, fractured when they leave and go into the military, when
22 they come back they're no longer fractured, they're completely

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1 broken. And people were struggling with how do we put and
2 support these young Black men when they were, you know, had
3 their own vulnerabilities prior to going in and then coming back
4 completely broken. And folks were struggling about how do we
5 help these young Black men.

6 The community was extremely traumatized, as I said before,
7 around how do they support the kids who were hearing and
8 witnessing and looked ... and feeling overwhelmed by what we
9 call the latent trauma or the vicarious trauma. Even though
10 they weren't there but they're actually like speaking and
11 witnessing and talking about the impacts it had on the community
12 overall. Hence why the African United Baptist Association
13 provided some free counselling to individuals and families and
14 community at that time doing drop-in wellness sessions for them.

15 I think the community even to date recognizes that for a
16 young Black man in those particularly three communities the only
17 positions or jobs that really were afforded to them were in the
18 forestry. And these young Black men saw going into the military
19 right out of high school, you didn't have to have a GPA of 85 or
20 90, that they could move into the military, get a career and be
21 seen as someone who is elevating themselves out of poverty,
22 moving into another space where it's not just connecting to

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1 their psychological wellness that they are thinking about but
2 creating a legacy of financial stability for themselves and
3 their family at the detriment of their mental health. As we
4 spoke to earlier that they're already coming in psychologically
5 vulnerable and then learning to suppress that vulnerability even
6 more through their training and coming home with very limited
7 resources and supports because particular in rural Nova Scotia
8 they're just not necessarily there.

9 And there is still a history of systemic racism within, you
10 know, Nova Scotia communities, particularly rural communities.
11 Don't forget those communities are segregated communities. And
12 so having access to resources and supports, the community just
13 felt like everyone and all systems were basically on failure to
14 them.

15 **(15:00)**

16 And as Ms. Davis-Murdoch spoke to, the community then
17 pivoted back to what we know best from a cultural community
18 lens, which is that let's take responsibility and make the ask
19 for what we need and that ask all came from Black clinicians and
20 Black pastors to do some level of healing in the community. Not
21 enough but just enough so people could at least have some
22 understanding that people were hearing them and that they could

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1 process some of the trauma that they were experiencing.

2 And other disclosures were happening in those sessions that
3 we were holding around, you know, disclosures around intimate
4 partner violence that was happening at other people's homes, not
5 knowing how to navigate the resources or supports in their
6 community. Feeling like, How do I get to Naomi House? How do I
7 get to these services when I don't have active transportation?

8 They were looking at all the barriers to access to care
9 when we were looking at what are the local resources that you
10 have. And it was really quite difficult for the community to
11 come up with two resources outside of what they already did not
12 know: their families and the church. Those resources were the
13 only two things that they felt safe enough to access.

14 And what we do know is that a lot of those families
15 articulated it's hard when intimate partner violence is
16 happening in your home because, you know, the people that you
17 would want to go to for safety are cousins to the person who's
18 perpetrating the violence against you and/or that they are like
19 familiar dynamics are very intimate in rural communities.

20 So finding a place of safety, even within the Black
21 community that they are located in, became problematic. And
22 usually it was like, Okay, better to have a place to go to and

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1 suffer through those, you know, violence, because some people in
2 our community still say, Well, he's still a good man because he
3 brings home some money, right. So, you know, he still pays for
4 the bills. So there's all these particular cultural nuances
5 about why some women stay, including financial security, their
6 children is another. But there's all these repercussions that
7 in rural Nova Scotia, particularly in Upper Big Tracadie and in
8 Lincolnville and in Sunnyville that are very specific to those
9 communities.

10 And I also, to my knowledge, is that those three
11 communities have had a longstanding history of young Black men
12 going into military service because it is a way out of poverty
13 and they come back and they are fractured if not damaged.

14 **MR. RUSSELL:** And finally, sort of, in terms of feedback
15 you got, you know, the Province has ... I found this interesting
16 at page 9 of the report, the Province has mobile crisis as well
17 as, you know, resources in hospitals which could be St. Martha's
18 in Antigonish and throughout hospitals in Nova Scotia. And you
19 indicated that the response ... and it's in quotes, "It's not
20 mobile down here for us. You're better off if you can get a
21 drive going to Sydney."

22 **MS. MACLEAN:** Yes.

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1 **MR. RUSSELL:** Now is that something that's concerning to
2 you in terms of, in theory, the Province has resources but in
3 practical terms it appears to be almost a moot point because
4 it's not accessible in a rural community such as the ones in
5 Guysborough?

6 **MS. MACLEAN:** Absolutely, Mr. Russell. I mean mobile
7 crises really is not even completely mobile within HRM
8 jurisdiction. If you fall outside of, I believe it's the
9 Dartmouth catchment or in the Central Halifax catchment, they're
10 not coming to see you.

11 So the mobility of a mobile crisis team is a moot point for
12 anyone outside of Metro Halifax. The only accessibility is a
13 24-hour contact line and most times a lot of people,
14 particularly I go back to saying when Black folks reach out for
15 clinical support we're looking for an immediate contact. We're
16 not waiting to be put on hold for 45 minutes to an hour to say,
17 Leave a message and I'll get back to you, which is some of the
18 ways in which the mobile crisis phone line is actually
19 supported.

20 I do believe with the work that HAAC, the Health
21 Association of African Canadians and ABSW did with the COVID
22 response line that they actually got a better reception to

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1 people across the province around from the Black community
2 accessing that support because they felt that it was culturally
3 safe for them to access it. And they are actually getting calls
4 around intimate partner violence or how do I navigate getting
5 mental health supports outside of just COVID supports. Again,
6 it is a culturally responsive tool.

7 And for people to say that it's better to go to Sydney than
8 to go to St. Martha's that's a pretty darn long drive, it's
9 another two and a half to three hours because they feel that,
10 you know, there is some ... if I understood the comment in its
11 context from the person, is that if I go to St. Martha's it's
12 usually understaffed, I have to wait. And if I go there at
13 midnight then there's no clinical support in place and I won't
14 see someone for 48 ... 24 hours later so I may as well be
15 discharged home or I may as well just leave AMA. At least at
16 Sydney there's a mental health crisis team available to be seen
17 in the emergency department.

18 **MR. RUSSELL:** Okay. With that, Your Honour, I wonder if
19 we could move to perhaps break and then the intent would be to
20 review the recommendations that are at the end of the report.

21 **THE COURT:** All right. Thank you. So we'll take
22 perhaps a 15-minute break and I'll give you a callback time in a

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1 minute.

2 But just before Ms. MacLean leaves. Ms. MacLean, thank you
3 very much for your time today. And we appreciate the time you
4 spent with Mr. Russell in preparing with the group before today.
5 And I know that you would have taken some time to put your
6 thoughts together, and the paper that you provided is, I speak
7 from my perspective, it's very useful and insightful for me to
8 understand in a more practical way some of the issues that face
9 not only the African Nova Scotian community but as they relate
10 to Cpl. Desmond and his family as well. So, again, thank you
11 very much for your time, we certainly appreciate it.

12 **MS. MACLEAN:** Thank you, Your Honour. Thank you to my
13 colleagues.

14 **THE COURT:** Thank you. We'll take a 15-minute break,
15 come back at 25 after the hour then. Thank you.

16 **COURT RECESSED** (15:07 hrs.)

17 **COURT RESUMED** (15:27 hrs.)

18 **THE COURT:** Mr. Russell?

19 **MR. RUSSELL:** Thank you, Your Honour. So I guess the
20 final portion of, I guess, the evidence from, I guess, a
21 traditional direct examination perspective is in your report at
22 page 9 "A Way Forward" this, I believe, is where you put

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1 together five, I guess, recommendations for the Court to
2 consider and reflect upon.

3 I guess if we could start with the first one that talked
4 about a partnership, a recommendation as it relates to
5 partnerships. If you could, rather than me trying to paraphrase
6 out of the report, if you could maybe articulate what that first
7 recommendation is at page 9.

8 **MS. DAVIS-MURDOCH:** Well, I can start and then again I
9 invite my colleagues to add to it. Certainly what I get from
10 that and, you know, this was a collective effort, was that we
11 need to integrate the work of the Association of Black Social
12 Workers and the Peoples' Counselling Clinic in to the delivery
13 of mental health services in this province. And as was
14 mentioned many times the importance of the perspective and
15 skills of people who are outstanding in this area of mental
16 health and specifically to do with the improved mental health of
17 people of African ancestry.

18 There's also reference to a virtual opportunity here,
19 because, as was stated, the majority of practitioners live in
20 the HRM and the undersupported, and I would dare to say
21 underfunded, area of mental health care is particularly the case
22 in the rural areas.

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1 So it will need to ... so I feel that this is about the
2 integration of Black providers who could significantly improve
3 care and to make it accessible to do that virtually in a way
4 that people can actually use because internet service in rural
5 Nova Scotia is a problem, so that's part and parcel of making
6 this actually work. But that as services continue and as new
7 services are added they cannot be done without the integration
8 of Black health professional to support and improve the
9 services.

10 **(15:30)**

11 **MR. RUSSELL:** Okay. If there isn't anything else from the
12 Panel I can move to the second recommendation.

13 **MR. WRIGHT:** No, I would only add that the mention of the
14 Association of Black Social Workers and the clinic that I had,
15 the Peoples' Counselling Clinic, I think are identified because
16 those are the two locations where practitioners have been
17 located historically who do this sort of work. So the
18 Association of Black Social Workers being a non-profit
19 organization of social workers and the Peoples' Counselling
20 Clinic being a non-profit organization that has delivered mental
21 health services to Black populations in the community and, in
22 particular, in special university programs where that has been

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1 contracted with us to do so ...

2 **MR. RUSSELL:** The nature of this Inquiry is, I guess,
3 provincial in scope and this recommendation applies to the
4 Canadian Armed Forces that you had set out, but I could
5 certainly see the principles applying to maybe the Nova Scotia
6 Health and the other various departments it contracts with. But
7 if you could explain what the second recommendation is and why,
8 I guess, it's meaningful.

9 **MS. JORDAN:** So the second recommendation is about
10 recruitment and retention of African Nova Scotian clinicians
11 within the current systems that exist, those being provincial
12 systems and federal systems as well, so that we have individuals
13 or champions within those systems who can provide leadership
14 within the systems. And that speaks to, you know, advocacy and
15 awareness in regards to specific concerns that are particular to
16 members of the African Nova Scotian and diverse communities. So
17 that is seeking and retaining qualified healthcare professionals
18 who provide culturally responsive care for active and retired
19 military individuals. So those are across the system just so
20 that it doesn't exist within one system but it's not limited to
21 the provincial but all systems that have health mandates.

22 **MR. WRIGHT:** I would just add that that recommendation

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1 recognizes that recruitment and retention of those mental health
2 service providers is going to require a special, uniquely
3 tailored supports for those people who work in the systems.

4 We should realize that if systemic racism is real and the
5 stressors and the trauma of race is something that our clients
6 deal with that those of us who work within these systems are not
7 ourselves immune. So to invite Black practitioners into these
8 formal systems that have a legacy of systemic racism requires
9 that those systems acknowledge that and provide the service
10 providers that they recruit into those systems with appropriate
11 services to ensure that they are able to be supported and that
12 will improve retention.

13 Not to get overly personal, but I certainly have been
14 involved in supporting a provincial network of mental health
15 practitioners, many of whom no longer work within the federal or
16 the provincial systems. In front of you today are two such
17 individuals. You know, myself, having worked in child welfare
18 and in government now ply my trade in a community-based non-
19 profit. Ms. Jordan has worked in both the provincial and the
20 federal systems and now she plies her trade in a community-based
21 practice. I think that these things should be taken note of and
22 the needs of those healthcare providers should be especially

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1 attended to.

2 **MR. RUSSELL:** Okay. The third recommendation, the
3 comments in relation to bystander effect and the recommendations
4 that have come out of that. I wonder if you could articulate
5 that for the Court, what the recommendation is and why is it
6 particularly important.

7 **MS. JORDAN:** Would you like me to go ahead with that,
8 Robert?

9 **MR. WRIGHT:** Yes, please.

10 **MS. JORDAN:** Okay. So when we talk about addressing
11 domestic violence or interpersonal violence and the African Nova
12 Scotian community it must come from a cultural lens. And when
13 we take a look at bystander effect it means to address the
14 access of resources and supports.

15 When we talk about that we talk about actually how do we
16 advocate, right, not only within the African Nova Scotian
17 community but other individuals who are allies for anti-racism
18 and anti-oppressive services, so just recognizing our fellow
19 colleagues who also come alongside and are able to help and
20 provide services that are culturally responsive. So somewhat of
21 a system that addresses aligning with service providers in the
22 process of providing services.

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1 And these are all like issues that address the social
2 determinants of health. We talk about awareness, advocacy and
3 aligning services to African Nova Scotian care delivery. So
4 yeah, so it's understanding that it's an integrated approach and
5 not just a one-prong approach.

6 **MR. RUSSELL:** Okay. Anything else from the Panel before
7 we move on?

8 **MR. WRIGHT:** No, I think we're saturating these things.

9 **MR. RUSSELL:** So the second-last recommendation seems to
10 be directed towards perhaps Nova Scotia Health, and I wonder if
11 you could tell us a little bit about that recommendation.

12 **MS. DAVIS-MURDOCH:** I would add that it may be Nova Scotia
13 Health insofar as we need more providers hired by Nova Scotia
14 Health, but I would also say that when it comes to educational
15 scholarships there is work that continues with promoting
16 leadership in African Nova Scotian Health which is a program at
17 Dalhousie looking at the recruitment and support ... well, not
18 so much the recruitment but the recruitment of health
19 professional students and then supporting them to success
20 throughout their student journey and then certainly also being
21 there to help with mentoring as they begin careers.

22 So there is work that HAAC is directly involved in and was

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1 instrumental in the beginning with plans. There is also other
2 scholarships, certainly the Dartmouth General Hospital
3 Foundation has just begun scholarships for high school students,
4 you know, looking at the whole kind of opportunity to inspire
5 young people to move into the health professions and then
6 support them to success.

7 What we need is a comprehensive view of about how to
8 attract people of African ancestry into the health professions,
9 how to support them to success, how to ensure that they are
10 hired and that they become part and parcel of the health system
11 at every level. Certainly with respect to primary healthcare
12 teams, that they are members of those teams, that they are ...
13 you know, collaborative teams are about, as they say, one plus
14 one makes three. Because when you have, you know, each member
15 providing particular skills at the end of the day you have a
16 better provision of care and it is, in fact, multiplied, the
17 effect of that good care.

18 **(15:40)**

19 So having representation at the primary healthcare level at
20 the acute and tertiary care level it doesn't specifically, I
21 suppose, focus on the Desmond Inquiry but the importance of even
22 continuing care when we think about dementia care and so on. So

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1 it's the whole trajectory of mental health care from children to
2 seniors as Ms. MacLean spoke about.

3 So all of those areas of care need to be improved by the
4 continuous growth and representation of our people throughout
5 the health system.

6 **MR. RUSSELL:** And consistent with what you had indicated
7 earlier on in the evidence is it fair to say that this
8 recommendation in terms of recruitment and retention and
9 promotion of those resources, it's not only true in the classic
10 mental health setting sense but also mental health as it relates
11 to family intervention services, domestic violence services as
12 well. Is that fair?

13 **MS. DAVIS-MURDOCH:** It is. A holistic approach to this.
14 Health being not just the absence of disease but all of the ways
15 in which the social and structural determinants of health are
16 understood and impact the system. So absolutely you are
17 correct.

18 **MR. RUSSELL:** Okay. And the last recommendation to me, I
19 guess, seems it's very broad in the sense that it talks about a
20 network. I wonder if you could explain what that recommendation
21 is and the importance of it.

22 **MR. WRIGHT:** Well just remembering that there is a

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1 network of Black mental health providers here in the province
2 that that group was initially brought together in that work that
3 HAAC led as a result of the provincial review of mental health
4 and addictions.

5 Well, we did talk about the fact that that network was
6 abandoned by the system after the project terminated. And some
7 of us in the community ... well, perhaps I'll be plainer and say
8 that at the Peoples' Counselling Clinic we've kind of reawakened
9 that network and are trying to knit it together without supports
10 and resources.

11 And so this recommendation goes to acknowledging that
12 network of professionals as an important support in doing this
13 work and that supporting them is a key to the expansion of
14 culturally competent mental health and domestic violence
15 services.

16 So these practitioners wherever they are located and in
17 whatever disciplines they practice, whether it's nursing,
18 counselling, social work, psychology or community-based family
19 service delivery that there is great potential in those folk
20 forming the core of this culturally competent mental health and
21 domestic violence service delivery network. And so that being
22 the case, we're recommending that it be supported.

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1 **MR. RUSSELL:** Okay. In terms of I guess, to conclude,
2 there was a great deal of inside expertise and information
3 provided here this morning and I believe it's fair to say that
4 it certainly goes beyond five recommendations at the end of your
5 report.

6 I guess is there anything that perhaps I might have not
7 have asked about or asked/invited the Panel to explore, I would
8 certainly wish to give you an opportunity to do so before we
9 conclude this portion of the evidence, I guess, this afternoon.

10 That's either a good sign or a bad sign.

11 **MS. DAVIS-MURDOCH:** I would just ask my colleagues to
12 underscore the importance of building Black health
13 infrastructure. As I had mentioned earlier, that has been in
14 the vision of HAAC since our establishment. We need to build
15 infrastructure in administration, in service delivery, in every
16 area of the health system, in every area of the social services
17 support system.

18 **MR. WRIGHT:** Yes.

19 **MS. DAVIS-MURDOCH:** We need our people there. We need to
20 be integral to the success of good healthcare delivery and for
21 there not to be ... I think, you know, my colleague, Mr. Wright,
22 outlined that so beautifully when he talked about a compare and

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1 contrast which is always so useful when you look at education
2 and what that infrastructure has produced, how it was built, the
3 response of the various governments of the day. You know, we've
4 had three governments over the time that this work has been
5 done. No one government has done good things, all of them have
6 and all of them need to do much, much more. So, I think, you
7 know, in drawing that comparison you can see what is woefully
8 lacking and I'll leave him to underscore that.

9 **MR. WRIGHT:** Well, again, as I said, in education we have
10 the Black Learners' Advisory Committee report that resulted in
11 the infrastructure that we're seeing today. Nearly 40 years of
12 building infrastructure and now we have people of African
13 descent in every school district, in administration, an African-
14 Canadian services division, student support workers, Black
15 guidance counsellors, that was the moment.

16 If we looked in Justice, for example, we had the Marshall
17 Inquiry which led to the Indigenous, Black and Mi'kmaw program
18 at the law schools. And now we are finally, some almost, again,
19 30 plus ... almost 40 years later we are having the effect of
20 that in terms of a record number of judges of African descent
21 and Black professors at the law school, Indigenous, Black Nova
22 Scotians and Mi'kmaw people teaching at the law school. And the

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1 infrastructure is beginning then to make its way through the
2 defence systems, through the prosecutorial systems and the
3 judicial systems in Nova Scotia. And Nova Scotia is a leader of
4 in the field of IRCAs and now we are leading that
5 nationally. We need a similar kind of movement in the field of
6 health.

7 And it was Senator Kirby who said, I think, that mental
8 health is the backwater of the health system. So if we need it
9 in health we need it all the more in mental health. And I think
10 that he went on to say that if mental health is the backwater of
11 the health system then children's mental health is the backwater
12 of the backwater. And so we need this infrastructure in these
13 systems and perhaps this will be the moment that we spark the
14 need for that and then follow through with the infrastructure
15 that Ms. Davis-Murdoch spoke of needing.

16 MS. JORDAN: Absolutely. Thank you. And I would just
17 add to that in just stating that it would be a great way of
18 moving forward by recognizing that racism and culture is a
19 determinant of health, especially in the Province of Nova Scotia
20 where we have such a history. We have generations, you know,
21 400 years of history here in Nova Scotia and Black people quite
22 frankly have not always been treated fairly.

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1 And Dr. David Williams talks about racism in terms of the
2 determinants of health, the literature, the research is there,
3 the impacts of racism on health of individuals, on health of
4 Black communities. So recognizing that it is, I think that's
5 the first step in recognizing.

6 It's not to say that anyone is bad or is doing anything
7 bad, it's about recognizing that it does exist and it does
8 impact the health of communities, particularly, you know, the
9 African Nova Scotian and the Indigenous community here in Nova
10 Scotia, and addressing strategies that actually combat against
11 and helps to repair the relationships within the healthcare
12 system such as has been done, years of work within the education
13 system as a way of moving forward.

14 **MR. RUSSELL:** Okay. Well, I guess with that, Your Honour,
15 I don't have any further questions for the Panel.

16 **THE COURT:** All right.

17 **MR. RUSSELL:** Thank you for bearing with me this afternoon
18 and this morning. But yes, Your Honour, that would conclude our
19 questions.

20 **(15:50)**

21 **THE COURT:** Well, I'm going to poll counsel to see if
22 they have any particular questions for any of the Panel members.

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1 Ms. Grant or Ms. Hill?

2 MS. HILL: Thank you. No questions, Your Honour.

3 THE COURT: All right, thank you. Mr. Anderson? Ms.
4 Lunn?

5 MR. ANDERSON: No questions. Thank you.

6 THE COURT: Mr. Macdonald?

7 MR. MACDONALD: No questions, Your Honour. Thanks.

8 THE COURT: Ms. Miller?

9 MS. MILLER: I have a few questions, Your Honour.

10 THE COURT: Thank you.

11

CROSS-EXAMINATION BY MS. MILLER

13 (15:50)

14 MS. MILLER: Good afternoon. Thank you all of you,
15 including Ms. MacLean who's had to leave. I echo comments from
16 earlier, I found your report, the fact that it was so
17 collaborative, but also the breadth and depth of it very helpful
18 for us.

19 My name is Tara Miller and I represent the personal
20 representative of the late Brenda Desmond and I also share
21 representation with my friend, Mr. Macdonald, with respect to
22 Aaliyah Desmond. So Brenda, of course, was Cpl. Desmond's

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1 mother and Aaliyah was Cpl. Desmond's daughter.

2 I wanted to take the opportunity with your expertise to
3 pull out some more information that could be helpful, at least
4 from my perspective.

5 Ms. Jordan, I found it really interesting that you worked
6 as a mental health with DND it looks like for about seven years,
7 that's from your resume. That's correct?

8 **MS. JORDAN:** Yes, that is correct.

9 Q. And my question about that is just restricted to one
10 discrete but really important issue I think in terms of mental
11 healthcare and addiction services to Canadian Armed Forces
12 members. Was there any requirement for you as a CAF clinician
13 to have cultural competency mental health training or was that
14 something you just happened to have and brought to the role?

15 **MS. JORDAN:** No, there were no requirements, it was
16 something that I had and that I brought to the role. And
17 actually there are no requirements in terms of cultural
18 competency around the members of the African Nova Scotian or
19 Indigenous community that I am aware of or that I was made aware
20 of in my hiring process.

21 Q. And that was going to be my follow-up question,
22 whether or not you had any awareness of training offered in the

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1 Canadian Armed Forces for a cultural competency for clinicians?

2 **MS. JORDAN:** None whatsoever.

3 **Q.** My next question, and I'll open it up for all of you,
4 jump in whoever feels they may be able to address this. But
5 this stems from a comment I believe that Ms. MacLean made when
6 she was talking about the significance of Black men in
7 particular showing up in an emergency room and I believe she
8 indicated that that was relevant. That when Black folks present
9 at the emergency room it's because of a crisis. They don't
10 necessarily have the words to explain why they're there and it
11 is in that moment that they absolutely need somebody with
12 cultural competency to help tease that out.

13 We know from the evidence we've had that Cpl. Desmond
14 attended the emergency room in the Guysborough area and
15 Antigonish area three times within two and a half months:
16 October 24th, December 1st and then of course January 1st.

17 When we had heard evidence earlier from the clinicians who
18 would have dealt with him, you know, particularly in the October
19 24th emergency room visit the nurse, Heather Wheaton, indicated
20 that to be there three times in two and a half months was a risk
21 factor in and of itself from a suicide assessment. So that
22 leads me to my question for the three of you in terms of, you

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1 know, is it your view that it is an additional risk factor when
2 doing a suicide assessment to have it be an individual, a Black
3 man, arrive in crisis at the emergency room or it could be an
4 additional risk factor?

5 **MR. WRIGHT:** I think certainly that in doing a risk
6 assessment one should certainly have acknowledged race in doing
7 such an assessment as one would also identify gender in doing
8 such an assessment. That we know, for example, that Indigenous
9 folk are dramatically over represented in suicide statistics,
10 that people who are racialized similarly, and that men effect a
11 suicide at dramatically higher rates than women, so these would
12 have been things that should certainly have been factored.

13 **Q.** Thank you. And a follow-up question from that. In
14 terms of the risk assessment tools that we've heard evidence
15 that are used throughout the Health Authority, has the Health
16 Association of African Canadians, the group that you're involved
17 in or any other of your groups had any input into the
18 development or informing advice for the development of suicide
19 assessment tools?

20 **MS. DAVIS-MURDOCH:** I am, as co-president and founding
21 member, not aware of being asked to participate in that
22 specifically around suicide, no. During my career I was

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1 certainly, you know, on committees as a public servant, but as
2 you know, the Health Association of African Canadians in non-
3 profit, that I helped to found while I was still a public
4 servant, it was not my work as a public servant. So the short
5 answer is no, unfortunately.

6 **Q.** So that leads me to ... I'll put a question to you: Do
7 you think it would be a value if there was a cultural competency
8 lens applied to the development of a suicide risk assessment
9 tool moving forward?

10 **MS. DAVIS-MURDOCH:** I think you would be able to guess that
11 my answer would be the importance of this perspective in all
12 healthcare delivery, in all service design. Understanding
13 policy development without understanding this component is to
14 not improve, not have effective service for any number of
15 people, not just people of African ancestry but certainly as
16 well for people of African ancestry.

17 **Q.** Thank you. And my last series of questions relates to
18 what Ms. MacLean shared with us in terms of specific assistance
19 that was provided to the Guysborough/Upper Big Tracadie
20 community in the aftermath of the tragedy. She shared with us
21 the astute observations of the teacher who identified behaviour
22 that she understood was trauma informed to be able to enlist

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1 some assistance.

2 So my question is moving forward from ... well, first of
3 all I guess I'll ask and maybe you might not know but if you do,
4 are you aware if there was any further follow-up care that would
5 have been provided to the children in that community after that
6 initial response? Can anyone speak to that?

7 **MS. JORDAN:** No, I don't believe there was any additional
8 follow-up. When we returned for the second mental health
9 program or session that we delivered in Guysborough as part of
10 the follow-up we offer folks to be able to call and to reach out
11 for services within that week but, to my knowledge, they did not
12 reach out to myself personally. There may have been calls back
13 to Ms. MacLean but not myself.

14 **Q.** Okay. And then my final question and perhaps it's an
15 inspirational one but, you know, we know, of course, from the
16 three generations of family members who died in this tragedy
17 left behind a legacy of trauma for their family members: Cpl.
18 Desmond's siblings, his nieces and nephews.

19 We heard from one of ... my client during her family
20 evidence, she has her own PTSD diagnosis as a result of this
21 tragedy, and certainly there, I would expect, are other mental
22 health impacts on other family members. Brenda's children and

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1 grandchildren were left behind, Aaliyah's aunts and cousins.
2 Shanna's siblings and parents.

3 What would you prescribe, if you could, and I guess I
4 understand that this is perhaps aspirational but leaving aside
5 resources, but what would you be prescribing for the surviving
6 family members in the aftermath of this deep trauma on top of,
7 you know, a history that we all now know, what would you be
8 prescribing for their own mental health recovery at this point?

9 **MS. JORDAN:** Did you want me to go first, Robert, or
10 would you like to go first?

11 **MR. WRIGHT:** You can go first, I'll follow up.

12 **(16:00)**

13 **MS. JORDAN:** As a mental health nurse, what I would
14 prescribe, and as a member of the African Nova Scotian
15 community, I would prescribe culturally responsive trauma
16 treatment ongoing for members of the family, members of the
17 community. And that treatment would look like anywhere from
18 psychoeducation, bringing awareness to the emotions, giving some
19 literacy and some language to some of the feelings and the
20 responses that they're having.

21 I would also recommend process groups to be able to process
22 some of those feelings and emotions. I think that oftentimes we

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1 run into issues around maladaptive or ineffective coping skills
2 when we're not able to process emotions. And, again, this
3 treatment service would have to be culturally relative for the
4 individuals.

5 Yes, so that's certainly where I would go with this in
6 terms of like, you know, at different stages for different
7 populations, there's, you know, younger folks. Children,
8 adolescents, adults, and seniors that were impacted as a result
9 of this. So I think that the treatment services would have to
10 be altered in a way that would provide services across the
11 lifespan for those individuals.

12 **MR. WRIGHT:** Just in terms of following up and supporting
13 that, I would say that, of course, in the wake of a tragedy, we
14 can think of the services that should be made available to this
15 particular family. But I think that I would go further to say
16 that the sorts of things that Ms. Jordan speaks about are things
17 that should be available in communities so that long before
18 these sorts of tragedies happen, these sorts of resources are
19 available. We know that Black people suffer from multi-
20 generational trauma. We know that Black people suffer from
21 isolation, from poverty, from lack of education. We know these
22 things. We know that the mental health impact of these systemic

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1 influences that we would only make these things available to
2 Black families intergenerationally after a tragedy is perhaps
3 indicative of how we find ourselves here.

4 And what I would say is that this work needs to be done in
5 a community-based mental health models with multi-disciplinary
6 service delivery teams. When Ms. Jordan talks about process
7 groups, what she's saying is that this kind of mental health
8 service delivery is not just one-on-one counselling. It is
9 about community facilitation. It is about process groups. It's
10 about family interventions. It's about multi-generational
11 service delivery. It's about public education. It's about, you
12 know, all of these kinds of supports and resources that should
13 be available. And if that sounds like a rich and too rich a
14 kind of panoply of services, we only need to recognize the
15 amount of resources we spend after such tragedies, you know, so
16 ...

17 **MS. MILLER:** Thank you. Unless someone else wants to
18 offer some further insight on that, those are my questions. I
19 appreciate your time today. Thank you all.

20 **THE COURT:** Thank you, Ms. Miller. Mr. Rogers?

21

22

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1 **CROSS-EXAMINATION BY MR. ROGERS**

2 **(16:04)**

3 **MR. ROGERS:** Good afternoon. I am Rory Rogers. I am one
4 of the counsel for Nova Scotia Health. I want to thank you for
5 your time and your insights to this Inquiry. I just have a few
6 questions and I probably would have directed them towards Ms.
7 MacLean but I know she had to leave a little earlier so I will
8 direct them to you and there is one area that I want to cover.

9 There were comments with respect to an excerpt of the
10 report that I believe came from a comment and, in turn, that
11 came out of the Mental Health 101 sessions in Guysborough
12 County. And the reference is in that report, and it was part of
13 a question that Mr. Russell put to the Panel and Ms. MacLean
14 addressed, and it dealt with the question of staffing at the
15 local hospitals, including St. Martha's, and whether the
16 preference would be to get a drive to go to Sydney. And given
17 it's a public inquiry, it's being broadcast and there is wide
18 public access to this, the concern I have is that somebody might
19 take that view that apparently is coming from one participant in
20 the Guysborough County proceedings and have a misapprehension as
21 to the nature of the services that, in fact, are available at
22 St. Martha's. And the concern I have is that that would drive

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1 somebody to make the much longer drive to Cape Breton Regional
2 when services are available at St. Martha's. So I would like to
3 break that down in part.

4 There was reference in Ms. MacLean's comments earlier this
5 afternoon to the fact that it was a participant at that
6 Guysborough County session that said that in Sydney there are
7 mental health crisis teams available.

8 Now this Inquiry has heard evidence that when individuals
9 attend at emergency department at St. Martha's there is, in
10 fact, a mental health and addictions crisis team available,
11 persons with mental health nurse training such as I think you
12 would likely have, Ms. Jordan. You are not disputing that there
13 is mental health and addictions services available through the
14 emergency department at St. Martha's, are you?

15 **MS. JORDAN:** No, I'm not disputing that.

16 **Q.** And, in fact, the Inquiry has heard evidence that Cpl.
17 Desmond did access and receive those services on October 24th.
18 And then the Inquiry has also heard evidence that at the time of
19 Cpl. Desmond's attendance late in the evening of January the 1st
20 and into January the 2nd of 2017, at that time, he had access to
21 services by way of an emergency physician as well as a
22 psychiatrist. So he's arriving in the late hours and he's

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1 getting access to a psychiatrist who provides him services. So,
2 again, I would assume you are not disputing that those level of
3 services are available at St. Martha's Regional Hospital? Is
4 that a fair comment?

5 **MS. JORDAN:** That is a fair comment.

6 **Q.** And, again, the reason I want to emphasize that is I
7 don't want anybody to be taking this information that's come
8 secondhand before the Inquiry and think that St. Martha's is not
9 a full service regional hospital providing all those services,
10 including mental health and addiction services. Is that a fair
11 concern on my part and is that something that you believe to be
12 correct?

13 **MS. JORDAN:** Absolutely. And I think that, you know, in
14 terms of the report, that's the report of one individual, one
15 perception of an individual, not a collective.

16 **Q.** Okay, thanks. Those are my comments.

17 **THE COURT:** And I think as well ...

18 **MR. WRIGHT:** It I could just ...

19 **THE COURT:** Sir, I think as well, I mean that was
20 commentary from, I think 2017, 2018? This is 2021 and so the
21 applicability of that observation of that individual may no
22 longer have a lot of impact value for us today.

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1 **MR. ROGERS:** Understood.

2 **THE COURT:** Sorry, Mr. Wright, you were going to add?

3 **MR. WRIGHT:** I would just say something about mental
4 health and addiction service delivery. I think that, and again,
5 the point is well taken that the comments of an individual
6 should not suggest that certain services do or do not exist.

7 It's about a perception and about the capacity that is perceived
8 by members of a certain community relative to those systems.

9 I'm, for example, intimately familiar with the network of
10 meetings that are available in AA, for example, which is
11 probably one of the most powerful community-based interventions
12 relative for addictions. However, the AA model does not well
13 serve people of African descent, for a number of reasons that I
14 won't get into here. So if a Black person says, Aah, I don't
15 find, you know, you shouldn't go to AA, that's not to disparage
16 AA as an organization, generally, but to say that there is
17 something that's happening there that doesn't meet the needs of
18 people of African descent.

19 **MR. ROGERS:** It would be fair to say as well, Mr. Wright,
20 that there always can be improvements in terms of information
21 being provided to the public in terms of the mental health
22 services that are available?

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1 **MS. JORDAN:** Absolutely. Absolutely.

2 **MR. WRIGHT:** Yes, there certainly could be improvements.
3 Not just improvements in communicating to the public what is
4 available but improvements in the capacity of the system to be
5 responsive to African Nova Scotians. And that is not about
6 public relations, that's about substantive capacity.

7 **(16:10)**

8 **MR. ROGERS:** Thank you.

9 **THE COURT:** Thank you, Mr. Rogers. Mr. Adam Rodgers?

10 **MR. RODGERS:** Thank you, Your Honour.

11

12 **CROSS-EXAMINATION BY MR. RODGERS**

13

14 **MR. RODGERS:** Good afternoon everyone, I am Adam Rodgers
15 and I am counsel to the personal representative to the late Cpl.
16 Lionel Desmond and I have some questions for you as well.
17 First, I just wanted to start off by saying I certainly echoed
18 some of the comments that I appreciate your input and I know
19 that my client and the family appreciates your input as well,
20 the report that you've prepared, and the testimony. It has been
21 quite valuable and very insightful, I think, for everybody.

22 I wanted to actually also draw some attention to the model

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1 of the organization that's on your letterhead "Our Health is Our
2 Wealth". And I thought that was quite appropriate and well
3 chosen as a model for the organization. It's certainly
4 appropriate.

5 I have a few areas I wanted to cover with you and one is
6 just the community history and talk a little bit about the
7 effect of that history on current opportunities and barriers.

8 Ms. Jordan, particularly, spoke about the origins of
9 Lincolnville/Upper Big Tracadie/Sunnyville areas. These are
10 settled by Black Loyalists on some of the worst land that they
11 were given in the area, far from the water, not great soil for
12 farming, elevated land. In your experience, or I guess with
13 your knowledge of communities throughout Nova Scotia, would you
14 say that that is uncommon or common throughout Nova Scotia
15 history that that's been the case?

16 **MR. WRIGHT:** Yes, that has been common for people of
17 African descent to be settled on such land.

18 **MS. JORDAN:** And, in addition to settled on such lands,
19 settled near undesirable landfill sites as well.

20 **Q.** That's certainly the case with the Lincolnville/Upper
21 Big Tracadie area, right next to the waste management facility
22 there.

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1 MS. JORDAN: Absolutely.

2 Q. In the report, you talk about the military being seen
3 as, particularly for young Black men, as a way out of the
4 community and it's significant that a way out is something that
5 is needed or seen to be needed in that context. I guess you
6 would agree with that.

7 I want to ask, perhaps particularly Ms. Jordan, I think you
8 have met Lionel at least and maybe known him a little bit.
9 Would you see how the socioeconomic circumstances, the desire to
10 improve your economic lot would lead someone perhaps, who would
11 not otherwise be inclined to combat, to join the military as a
12 way to further themselves and their family?

13 MS. JORDAN: Absolutely. And it's actually quite common
14 in the community of Lincolnville, they have had a number of
15 individuals who have enlisted. You know, it's no secret that
16 the military offers a level of employment and financial security
17 that doesn't necessarily exist for a lot of young Black people
18 and, particularly, young Black people, young Black men from
19 small Black communities. So the military is definitely and has
20 definitely been something that ... or a way out of poverty for
21 folks from small Black communities. I think about a number of
22 individuals who have enlisted and joined and who have returned,

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1 being service members in my community of Lincolnville,
2 absolutely.

3 **Q.** So in addition to the conditions of poverty that
4 certainly exist in the family you've heard of the home being a
5 multi generational home, economic employment opportunity is
6 limited that there was a lack of community navigation into
7 conventional mental health and addictions programs available
8 within the community.

9 **MS. JORDAN:** Absolutely. It doesn't exist. It doesn't
10 exist.

11 **Q.** And transportation to facilities or to providers also
12 an ongoing issue. I know that there is a group that is trying
13 to address transportation in these particular communities but
14 that has historically been an issue as well, would you agree?

15 **MS. JORDAN:** Yes, to all resources, transportation is an
16 issue for health, for education and for, you know, general needs
17 within a household. It's very expensive and unaccessible for a
18 lot of folks to travel outside of the community.

19 **Q.** Another issue that was identified in the report was
20 mental health literacy and that, for the most part, unless
21 somebody is charged with a crime and is ordered into
22 counselling, that mental health treatment is not generally

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1 considered by outside providers, certainly, is not considered a
2 common or certainly a first avenue to seek help.

3 **MS. JORDAN:** Absolutely not. You are correct.

4 **Q.** Another issue I wanted to ask about, and it is listed
5 on page four of the report and the comment is that there's an
6 ongoing frustration with experiencing microaggressions and
7 systemic barriers to health education and employment often
8 manifests in unhealthy coping mechanisms. So that the
9 microaggression within the treatment provider, I guess
10 atmosphere, that potential for microaggressions, I guess instead
11 of overt racism, as there may have been in the past, now it's
12 microaggression. I'm not sure how that, if that transition from
13 the overt to the microaggression has developed but it's
14 certainly a present factor for any African Nova Scotian person
15 seeking treatment.

16 **MS. JORDAN:** Absolutely.

17 **MR. WRIGHT:** And any African Nova Scotia working within
18 the systems as well.

19 **Q.** I suspect you could tell us a lot about
20 microaggressions and how those manifest themselves in
21 circumstances but presuming ... Well, maybe I'll let you speak
22 to that for a moment and I have a question arising from it, if

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1 you would like to, Mr. Wright.

2 **MR. WRIGHT:** In terms ...

3 **Q.** What we should know about microaggressions, yes.

4 **MR. WRIGHT:** Well, I'd say a microaggression is kind of a
5 comment or a gesture and an action that is regarded these days
6 as a subtle or unintentional discriminatory act that is directed
7 at a person from a marginalized group that is kind of, what I
8 would say presses one of the pressure areas or the sensitive
9 areas of that group. So, for example, if a person speaks with a
10 slight accent and a person simply says, Oh, where are you from?
11 That simple gesture, given the context, others that person and
12 essentially points out that they are not one of us. Or you
13 might say to a Black person who says that they just renewed
14 their mortgage, you might say something like, Oh, you have a
15 mortgage? Which is, again, saying subtly, Well, I did not think
16 that you, as a Black person, would actually own a house, how did
17 you get a mortgage? So these are the kind of microaggressions
18 that are kind of everywhere that marginalized and racialized
19 people live with.

20 **MS. JORDAN:** Yeah, and another example, quite simply, of
21 a microaggression would be, say, for instance, if I'm standing
22 at a counter and you're standing at a counter, sir, and I was

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1 there first and the service person serves you first and
2 disregards me as an individual standing there, that's a
3 microaggression. You know, touching one's hair, you know, let
4 me see, let me feel your hair. Oh, let me touch those braids.
5 Or, you know, those sorts of things are microaggressions, are
6 simply not seen as harmful by white folks but are extremely
7 harmful and send a different message to a racialized person.

8 **(16:20)**

9 **MS. DAVIS-MURDOCH:** And I'll just add one which I know has
10 been experienced by my colleagues with this meeting and that is
11 when you work in the system, and I worked as a public servant,
12 trying to put forward progressive policy options or having a
13 discussion about things like that and being said, well, or being
14 ... that there would be comments around the table like, Well, I
15 mean, you know, we don't want them to play the race card. That
16 is a very common occurrence that that is said and that those of
17 us who are working for social justice, it is very grating and
18 it's disrespectful of what our intention is and of what the
19 intention of the people that we are representing or that we are
20 discussing. In some cases, it's just about discussing them.
21 You know, that is not what is happening. What is happening is
22 that they're seeking equitable care, equitable service,

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1 improvements, and yet they are categorized as playing the race
2 card. That is a very common and debilitating microaggression.

3 **Q.** It strikes me that when this is a barrier to care.
4 Because as soon as you would consider getting treatment, the
5 first thing you know is that it's going to be a little bit worse
6 before you get treated because you're going to be facing
7 potential microaggressions as you go into the treatment
8 provider's office or into the hospital or wherever that
9 treatment may be provided.

10 **MS. JORDAN:** Absolutely. And if I could just add, like
11 sometimes it's not even what folks say, it's the feeling, the
12 energy that's given off. One thing that Black people are very
13 good at is picking up on emotional vibes. We've actually
14 survived by being able to pick up who are the safe people and
15 who are not the safe people. So we are energy folks and we pick
16 up on that energy. So sometimes it's not in what people say,
17 it's the way in which the body language. We read all of that
18 stuff because we've had to maintain safety over centuries, over
19 centuries by picking up on energy. And so I just can't
20 reiterate that enough. Sometimes people say, you know, I
21 provide a nonjudgmental service. They may have nonjudgmental in
22 their head but their past experiences in their lens don't

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1 necessarily match and Black people will pick up on that when
2 we've experienced racism over a lifespan. So those are actual
3 microaggressions in terms of body language and not necessarily
4 in words.

5 **Q.** Just thinking of again the community capacity. You've
6 talked about care providers and, you know, there's just not
7 enough clinicians of African Nova Scotians descent in the
8 system. More need to be in the system, certainly in the
9 Antigonish/Guysborough area. And that's sort of a particular
10 impact of the rural Nova Scotia situation. And it puts some
11 pressure on the community resources and one of those, in
12 particular, seems to be experiencing its own problems and that
13 would be the Baptist Church. Throughout your report, it seems
14 to be a focus of, you know, the volunteers, you know, mental
15 health counselling that comes through the church, the support
16 mechanisms within the community throughout the church, and it
17 seems to be a prominent feature, I mean not only, and of your
18 organization as well. But then the church itself seems to be
19 experiencing, you know, not cutbacks but there's not a permanent
20 pastor in the community, it's rotational. So that steady
21 presence isn't what it may have been, you know, even 10 or 20
22 years ago. Is that a factor that you're seeing developing in

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1 these communities?

2 **MR. WRIGHT:** We are certainly seeing that. Certainly
3 with the out migration of people of African descent and the
4 dispossession or the disintegration of Black communities, the
5 supports and the resources that were enabling churches to be the
6 centre of community in that way, are being stressed,
7 particularly in rural Nova Scotia.

8 **MS. JORDAN:** And if I just may add just for a moment, in
9 terms of the services that are provided within the African Nova
10 Scotian churches, that spiritual health oftentimes, they're not
11 actually licensed clinicians that have the skillset to be able
12 to do meaningful work in terms of psychotherapy. So that is,
13 you know, oftentimes we rely in folks who have strong
14 spirituality within their lives can cope, but not necessarily
15 have all aspects of an area to really to thrive. It may help
16 them survive but not thrive in terms of mental health.

17 **Q.** And I wanted to ask you about that maybe, in
18 particular, Ms. Jordan, because with your experience dealing
19 with members of the Armed Forces, you may see the complexities
20 of their conditions may just be too much for, you know, a
21 spiritual guide from a Baptist Church or any church to handle in
22 the first place. Is that something that, in your experience,

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1 you would be able to make a comment on?

2 **MS. JORDAN:** Absolutely. We just don't have the
3 skillset. We don't have the resources, the infrastructure
4 within the African United Baptist Church to provide that. We
5 often go in and we can access individuals under the African
6 United Baptist Association umbrella of individuals but this is,
7 again, volunteer work, which we often step to the plate to do
8 this type of work, which is taxing on the clinicians, the
9 individuals themselves. Oftentimes, we're not supported in the
10 work that we do in the organizations that we do to respond to
11 community services under the capacity of the umbrella of the
12 health authorities.

13 **Q.** And then taking that a little further, and I see in
14 your recommendations, you know, that you're suggesting this ...
15 you're not suggesting that this be cycled in any way through the
16 church structure but, you know, in these particular communities,
17 there's not just Baptist, there's Catholic and there's Jehovah
18 Witness faiths as well, and the faith door itself may be a
19 barrier for some people and maybe particularly the young people
20 that need to access services. So would you agree, I guess, that
21 it would be best if it's a nondenominational or a non faith-
22 based organizations that's really at the core in providing these

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1 mental health services?

2 **MS. JORDAN:** Absolutely.

3 **Q.** Just a couple more questions but it struck me about
4 how ... it talked about how it's, you know, when you're dealing
5 with caregivers that there's some suspicion. And we've heard
6 from the caregivers through the Ste. Anne's Clinic in Montreal
7 where Cpl. Desmond spent three months that when he left there,
8 he had some suspicions about their intentions. When they spoke
9 French around him he thought, you know, maybe they were talking
10 about him, maybe they were saying bad things about him. I guess
11 that's consistent with what you were saying earlier about
12 potential suspicions of caregivers and that's a barrier as well
13 to services?

14 **MS. JORDAN:** I would say that what I would draw from that
15 is that it builds on the argument of lack of trust within the
16 health organizations.

17 **Q.** Now the ideal perhaps long-term solution is that there
18 are more African Nova Scotian clinicians, people available to be
19 at least consulted in these situations. In the meantime or in
20 situations like Ste. Anne's where, you know, maybe the services
21 are so specialized that there's only a few that are providing,
22 is there another way to build that trust either through, you

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1 know, other patients that had been through the service
2 themselves? You know, other, you know, mentorship situations.
3 Is there other ways to build that trust, you know, other than
4 the clinician being in the community for many, many years or
5 some other long- term situation?

6 **(16:30)**

7 **MR. WRIGHT:** Again, I would say that the system has to
8 build competence in serving populations and that building that
9 competence is how you build the confidence. And you build that
10 confidence competence by having the service providers who are
11 present learn how better to serve the community, building
12 partnerships within the community and having, as we said,
13 specialists, clinicians who are people of African descent
14 visiting regularly to bridge that gap between community and
15 local service providers. So there is a way to do that over
16 time.

17 **Q.** One of the last things I noticed, of course, is the
18 hesitancy to seek services. Now we know that eventually Cpl.
19 Desmond did seek services and he sought them fairly regularly
20 and persistently, to his credit. But it was four years after
21 his deployment, which was in 2007. It wasn't until 2011 that he
22 really started accessing services regularly. Is it possible

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1 that's a manifestation of what we've been talking about in terms
2 of, you know, the resistance to accessing those services in the
3 first place?

4 **MS. JORDAN:** I think the stigma is there for anyone with
5 PTSD and the resistance to come into services, to be assessed,
6 and to be treated for such. The stigma still exists and is
7 still very strong. And I would say that being a Black man
8 seeking services for PTSD or for trauma, in general, would be
9 even more difficult to admit that, you know, I am struggling.

10 **Q.** And it was four years, and we've heard from other
11 psychiatrists, psychologists, that it's very important,
12 particularly with PTSD, that this trauma be addressed as soon as
13 possible and be done immediately. And so for a Black man, in
14 particular, if there's these systemic hesitations to access the
15 services, yet those services for this particular condition need
16 to be accessed sooner rather than later, that there's really a
17 disproportionate effect when it comes to PTSD on soldiers of
18 African descent. Would that be a fair conclusion, do you think?

19 **MR. WRIGHT:** A compounding effect. This is what we call
20 intersectionality, right. That there are layers of effect that
21 he is not only a person who is a service member who has
22 experienced trauma, he's also a member of the African Nova

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1 Scotian community. And so, in that intersection, there is a
2 compounding effect of trauma.

3 **Q.** So that was four years post deployment, and then for
4 the following five or six years as he was being treated, not
5 once did he see a clinician of African descent. So can you
6 comment on the significance of that over the course of his
7 fairly extensive treatment?

8 **MR. WRIGHT:** Well, I guess I would say that, again, going
9 back to the DSM, the **Diagnostic Statistical Manual** says that
10 cultural formulation should form a foundation of any good mental
11 health assessment and that even if a person was not able to
12 access a Black clinician, they should certainly have had
13 clinicians who were able to do such an assessment or clinicians
14 who could have recognized the need for such an assessment who
15 could have consulted with a Black clinician to do so. That that
16 did not happen just, as I said before, speaks to where we are
17 currently in mental health service delivery and understanding
18 these things.

19 **MR. RODGERS:** Thank you for that answer and, again, thank
20 you all for your testimony, for your report and insight into all
21 of these matters. Those are all the questions I have, Your
22 Honour, thank you.

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1 **THE COURT:** Thank you, Mr. Rodgers. Mr. Russell, is
2 there anything further?

3 **MR. RUSSELL:** Nothing, Your Honour.

4 **THE COURT:** Thank you.

5 It would appear that those are the questions for the day.
6 I know it's been a long day. I would like to thank you all for
7 your time, as I did Ms. MacLean. I think it was of great value,
8 Ms. Davis-Murdoch, for you to have made the application on
9 behalf of the Health Association of African Canadians, and to
10 bring along Mr. Wright, Ms. MacLean, and Ms. Jordan. And I know
11 that when we first had our discussion, I was a little, I don't
12 know if I would use the word reluctant, but the format that we
13 wound up using that had been suggested early on, I was a bit
14 hesitant because it's different and I guess sometimes going out
15 on a limb to look at something differently is unsettling but I
16 think that you've shown to me that there is great value in
17 looking at a format, particularly when you can bring a
18 collective together of individuals, who clearly work well
19 together, and it kind of opens, I think, the way for this kind
20 of evidence and other inquiries. I think it's of great value.
21 The interplay amongst your expertise is of great value to me and
22 I think to the others that have been here today and listening

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1 and, hopefully, for those that are listening beyond this
2 courtroom as well.

3 Once again, we very much, I certainly very much appreciate
4 your time and your effort to be here today. Mr. Wright?

5 **MR. WRIGHT:** Your Honour, not to steal the last word, but
6 if I could simply say that your willingness to step out of the
7 usual to trust Ms. Davis-Murdoch, who is an expert, clearly, in
8 health policy and as that relates to people of African descent,
9 your willingness to step out of the usual to consider something
10 a little different in order to consider this important evidence
11 about the racial context of this tragedy is indicative of how a
12 system must respond if a system is going to be culturally
13 competent.

14 So I want to credit you with your willingness to step
15 outside of what is the usual in hearing this piece of evidence
16 that I believe will be very critical.

17 THE COURT: Thank you for the vote of confidence, Mr.
18 Wright, I appreciate it. Again, thank you for your time and we
19 will adjourn for the day. Stay well, folks, thank you.

20 WITNESSES WITHDREW (16:38 hrs.)

21 COURT CLOSED (16:39 hrs.)

CERTIFICATE OF COURT TRANSCRIBER

I, Margaret Livingstone, Court Transcriber, hereby certify that the foregoing is a true and accurate transcript of the evidence given in this matter, **re Desmond Fatality Inquiry**, taken by way of electronic digital recording.



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